

RICCARTON/WIGRAM COMMUNITY BOARD  
14 FEBRUARY 2012

Report of a meeting of the Riccarton/Wigram Community Board  
held on 14 February 2012 at 5pm  
in the Community Room, Upper Riccarton Library.

**PRESENT:** Mike Mora (Chairperson), Helen Broughton, Jimmy Chen, Ishwar Ganda, Sam Johnson, Judy Kirk and Peter Laloli.

**APOLOGIES:** Nil.

The Board reports that:

**PART A – MATTERS REQUIRING A COUNCIL DECISION**

**1. NOBLE INVESTMENTS VILLAGE, LIVING G YALDHURST, SUBDIVISION DEVELOPMENT (473 - 479 YALDHURST ROAD)**

This item will be considered at a Council meeting on 22 March 2012.

**2. AVONHEAD SCHOOL – VARIABLE SPEED LIMIT**

<b>General Manager responsible:</b>	General Manager, City Environment Group, DDI 941-8608
<b>Officer responsible:</b>	Unit Manager, Transport and Greenspace
<b>Author:</b>	Michael Thomson, Senior Traffic Engineer

**PURPOSE OF REPORT**

1. The purpose of this report is to seek the Council's approval to endorse the installation of a new variable speed limit (40 kilometres per hour school speed zone) on Avonhead Road, at Avonhead School (refer Attachment 1), and that the Board recommend to the Council that it approve the new variable speed limit and include it in the Christchurch City Council Register of Speed Limits.

**EXECUTIVE SUMMARY**

2. The Council has a commitment to improve road safety. Reducing excessive vehicle speeds where appropriate, outside schools during peak arrival and departure periods improves the safety for children. The Council has a programme of installing 40 kilometres per hour variable speed limits (known as "school zones") outside schools according to a prioritisation process. This process, (including the methodology behind it) was recently endorsed again by Council as the most appropriate method of improving road safety outside certain schools.

Avonhead School currently has the next highest priority, following zones already commissioned. To date 35 schools have benefited from this treatment. The "school zone" can operate on school days, for a period of no more than 45 minutes in the morning before the start of school and for a period no more than 30 minutes in the afternoon, beginning no earlier than 5 minutes before the end of school. The "school zone" can also operate for a period of 10 minutes at any other time when children cross the road, or enter or leave vehicles at the roadside.

3. The Council can resolve to set new variable speed limits, in accordance with the Christchurch City Council Speed Limits Bylaw and the Land Transport Rule: Setting of Speed Limits 2003. Accordingly infrastructure for these variable speed limits cannot be commissioned until they have been formally resolved by the Council.

**2. Cont'd**

**FINANCIAL IMPLICATIONS**

4. The estimated cost for this school zone is \$40,000 and will be funded from an existing approved budget.

**Do the Recommendations of this Report Align with 2009-19 LTCCP budgets?**

5. The recommendations of this report align with 2009-19 Long Term Council Community Plan (LTCCP) budgets.

**LEGAL CONSIDERATIONS**

6. The proposed variable speed limit complies with the conditions specified and published by the Director of the New Zealand Transport Agency in the *New Zealand Gazette* (21/4/2011, No. 55, p. 1284) approving a variable speed limit of 40 kilometre per hour in school zones and setting out conditions for those speed limits. A copy of that notice is attached (**Attachment 2**). Council resolution is required to implement the speed limit restrictions and traffic management changes.
7. The Land Transport Rule: Setting of Speed Limits 2003.
8. The Land Transport Rule: Traffic Control Devices 2004.
9. Christchurch City Council Speed Limits Bylaw 2010.

**Have you considered the legal implications of the issue under consideration?**

10. As above.

**ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS**

11. This report's recommendations support the project objectives as outlined in the 2009-19 LTCCP.
12. This project aligns with the Transport and Greenspace Units' "Our Community Plan 2009-2019".

**ALIGNMENT WITH STRATEGIES**

13. This project is consistent with key Council strategies including the Road Safety Strategy and the Pedestrian Strategy.

**Do the recommendations align with the Council's strategies?**

14. As above.

**CONSULTATION FULFILMENT**

15. Before the Council can set a variable speed limit pursuant to Clause 5(1) of the Christchurch City Speed Limits Bylaw 2010, the public consultation requirements set out in Section 7.1 of the Land Transport Rule Setting of Speed Limits 2003 Rule 54001 must be complied with. Section 7.1(2) provides that the persons who must be consulted before the Council sets a speed limit are:
  - (a) road controlling authorities that are responsible for roads that join, or are near, the road on which the speed limit is to be set or changed;
  - (b) a territorial authority that is affected by the existing or proposed speed limit;
  - (c) any local community that the road controlling authority considers to be affected by the proposed speed limit;

**2. Cont'd**

- (d) the Commissioner of Police;
  - (e) the Chief Executive Officer of the New Zealand Automobile Association Incorporated;
  - (f) the Chief Executive Officer of the Road Transport Forum New Zealand;
  - (g) other organisation or road user group that the road controlling authority considers to be affected by the proposed speed limit; and
  - (h) The Director of Land Transport New Zealand now the New Zealand Transport Agency (NZTA).
16. Section 7.1(3) of the Rule states a road controlling authority must consult by writing to the persons in 7.1(2) advising them of the proposed speed limit and giving them a reasonable time, which must be specified in the letter, to make submissions on the proposal. In terms of Section 7.1(2)(a) and 7.1(2)(b) there are no road controlling authorities or territorial authorities that are required to be consulted in respect of any of the proposed variable speed limits.
  17. Representatives of the Commissioner of Police, the Director of NZTA, the Chief Executive Officer of the New Zealand Automobile Association Incorporated, the Taxi Federation and the Chief Executive Officer of the Road Transport Forum of New Zealand have received written advice of the proposed new variable speed limit in accordance with Section 7.1(2) (d), (e), (f) and (h). No other organisation or road user group is considered to be affected by the proposed speed limits. No neighbouring road controlling authority is affected.
  18. A spokesperson for the New Zealand Transport Agency supported the proposed variable speed limit outside Avonhead School. He noted that they meet all the requirements of the warrant as set out in Traffic Note 37 Section 4. The schools exceed the requirement of 50 children crossing the road or entering a vehicle, and have traffic speeds above the requirements and/or are on a main traffic route.
  19. A consultation plan was circulated to 60 residents in Avonhead Road on 22 November 2011. In most cases the consultation leader spoke to property owners near proposed school speed signs. The school also provided details to the school community via its newsletter.
  20. Russley, Avonhead and Memorial Residents' Association also received information about the proposed school speed zone.
  21. Responses were received from two residents who both supported the proposed school speed zone. However, one respondent was concerned about a dip in the road which he felt would reduce the visibility of the sign outside his property. Traffic engineers have since revisited the site and believe that the sign will be clearly visible.
  22. Avonhead School administrators support the installation of a variable speed limit outside their school and are prepared to operate it.
  23. Those who made comments were sent a copy of the plan for Council approval, and a letter outlining the project team's responses to their suggestions and concerns. They were also advised of the Community Board meeting date and time, and how to contact the Board Adviser if they wished to seek speaking rights.

## 2. Cont'd

### STAFF RECOMMENDATION

It is recommended that the Council approve:

- (a) The installation of a 40 km/hr variable speed limit on Avonhead Road (school zone), as meets the requirements of Section 7.1 of the Land Transport Setting of Speed Limits Rule 2003, and the New Zealand Gazette notice (21/04/2011, Number 55, page 1284), including the times of operation.
- (b) That subject to Council approving recommendation (a), that pursuant to Clause 5(1) of the Christchurch City Speed Limits Bylaw 2010, a variable speed limit (40 kilometres per hour School Speed zone) apply on:
  - (i) Avonhead Road, commencing at a point 30 metres south westerly of the Parkstone Avenue intersection and extending in a south westerly direction for a distance of 375 metres.
- (c) That subject to the Council approving recommendation (a), that the abovementioned variable speed limit shall come into force on completion of infrastructure installation, and public notification.

### BOARD RECOMMENDATION

That the staff recommendation be adopted.

### BACKGROUND

- 24. Avonhead School is currently second equal on the Council's prioritisation list for installation of new school speed zones. This process ranks each road fronting a school by scoring the following 10 factors: road classification (i.e. local, major arterial etc), traffic volume, traffic speed, road environment (distractions, visibility etc), community interest, kerbside activity, number of children crossing the roadway, cyclist volume, percentage of trucks, and whether a school patrol exists. There are 293 frontage roads at the 162 schools in the Christchurch City area.
- 25. Two options were considered by the project team. The first and preferred option is to install a 40 kilometre per hour variable speed limit using electronic and static signage that operates outside Avonhead School before and after school during the school term. The other option is to maintain the status quo. The school is keen to see a speed zone installed in Avonhead Road to improve safety for pupils.

**PART B – REPORTS FOR INFORMATION**

**2. DEPUTATIONS BY APPOINTMENT**

Nil.

**3. PETITIONS**

Nil.

**4. NOTICES OF MOTION**

Nil.

**5. CORRESPONDENCE**

Nil.

**6. BRIEFINGS**

Nil.

**8. COMMUNITY BOARD ADVISER'S UPDATE**

Nil.

**9. ADJOURNMENT OF MEETING**

At 5.42pm the Board **resolved** that the meeting stand adjourned. The meeting resumed at 6.40pm.

**10. ELECTED MEMBERS' INFORMATION EXCHANGE**

10.1 **Transport and Greenspace** – The Transport and Greenspace Committee Chairperson updated the Board on various matters including:

(a) **Manurere Street**

The Board were advised that a site meeting has been held with Mr Peters, resident of Manurere Street, in relation to his deputation to the Board on heavy transport parking in Manurere Street. It was agreed at the site meeting that the Traffic Engineer – Transport for Riccarton/Wigram would work with the truck drivers and the trucking associations to alleviate the issue of heavy truck parking in the street. It was **agreed** that the matter continue to lay on the table.

(b) **Ward Transport and Greenspace Issues**

The Board discussed and **agreed** to convene a Transport and Greenspace Workshop to highlight and discuss transport and greenspace issues within the Ward. If matters raised at the workshop needs further investigation those matters will be forwarded to a Board meeting to action.

10.2 **4 Riccarton Road/159 Deans Avenue Proposed Development**

The Board were advised that the resource consent for the proposed development has been declined. The Board were advised that the applicant continues to work with the Council staff and an appeal will be lodged.

**10 Cont'd**

**10.3 Henry's Liquor Yaldhurst Store Liquor Licence Application**

The Board discussed the Chairperson's recent appearance in front of the Liquor Licence Authority Hearing regarding Henrys' Liquor Yaldhurst Bottle Store (150 Yaldhurst Road) Liquor Licence Application. The Board were advised that Judge Hole made positive comments on the Board's appearance in his summing up at the end of the hearing. The decision is expected to be released in March 2012.

**10.4 Hornby Netball Club**

The Board discussed the needs of the rapidly growing Hornby Netball Club.

The Board **agreed** to seek staff advice on the possibility of netball courts being installed on Wycola Park or another Greenspace area within the Hornby environs.

**10.5 Amyes Road Street Vibrations**

The Board were advised of Amyes Road residents' irritation of the continual street vibrations caused by heavy traffic.

The Board **agreed** to seek staff advice on what actions and a timeline for those actions could be undertaken to lessen traffic vibrations in Amyes Road.

**11. MEMBERS' QUESTIONS UNDER STANDING ORDERS**

Nil.

**PART C - REPORT ON DELEGATED DECISIONS TAKEN BY THE BOARD**

**12. CONFIRMATION OF MEETING MINUTES – 31 JANUARY 2012-02-21**

The Board **resolved** that the minutes of its ordinary meeting of Tuesday 31 January 2012 be confirmed.

**13. ELECTED MEMBERS' INFORMATION EXCHANGE CONTINUED**

**13.1 402 Halswell Junction Road**

The Board members discussed the activities occurring at 402 Halswell Junction Road and the complaints elected members have received from adjoining residents and the Awatea Residents' Association in relation to those activities. It was noted that the property is zoned Business 7 under the City Plan. The Board were advised that the Council's Enforcement Unit had visited the property on several occasions and had reported that there were no non-compliance matters.

The Board **resolved** to request a meeting with Environment Canterbury staff, Christchurch City Council staff ,Greg Olive (adjoining property owner of 402 Halswell Junction Road), the Awatea Residents' Association and the Riccarton/Wigram Community Board to discuss the ECan resource consent, noise and other activities at 402 Halswell Junction Road.

The Board **resolved** that the Chairman contact the Council's Chief Executive Officer requesting that staff answer noise complaints and emails which have not been responded to or answered in full from adjoining residents and the Awatea Residents' Association.

**14. PROPOSED LEASE – HORNBY HOCKEY CLUB INCORPORATED AT WYCOLA PARK**

The Board considered a report seeking the Board's approval to grant a new lease to the Hornby Hockey Club Incorporated over their existing leased area at Wycla Park, within which they have built a hockey pitch and pavilion.

The Board **resolved** to:

- (a) Approve the granting of a new lease to the Hornby Hockey Club Incorporated over the part of Wycla Park on which the existing building and artificial surface is located, within their existing fences, being approximately 1850 square metres of Wycla Park, a recreation reserve vested in the Christchurch City Council as detailed in Gazette Notice 1983/1385 for a period of up to

33 years broken into three eleven year periods with rights of renewal at the end of the first two periods of 11 years. These rights of renewal being subject to the Council being satisfied that the terms and conditions of the lease have been complied with, and that there is sufficient need for the sports, games, or other recreational activity specified in the lease, and that in the public interest some other sport, game, or recreational activity should not have priority.

- (b) Authorise the Corporate Support Manager in association with the Policy & Leasing Administrator (Network Planning Unit) to conclude and administer the terms of the lease.
- (c) Note that the Council's obligations under section 4 of the Conservation Act 1987, have been considered, and determine that this issue does not require specific consultation with Te Runanga o Ngai Tahu, for the reasons set out in section 13 above.

The meeting concluded at 7pm.

**CONFIRMED THIS 14TH DAY OF FEBRUARY 2012**

**MIKE MORA  
CHAIRPERSON**

Extract from *New Zealand Gazette*, 21/4/2011, No. 55, p. 1284

### Variable Speed Limit in School Zones

Pursuant to clause 6.1 of Land Transport Rule: Setting of Speed Limits 2003 and a delegation from the NZ Transport Agency, I, Glenn Bunting, Network Manager, approve variable speed limits in school zones in accordance with the conditions set out in this notice.

#### Conditions

##### 1. Variable Speed Limit

A road controlling authority may set a speed limit of 40km/h that operates in a school zone during the periods specified in condition 2 of this notice. At all other times, the speed limit is the permanent speed limit for the road.

##### 2. Periods of Operation

The 40km/h speed limit may operate for a maximum period of:

- (a) 35 minutes before the start of school until the start of school;
- (b) 20 minutes at the end of school, beginning no earlier than 5 minutes before the end of school;
- (c) 10 minutes at any other time when children cross the road or enter or leave vehicles at the roadside.

##### 3. Signs

Signs that comply with Land Transport Rule: Traffic Control Devices 2004 must be installed to mark the beginning and end of the variable speed limit in the school zone as follows:

- (a) At least one R1-6 "School zone variable" sign at each end of the variable speed limit on the main road outside the school, facing road users travelling towards the variable speed limit; and
- (b) at least one R1-6 "School zone variable" sign facing road users travelling towards the variable speed limit on each side road that intersects with the school zone, where that side road is a major road; and
- (c) at least one R1-6 "School zone variable" sign or R1-6.1 "School zone fixed" sign facing road users travelling towards the variable speed limit on each side road that intersects with the school zone, where that side road is a no exit road or is a minor road controlled by Give-way or Stop signs at the intersection with the school zone; and
- (d) at least one R1-7 "School zone ends" sign at each end of the variable speed limit on every road, facing road users leaving the variable speed limit.

##### 4. Length of Variable Speed Limit

A variable speed limit in a school zone must be a minimum length of 300 metres, unless this condition is impractical, but should not be longer than 500 metres. The length of variable speed limit on side roads that intersect with the school zone may be shorter than 300 metres.

##### 5. Warrant

A road controlling authority may set a variable speed limit in a school zone that meets the requirements in (a) or (b) as follows:

- (a) There is school-related pedestrian or cycle activity on the road outside the school, which exceeds approximately 50 children crossing the road or entering or leaving vehicles at the roadside, and traffic on the road outside the school meets at least one of the following conditions:
  - (i) the mean speed of free-running vehicles is greater than 45km/h (measured when the 40km/h variable speed limit is not operating); or
  - (ii) the 85th percentile speed of free-running vehicles is greater than 50km/h (measured when the 40km/h variable speed limit is not operating); or
  - (iii) there have been pedestrian, cycle or speed-related crashes near the school in the previous five years; or
  - (iv) the school-related activity in condition 5(a) occurs on a main traffic route; or
- (b) there is school-related pedestrian or cycle activity on the road outside the school, with children crossing the road or entering or leaving vehicles at the roadside and safe and appropriate traffic engineering measures are installed so that the mean operating speed of free-running vehicles on the road outside the school does not exceed 40km/h when the 40km/h variable speed limit is operating.

##### 6. Bylaw

A road controlling authority must set a variable speed limit in a school zone by making a bylaw in accordance with Land Transport Rule: Setting of Speed Limits 2003.

##### Revocation and Replacement

The notice dated the 31st day of May 2005, and published in the *New Zealand Gazette*, 2 June 2005, No. 86, page 2051, relating to variable speed limits in school zones is hereby revoked and replaced by this notice.

A 40km/h variable speed limit in a school zone that was set in accordance with the conditions of the notice published in the *New Zealand Gazette*, 2 June 2005, No. 86, page 2051, is considered to be set in accordance with the conditions of this notice and remains in force until amended or revoked in accordance with Land Transport Rule: Setting of Speed Limits 2003.

##### Definition:

**School zone** means a length of road outside a pre-school, primary school, intermediate school or secondary school.

Signed at Wellington this 19th day of April 2011.

GLENN BUNTING, Network Manager.

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