

11. 6. 2009

**BURWOOD/PEGASUS COMMUNITY BOARD  
18 MAY 2009**

**Minutes of a meeting of the Burwood/Pegasus Community Board  
held on Monday 18 May 2009 at 5.05pm in the Board Room,  
corner Beresford and Union Streets, New Brighton.**

**PRESENT:** David East (Chairman), Nigel Dixon, Tina Lomax, Gail Sheriff, Tim Sintes, Linda Stewart and Chrissie Williams.

**APOLOGIES:** Apologies for lateness were received and accepted from Tina Lomax, Gail Sheriff and Chrissie Williams.

Tina Lomax arrived at 5.07pm and was not present for clause 2.

Gail Sheriff arrived at 5.24pm and was present for clauses 1, 2 to 7, 11, 12 and 13 and she retired at 5.55pm and was not present for clauses 16 and 17.

Chrissie Williams arrived at 6.27pm and was present for clause 17 only.

The Board reports that:

**PART A - REPORTS REQUIRING A COUNCIL DECISION**

**1. NEW BRIGHTON PIER - NEW FISHING RULES - REPORT BACK**



<b>General Manager responsible:</b>	General Manager City Environment, DDI 941-8608
<b>Officer responsible:</b>	Transport and Greenspace Manager
<b>Authors:</b>	Kay Holder and Rodney Chambers

**PURPOSE OF REPORT**

1. The purpose of this report is to report back to the Council on the effectiveness of the fishing measures following the Council's decision on 14 August 2008 to implement new fishing rules for the New Brighton Pier over the 2008/09 summer period.

**EXECUTIVE SUMMARY**

2. Following the Council's adoption of the Burwood/Pegasus Community Board's recommendations in August 2008 which introduced new rules for fishing from the New Brighton Pier, the employment of on-site security staff and measures to improve compliance and general public enjoyment of the pier, Transport and Greenspace staff from the regional parks team implemented the following actions:
  - (a) Reinstated fishing from the New Brighton Pier all year round and employed extra on-site enforcement on weekends and statutory holidays during the months of daylight savings. The total cost for the extra enforcement/security staff during this past summer was approximately \$19,000.
  - (b) Upgraded signage to impose a 'one rod per person only', or a 'one line per person only' fishing rule to apply at all times from the New Brighton Pier. Ultimately this resulted in an accommodation to allow both one rod and one hand line for those using the hand line to catch crabs as bait for their rod.
  - (c) Upgraded signage to rescind the 'no crabbing' rule but to impose a 'light weight crabbing equipment only' rule from the New Brighton Pier.

**1 Cont'd**

(d) Re-established a community advisory group to work with the Council on New Brighton Pier management issues.

3. The staff recommendation is for the continuation of fishing and the seasonal employment of on-site security staff for the New Brighton Pier.

**FINANCIAL IMPLICATIONS**

4. Continuing on-site enforcement will incur operational costs around \$25,000 per year, which would include signage and brochure maintenance and production costs. This has been reallocated from existing coastal regional parks operational funding.

**Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?**

5. Yes.

**LEGAL CONSIDERATIONS**

6. Whoever is employed to enforce the rules on the pier will need to have a delegation, or the ability to call someone with the delegation, to issue Trespass Notices.

**Have you considered the legal implications of the issue under consideration?**

7. Yes, see above.

**ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS**

8. Aligns with objective "To provide a network of parks, open-space, waterways and wetlands that meet community and environmental needs" and "Providing a variety of recreation opportunities and facilities in parks."

**Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?**

9. Not applicable.

**ALIGNMENT WITH STRATEGIES**

10. Recreation and Sports Strategy, Parks Access Policy.

**Do the recommendations align with the Council's strategies?**

11. Yes.

**CONSULTATION FULFILMENT**

12. The Board's June 2008 report and recommendations were submitted to the Council in August 2008 following public consultation with 280 responses received. The existing pier users and members of the general community were consulted on their preferred option to manage the pier. A community advisory group has been established to work with Council staff on New Brighton Pier management issues and their input has been obtained for this report.

1 Cont'd

**STAFF RECOMMENDATION**

It is recommended that the Council:

- (a) Continue to contract additional on-site education and enforcement staff during high use periods such as on weekends, statutory holidays and selected peak visitor periods, during the months of daylight saving.
- (b) Investigate the promotion of family fishing events on the pier that reinforce good fishing etiquette and rule compliance.
- (c) Continue to liaise with Ministry of Fisheries staff to enforce fishing regulations such as the catch limit on number.
- (d) Continue education about pier fishing and general behaviour rules.

**BOARD CONSIDERATION**

Members were appreciative of the report presented. The only variation to the staff recommendation is to propose the inclusion of a reference in (a) below to the operational budgets in relation to contracting additional on-site education and enforcement personnel.

**BOARD RECOMMENDATION**

That the Council **resolve**:

- (a) To continue to contract **from operational budgets**, additional on-site education and enforcement staff at the New Brighton Pier during high use periods such as on weekends, statutory holidays and selected peak visitor periods, during the months of daylight saving.
- (b) To investigate the promotion of family fishing events on the pier that reinforce good fishing etiquette and rule compliance.
- (c) To continue to liaise with Ministry of Fisheries staff to enforce fishing regulations such as the catch limit on number.
- (d) To continue education about pier fishing and general behaviour rules.

**BACKGROUND (THE ISSUES)**

- 13. At its meeting on 14 August 2008, the Council upon recommendation from the Burwood/Pegasus Community Board resolved to:
  - (a) Allow fishing to continue from the New Brighton Pier all year round and to employ on-site enforcement on weekends and statutory holidays during the months of daylight savings between the hours of 6am and 6pm. (This summer beginning 28 September 2008 and ending on 5 April 2009.)
  - (b) Impose a 'one rod per person only', or a 'one line per person only' fishing rule to apply at all times from the New Brighton Pier.
  - (c) Provide \$25,000 for education and enforcement services on the New Brighton Pier which is unbudgeted in the 2008/09 financial year, and consider the provision of ongoing funding during deliberations on the 2009-19 LTCCP.
  - (d) To rescind the 'no crabbing' rule but impose a 'no crab pots' rule and 'lightweight crabbing equipment only' rule from the new Brighton Pier.

**1 Cont'd**

- (e) To have staff report back to the Board in May 2009 on the effectiveness of the fishing measures in (a) and (d) above.
- (f) To establish a community advisory group to work with Council staff on New Brighton Pier management issues.
- (g) To reinstate the 'no fishing' zone at the eastern end of the pier.

**IMPLEMENTATION**

14. The return to effectively 'open' fishing through the summer has been generally welcomed by the community, although there were occasional reports and complaints about aggressiveness between fishermen. Contract enforcement staff have worked hard with fishermen ensuring the 'one rod' rule was complied with and ultimately this resulted in an accommodation to allow one rod and one hand line per person for those using the hand line to catch crabs as bait for their rod.

Once again, when fishermen realised that the enforcement presence was consistent and continuous and that they were backed up by Council ranger staff, then they generally accepted the situation and followed the rules. It was however apparent that the one weekend day when no enforcement staff were present, due to illness, that a number of complaints about multiple lines and overhead casting were received. It would appear that old habits quickly reappeared if not reinforced.

15. The new rules were promoted through the media, onsite signage, brochures and through Council rangers and on-site security staff.
16. The ability to undertake recreational crab fishing would appear to very popular amongst a large section of the community and fishing for crabs with only light weight equipment on light nylon lines has been reasonably well accepted.

**SIGNAGE AND RULES**

17. A Ministry of Fisheries fishing regulations sign was installed near the end of the pier and very visible to fishermen. Updated fisheries signage will be maintained as they become available.
18. On site signage was updated and other methods of communicating the restrictions were used such as media, leaflets and the Council's website.

**ENFORCEMENT**

19. The consistent enforcement over the 2008/2009 summer has resulted in far fewer complaints than in the previous comparable year of 2006/2007 of open fishing, with formal complaints registered on the Council's Request For Service system totalling less than six for all issues. The number of complaints were far less than the volume received during the total ban period over the 2007/08 summer.
20. The presence of the enforcement personnel not only ensured better compliance with the fishing regulations, but also provided information to the general public about the facility and the local area. They notified Council ranger staff of any issues arising and generally ensured that the Pier was in a clean and tidy state at all times. This was especially useful first thing in the morning to monitor that the early morning cleaning contractor had completed their tasks satisfactorily.

## 1 Cont'd

21. An educational stance was preferred to seek compliance with the rules. This generally worked well and no trespass notices were issued during this summer period. Local New Brighton Police advise that they do not consider the pier a significant problem site. The fact that most incidents occurred outside normal daylight hours means that they are therefore unable to be influenced by the presence of a pier guard. While police would like to see some form of security camera monitoring the pier the issue is also related to the general monitoring of the Mall area and therefore outside the mandate of this report.
22. Ministry of Fisheries staff have been active on the pier enforcing the fisheries regulations this summer and council staff continue to liaise with them. After discussions with the Ministry of Fisheries on the matter of Ministry accreditation for enforcement personnel, it is deemed more practical for Ministry of Fisheries staff, who have the resources, the training, the authority and up-to-date information and knowledge to remain the enforcement agency for fishing regulations.
23. For the same cost as enforcing the fishing ban during the summer of 2007/08, an on-site guard has had a far more positive role in enforcing the rules and educating visitors to ensure responsible fishing behaviour and less conflict at peak visitation times.

**ASSESSMENT OF OPTIONS****The Preferred Option**

24. Continue contracting additional on-site enforcement staff on the weekends and statutory holidays, during the months of daylight saving.

	<b>Benefits (current and future)</b>	<b>Costs (current and future)</b>
<b>Social</b>	Fishing can continue, but potential conflict is minimised by having on-site enforcement during the most popular times the pier is used by visitors.	
<b>Cultural</b>	On-site guard would have a broad public information role.	
<b>Environmental</b>	Less vandalism during patrolled period	
<b>Economic</b>	More focussed and cost effective use of staff enforcement at times of greatest conflict.	Increased staff enforcement resources/funding required.
<p><b>Extent to which community outcomes are achieved:</b> The option contributes to A Safe City and A City for Recreation, Fun and Creativity.</p> <p><b>Impact on the Council's capacity and responsibilities:</b> This will increase the Council's efficacy managing conflict on the pier.</p> <p><b>Effects on Maori:</b> Not applicable.</p> <p><b>Consistency with existing Council policies:</b> Not applicable.</p> <p><b>Views and preferences of persons affected or likely to have an interest:</b> The option of allowing well managed fishing behaviour and rules enforcement has been welcomed and complaints reduced.</p> <p><b>Other relevant matters:</b> Not applicable.</p>		

## 1 Cont'd

**The Alternative Option**

25. Rely on periodic and limited visits by Council rangers or other enforcement staff.

	<b>Benefits (current and future)</b>	<b>Costs (current and future)</b>
<b>Social</b>		User conflict and high numbers of complaints are likely to resume.
<b>Cultural</b>		Conflict will continue.
<b>Environmental</b>		
<b>Economic</b>		
<p><b>Extent to which community outcomes are achieved:</b></p> <p><b>Impact on the Council's capacity and responsibilities:</b> Ranger or general enforcement staff would be redeployed from existing workloads.</p> <p><b>Effects on Maori:</b> Not applicable.</p> <p><b>Consistency with existing Council policies:</b></p> <p><b>Views and preferences of persons affected or likely to have an interest:</b> Visitors and complying fishermen would be concerned if rules not efficiently enforced.</p> <p><b>Other relevant matters:</b> Not applicable.</p>		

**At least one other option (or an explanation of why another option has not been considered)**

26. Ban fishing at high use times.

	<b>Benefits (current and future)</b>	<b>Costs (current and future)</b>
<b>Social</b>	No conflict between fishers and non fishers.	Loss of family fishing opportunity.
<b>Cultural</b>		Lack of fishing recreation opportunity.
<b>Environmental</b>		
<b>Economic</b>		Security and Ranger staff would still need to enforce the ban and respond to complaints. Costs needed to promote the ban.
<p><b>Extent to which community outcomes are achieved:</b> This option is not aligned to a Safe City, a City for Recreation, Fun and Creativity.</p> <p><b>Impact on the Council's capacity and responsibilities:</b> Past ban was not popular and difficult to enforce.</p> <p><b>Effects on Maori:</b> Not applicable.</p> <p><b>Consistency with existing Council policies:</b> No.</p> <p><b>Views and preferences of persons affected or likely to have an interest:</b> Council would be seen to be going backwards, not managing a Council asset as originally envisioned.</p> <p><b>Other relevant matters:</b> Not applicable.</p>		

**PART B - REPORTS FOR INFORMATION**



**2. DEPUTATIONS BY APPOINTMENT**

Nil.

**3. PRESENTATION OF PETITIONS**

Nil.

**4. NOTICES OF MOTION**

Nil.

**5. CORRESPONDENCE**

Nil.

**6. BRIEFINGS**

Nil.

**7. BURWOOD/PEGASUS – KEY LOCAL PROJECTS FOR 2009/10**

The Board considered a report outlining a funding application received from the Project Employment and Environmental Enhancement Programme organisation including the matter of its referral to the Council's Metropolitan Funding Committee for assessment as a Key Local Project (KLP) in 2009/10.

The Board **resolved** to nominate the Project Employment and Environmental Enhancement Programme (PEEEPs) - Community Work and Training project, as a Key Local Project to be considered for funding by the Metropolitan Funding Committee in 2009/10.

(Note: Nigel Dixon declared an interest and retired from the discussion and voting thereon.)

**8. COMMUNITY BOARD ADVISER'S UPDATE**

The Board **received** an update from the Community Board Adviser on:

- Board related activity over the coming weeks including details of the Annual General Meetings of the Parklands and New Brighton Residents' Associations.
- Board Funding – status report as at 18 May 2009.
- Customer Service Requests – statistics for March and April 2009.
- Aranui Cluster Safety Improvement Works – details of project commencement.

- Tree Policy Working Party – Board Representative

The Board **decided** that Tim Sintes be appointed as the Board's representative on the Tree Policy Working Party, with Linda Stewart appointed as alternate.

- Christchurch City Council Grants Funding – Consultation.

After discussion, members **agreed** not to make a submission to the Council on the matter.

**9. RESIDENTS' ASSOCIATIONS/COMMUNITY ORGANISATIONS**

Messrs Russell Ritchie and Shane Sherriff from the North Wai Boardriders Club gave an update on the club's activities and thanked the Board for supporting the running of local holiday programmes and the summer Beach Blast event. They also made mention of discussions with Council staff regarding club storage issues at the North New Brighton Community Centre.

The Chairman thanked the club representatives for attending and for the update provided.

**10. BOARD MEMBER'S QUESTIONS**

Nil.

**PART C - REPORT ON DELEGATED DECISIONS TAKEN BY THE BOARD**

**11. CONFIRMATION OF MEETING MINUTES – 4 MAY 2009**

The Board **resolved** that the minutes of its ordinary meeting of 4 May 2009, be confirmed.

**12. ROTHESAY ROAD – PROPOSED NO STOPPING RESTRICTIONS**

The Board considered a report seeking approval to prohibit the stopping of vehicles at any time at the intersection of Rothesay Road and Queenspark Drive.

The Board **resolved**:

Rothesay Road

- (a) That the stopping of vehicles be prohibited at any time on the north side of Rothesay Road commencing at its intersection with the driveway to number 274 Queenspark Drive and extending generally in a north-westerly direction around the corner and then continuing in a westerly direction for a distance of 72 metres.

(Note: The intersection of Rothesay Road and the driveway to number 274 Queenspark Drive is located on the east side of Queenspark Drive 85 metres north of its intersection with Anglesea Avenue).

- (b) That the stopping of vehicles be prohibited at any time on the south side of Rothesay Road commencing at its intersection with Queenspark Drive and extending in a westerly direction for a distance of 44 metres.

Queenspark Drive

- (c) That the stopping of vehicles be prohibited at any time on the east side of Queenspark Drive commencing at a point 63 metres north of its intersection with Anglesea Avenue and extending in a northerly direction for a distance of 22 metres.
- (d) That the stopping of vehicles be prohibited at any time on the west side of Queenspark Drive commencing at its intersection with Rothesay Road and extending in a southerly direction for a distance of 28 metres.

**13. EASEMENTS – KINGSBRIDGE SUBDIVISION TRAVIS ROAD**

The Board considered a report seeking approval for the granting of easements in favour of the Christchurch City Council and Orion New Zealand Limited.

The Board **resolved**:

That pursuant to Section 48 of the Reserves Act 1977, to grant the following easements in relation to the Kingsbridge Subdivision, Travis Road:

- (a) The right to drain water in gross marked W, V, UA, UB, UC on DP 402919 in favour of the Christchurch City Council.
- (b) The right to drain sewage in gross marked YC, YD, V, X on DP 402919 in favour of the Christchurch City Council.
- (c) The right to convey electric power in gross marked PA, PB, PC, UB and YD on DP 402919 in favour of Orion New Zealand Limited.

**14. BURWOOD/PEGASUS 2008/09 DISCRETIONARY RESPONSE FUND - FUNDING REQUEST – RAWHITI COMMUNITY SPORTS INCORPORATED**

The Board considered a report from the Community Recreation Adviser requesting funding from the 2008/09 Discretionary Response Fund to progress the Rawhiti Community Sports complex project.

The Board **resolved** to allocate \$10,000 from the Burwood/Pegasus 2008/09 Discretionary Response Fund towards progressing the Rawhiti Community Sports complex project subject to the funding being used for:

- (a) The integration of sports clubs into the Rawhiti Golf Club premises.
- (b) The establishment of the Rawhiti Community Sports Incorporated Board and governance protocols.
- (c) The securing of further funding for the project.

(Note: Tina Lomax declared an interest and retired from the discussion and voting thereon.)

**15. ADJOURNMENT OF MEETING**

At 5.55pm the Board **resolved** that the meeting stand adjourned. The meeting resumed at 6.20pm.

**16. RESOLUTION TO EXCLUDE THE PUBLIC**

The Board **resolved** that the resolution set out on page 34 of the agenda, be adopted.

The meeting concluded at 6.50pm.

**CONFIRMED THIS 2ND DAY OF JUNE 2009**

**DAVID EAST  
CHAIRMAN**