

23. 2. 2011

**HERITAGE AND ARTS COMMITTEE
4 FEBRUARY 2011**

**A meeting of the Heritage and Arts Committee was held in
Committee Room 1, Civic Offices, 53 Hereford Street
on 4 February 2011 at 9am.**

- PRESENT:** Councillor Helen Broughton (Chair),
Councillors, Barry Corbett, Yani Johanson and Glenn Livingstone.
- IN ATTENDANCE:** Nil.
- APOLOGIES:** An apology for absence was received and accepted from Sally Buck.

The Committee reports that:

PART A - MATTERS REQUIRING A COUNCIL DECISION

1. PROPOSED TERMS OF REFERENCE

This item will be considered by the Council at its meeting on 23 February 2011.

2. REVISED HERITAGE GRANT APPROVAL – ‘ST. JOSEPHS’, 18 WINCHESTER STREET, LYTTTELTON

General Manager responsible:	General Manager, Strategy and Planning Group, DDI 941-8281
Officer responsible:	Programme Manager, Liveable City
Author:	Brendan Smyth, Heritage, Architecture and Urban Design

PURPOSE OF REPORT

- The purpose of the report is to obtain approval for a 15 Year Limited Conservation Covenant to be entered into for St Josephs Catholic Church, 18 Winchester Street, Lyttleton (**Attachment 1**), as a condition of grant approval. To effect this decision the Heritage Grants and Covenants Committee decision, condition (b), on 3 August 2009 that a Full Conservation Covenant be entered into is to be revoked.

EXECUTIVE SUMMARY

- The Heritage Grants and Covenants Committee approved a Heritage Incentive Grant for St Joseph's Catholic Church on 3 August 2009 of \$20,238 with a full covenant being a condition of the grant approval. At the time of the grant application St Josephs had indicated they would agree to a full conservation covenant for the property. Since the Committee approval in August 2009 St Josephs have requested that a 15 year limited conservation covenant be agreed. (The Heritage Incentive Grants Operational Guidelines require a full conservation covenant where grants over \$50,000 are approved, the minimum requirement is in this case therefore a limited covenant). This requires Committee approval to amend the previous condition Part (b) of grant approval relating to the covenant.
- 'St Josephs Catholic Church' was largely designed by the notable New Zealand architects Messrs Mountfort and Bury and constructed in 1865. The contractors for the interior woodwork and fittings were the England Brothers'. It was the first Catholic church in Lyttelton and catered for a congregation of 400. East and west transepts were later added in the same style as the nave. From 1869 to 1921 the church also housed the Catholic school until the purpose built school was completed to the west of the church. The school was upgraded in the 1980's but

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closed in 2008. The church is now the main cultural and social centre for the Catholic congregation and community in Lyttelton. The building is registered as Category II by The New Zealand Historic Places Trust and is listed in Schedule IV of the Banks Peninsula District Plan as a Protected Building.

4. The approved grant will ensure the future protection and continuing use of this significant heritage building.

Scope of works

5. The scope of works remains as previously approved by the Committee. A summary of conservation, maintenance and Building Code compliance works include:
 - (a) Roofing repairs.
 - (b) Stonework repairs including replacement and/or repair of cracked stone (further investigation is required to establish the full extent, cause and required repairs to this component of the proposed works but a sum of up to \$12,000 is recommended as appropriate).
 - (c) Stonework re-pointing and cleaning.
 - (d) Removal of the existing protective glazing, repairs to the window surrounds and the installation of new protective glazing.
 - (e) Re-painting of the timber windows.
6. A total grant of \$20,238 was approved by the Committee in August 2009 based on a proposed work programme worth \$50,595. It was initially planned to phase the work over a two year time frame, Phase 1 to consist of the work to the roof and to the windows with Phase 2 dealing with the stonework repairs. The Grant for Phase 1 would be 40 per cent of \$24,825, which is \$9,930 while Phase 2 would be for 40 per cent of \$25,770, which is \$10,308. It is unclear how the 4 September 2010 earthquake and the consequent damage to the building will effect this phasing but it is envisaged that the above work will still be required in conjunction with earthquake repair work.

FINANCIAL IMPLICATIONS

7. There are no financial implications of this revised report as the grant amount has not changed from the previous approved amount approved by the Heritage Grants and Covenants Committee in August 2009.

Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?

8. Yes. The Heritage Incentive Grant budget is an annual fund provided for in the 2006-16 LTCCP.

LEGAL CONSIDERATIONS

9. A full Conservation Covenants is required where the Council grant exceeds \$50,000. While a full covenant was initially agreed with the Church they have now revised this position and requested a limited covenant for a period of 15 years. This is in line with Council Policy and the Council cannot in this instance insist on a full covenant for the site. It is appropriate that a Limited covenant be registered against the property title for a period of a minimum of 15 years to ensure that no demolition or partial demolition can occur.

Have you considered the legal implications of the issue under consideration?

10. Yes. Covenants are a more comprehensive form of protection of the buildings because they are registered against the property title, ensuring that the Council's investment is protected.

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ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

11. The Heritage Incentive Grants Scheme is aligned to the Community Outcome 'An Attractive and Well-designed City'. This provides for, among other things, ensuring "*our lifestyles and heritage are enhanced by our urban environment*". The success measure is that "*our heritage is protected for future generations*". Heritage Incentive Grants contribute towards the number of protected heritage buildings, sites and objects, which is the measure under the outcome.
12. One of the objectives under the Strategic Direction Strong Communities provides for "*protecting and promoting the heritage character and history of the city*" (Goal 7).

One of the objectives under the Strategic Direction Liveable City is to "*Maintain and enhance the quality of development, and renewal of the city's built environment, by protecting Christchurch heritage buildings and neighbourhood character.*" (Goal 4)
13. 'City Development Activities and Services' aims to help improve Christchurch's urban environment, among other things. One activity under City Development provides for Heritage Protection, which requires the Council to "*provide leadership, advocacy, resources, grants and conservation covenants to conserve and rehabilitate heritage items*". One of the Council's contributions is to ensure that the city's heritage is protected for future generations. The Council provides information, advice and funding for city heritage and heritage conservation, and will be expected to continue to do so, as part of its objective to retain heritage items.

Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?

14. Yes.

ALIGNMENT WITH STRATEGIES

15. Alignment of the requirement for Heritage Incentive Grants and Conservation Covenants stems from the Heritage Conservation Policy which in turn is relevant to:

Greater Christchurch Urban Development Strategy (UDS)

Heritage development projects provide opportunities for increased commercial and residential activity in the City while at the same time enhancing the heritage townscape. The UDS considers heritage as an integral part of Christchurch and an aspect of growth management provided for is through the protection, maintenance and enhancement of heritage.

Banks Peninsula District Plan

Heritage protection is consistent with the Cultural Heritage provisions of the Banks Peninsula District Plan. These are detailed in chapter 14, Cultural Heritage, Objective 1, and Policies 1A and 1B, p.74.

New Zealand Urban Design Protocol

Heritage projects improve the quality and design of the urban environment by protecting the heritage of the city, which is stated in the Protocol as being an attribute of successful towns and cities. The Limited Covenants will contribute towards the implementation of the New Zealand Urban Design Protocol of March 2005 of which the Council is a signatory body.

Heritage Conservation Policy

The Heritage Incentive Grants are provided for under section 8 of the Heritage Conservation Policy. The Heritage Conservation Policy aligns with the Community Outcome "An attractive and Well-designed City" through the indicator "Number of heritage buildings, sites and objects.

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The Heritage Conservation Policy is aligned with Council's Strategic Directions, Strong Communities Goal 7: *"Celebrate and promote Christchurch's identity, culture and diversity by protecting and promoting the heritage character and history of the city."* and Liveable City Goal 4 of: *"Maintain and enhance the quality of development, and renewal of the city's built environment by protecting Christchurch heritage buildings and neighbourhood character."*

The Heritage Grants Policy is aligned with the ICOMOS New Zealand Charter 1993 for the Conservation of Places of Cultural Heritage Value, which the Council has adopted. The concept of places incorporates landscape, buildings, archaeological sites, sacred places, gardens and other objects. ICOMOS considers that countries have a "general responsibility towards humanity" to safeguard their heritage for present and future generations.

Do the recommendations align with the Council's strategies?

16. Yes.

CONSULTATION FULFILMENT

17. There is no requirement for community consultation for Heritage Incentive Grants or covenants.

STAFF RECOMMENDATION

It is recommended that the Heritage and Arts Committee:

- (a) Revoke a decision of the Heritage Grants and Covenants Committee of 3 August 2009, condition part (b), to enter into a Full Conservation Covenant as a condition of grant approval for 18 Winchester Street, Lyttelton.
- (b) Approve that as a condition of grant approval for 18 Winchester Street, Lyttelton, the Council enters into a 15-year Limited Conservation Covenant under section 77 of the Reserves Act, with the signed covenant having the Council seal affixed prior to registration on the property title in accordance with the Heritage Incentives Grants Policy.

COMMITTEE RECOMMENDATION

That the Council:

- (a) Revoke a decision of the Heritage Grants and Covenants Committee of 3 August 2009, condition part (b), to enter into a Full Conservation Covenant as a condition of grant approval for 18 Winchester Street, Lyttelton.
- (b) Approve that as a condition of grant approval for 18 Winchester Street, Lyttelton, the Council enters into a 15-year Limited Conservation Covenant under section 77 of the Reserves Act, with the signed covenant having the Council seal affixed prior to registration on the property title in accordance with the Heritage Incentives Grants Policy.

3. CONSERVATION COVENANT CONSENT – 68 MANCHESTER STREET, CHRISTCHURCH

This item was considered by the Council at its meeting on 10 February 2011 by way of a Chairperson's report.



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PART B - REPORTS FOR INFORMATION

4. ELECTION OF DEPUTY CHAIRPERSON

It was agreed that the matter be held over to the following month.

5. BRIEFINGS

- (i) Peter Mitchell, General Manager, Regulation and Democracy Services gave a briefing on requests for demolition or substantial modification to listed heritage buildings.
- (ii) Carolyn Ingles, Programme Manager, Liveable City gave an update on earthquake damaged heritage buildings.

The Committee **decided** to ask staff to report urgently on the development of an Earthquake Response and Recovery Plan.

6. DEPUTATIONS BY APPOINTMENT

- (a) Neil Roberts Christchurch Civic Trust Vice Chairman addressed the Committee on the need to reduce the haste at which heritage & character buildings are being demolished in Christchurch. He based this on overseas experience.
- (b) Therese Minehan ICON Chairperson addressed the Committee on their concern at loss of character and streetscape to Christchurch, as a result of recent demolitions.

7. HERITAGE INCENTIVE GRANTS - SIX MONTHLY REPORT

The Committee received a report updating the Heritage and Arts Committee on the Heritage Incentive Grants and Covenants approved during the six month period 1 July 2010 to 31 December 2010.

The Committee **decided** to receive the report for information.

The meeting concluded at 11.25am.

CONFIRMED THIS 23RD DAY OF FEBRUARY 2011

THE MAYOR