

### 13. REPORT OF THE CHIEF EXECUTIVE OFFICER: WORKING TOGETHER TOWARD ZERO WASTE

#### PURPOSE OF REPORT

1. The purpose of this report is to provide the information requested at the Council meeting on 2 February 2006 on a proposed process to review existing proposals and explore alternative ways to meet the waste targets contained in the Draft Waste Management Plan 2005.

#### EXECUTIVE SUMMARY

1. This report has been produced with professional advice from the relevant Council officers.
2. On 20 December 2005 in its deliberations on the Draft Waste Management Plan 2005 the Council resolved:
  - (a) *That option 1 be adopted and that a working party comprising staff, the present submitters and other interested parties be formed to consider and report back in 2006 for 2008 on the suggested amendments/refinements to option 1, including:*
    - *on-site shredding of green waste*
    - *subsidised organics collection*
    - *principles of fairness*
    - *greater emphasis on community gardens*
    - *a variety of techniques*
    - *waste minimisation*
    - *community education programme*
    - *bylaw implementation*
    - *the option of different size bins to suit the needs of the household*
    - *more focus on commercial sector*
    - *investigation of a possible targeted rate*
  - (b) *That it be noted that Option 1 will result in the necessity to reduce the targets set out in the Council's Solid and Hazardous Waste Management Plan, and that it is likely that the Council will fail to meet national waste minimisation targets.*
  - (c) *That staff be requested to report back with the following information, prior to the LTCCP seminars to be held during the week 13-17 February 2006:*
    - *the costs and implications of the suggested amendments/refinements listed in clause 1 of the resolution*
    - *the anticipated reduction in the targets set out in the Council's Solid and Hazardous Waste Management Plan, and the resulting amendments to the associated KPIs.*
3. A report that addressed Clause (c) of the 20 December 2005 resolution was brought before the Council on 2 February 2006.
4. On 2 February 2006, the Council resolved:
  - (a) *That in light of the information presented the Council reconfirm the direction set out in its Draft Waste Management Plan 2005.*
  - (b) *That officers report to the Council on 9 February on options as to how we incorporate quantified flexible means for waste management into our LTCCP.*
5. Clause (a) of the 2 February 2006 resolution effectively confirms the following vision, goals and targets contained in the Draft Waste Management Plan 2005.

#### **Vision**

A prosperous city, where each person and business takes responsibility for waste minimisation and actively works toward zero waste.

## Goals

- Individuals and businesses take greater responsibility for waste minimisation.
- Council provides much enhanced reuse and recycling services at the kerbside.
- Council supports and incentivises waste reduction, reuse and recycling.
- Council ensures that environmentally sound waste disposal services are provided.

Type of Waste	No more than: (kg/person/year)	Target Year
Green and kitchen waste sent to landfill	30	2015
Paper and cardboard sent to landfill	90	2015
Plastic waste sent to landfill	60	2015
Kerbside waste collected by Council	25	2015
Wood waste sent to landfill	22	2015
Rubble received at refuse stations	10	2015
Overall waste going to landfill	320	2020
All potentially hazardous waste sent to landfill is treated or otherwise meets landfill acceptance criteria		
All cleanfill sites in Christchurch are licensed under the Cleanfill Licensing Bylaw 2004		

6. It is proposed that a working party be established to carry out the task of exploring ways, and determining a timeframe to meet the vision, goals and targets of the Draft Waste Management Plan 2005.

## FINANCIAL AND LEGAL CONSIDERATIONS

7. Procedurally, it is not possible to explore flexible alternatives to advance on the vision, goals and targets of the Waste Management Plan 2005 (as resolved in Clause (b), 2 February 2006) unless and until the resolution to adopt Option 1 (passed at the Council meeting of 20 December 2005) is revoked. This is because the 20 December 2005 resolution has locked a specific option in place which precludes exploration of wider and new concepts and requires reduced targets to be adopted. The resolution on 20 December 2005 is now inconsistent with the resolution of 2 February 2006.
8. Accordingly, the first clause of the staff recommendations in this report seeks to revoke Clause (a) of the 20 December 2005 resolution. Only if this recommendation is adopted, can the Council vote on the remainder of the recommendations, which establish the Council's proposed process for arriving at an acceptable means of advancing on the Council's waste management vision, goals and targets.
9. At the Council meeting on 2 February no debate was permitted under Standing Orders on the matter of revoking the resolution to adopt Option 1. It is appropriate and necessary for the Council to debate that on 9 February 2006. Accordingly, the reports previously presented to the Council (on 20 December 2005 and 2 February 2006) on the options, are attached to this report, with the omission of the staff recommendations in those original reports (as they are no longer relevant).
8. For the Council's information, Standing Order 2.18.17 allows the Council to revoke part of a resolution it has previously passed on the basis of a recommendation contained in a report by the Chief Executive Officer.
10. Subject to accepting the recommendations below, an indicative financial budget will be tabled for discussion at the special Council meetings the week of 13 February 2006. The purpose will be to provide a financial framework within which alternative waste minimisation concepts can be explored, and will not be linked to any specific proposal.

11. If the Council's preferred means of achieving the waste targets is within the direction indicated in the LTCCP and budget, and not inconsistent with previous options which the public have been consulted on, then following further consultation on the preferred option the Council could make a final decision. If on the other hand the Council's preferred means of achieving the waste targets does NOT fit within the already indicated direction in the LTCCP, and/or differs significantly from options previously consulted on, then a special consultative procedure would be required.

#### **STAFF RECOMMENDATIONS**

That the Council resolve:

- (a) To revoke Clause (a) of its 20 December 2005 resolution relating to the report on the waste management consultation process.
- (b) To establish a working party comprised of Councillors and officers, to develop and recommend to the Council, a solution to advance on the vision, goals and targets contained in the Draft Waste Management Plan 2005 and within the budget allocation (to be agreed by the Council during the week 13 February 2006).
- (c) That the Councillor members of the Working Party invite the interested parties they would like to include in the investigations.
- (d) That staff bring an indicative financial budget to the Council meetings the week of the 13 February 2006 for discussion.
- (e) That the vision, goals and targets contained in the Draft Waste Management Plan 2005, together with an indicative budget be incorporated into the 2006-16 LTCCP.