

**GREATER CHRISTCHURCH URBAN DEVELOPMENT
STRATEGY IMPLEMENTATION COMMITTEE**

11 MAY 2012

AT 12 NOON

**IN THE FUNCTION ROOM
CIVIC OFFICES, 53 HEREFORD STREET**

Committee:

UDS Independent Chair
Bill Wasley.

Christchurch City Council
Mayor Bob Parker, Councillors Sue Wells and Claudia Reid.

Environment Canterbury
Commissioners Tom Lambie, Peter Skelton and Rex Williams

Selwyn District Council
Mayor Kelvin Coe, Councillors Lindsay Philps and Malcolm Lyall.

Waimakariri District Council
Mayor David Ayers, Councillors Jim Gerard and Dan Gordon.

Te Rūnanga o Ngāi Tahu
Mark Solomon
Wally Stone

New Zealand Transport Authority
Jim Harland (Observer)

Canterbury Earthquake Recovery Authority
Roger Sutton (Observer)

Implementation Manager
Keith Tallentire
DDI: 941-8045

Committee Adviser
Rachael Brown
DDI: 941-5249

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1. APOLOGIES

Councillor Jim Gerrard.

2. RECEIVE PREVIOUS MINUTES: MEETING OF 9 MARCH 2012

Attached.

CHRISTCHURCH CITY COUNCIL

MINUTES OF A MEETING OF THE
GREATER CHRISTCHURCH URBAN DEVELOPMENT STRATEGY
IMPLEMENTATION COMMITTEE

Held in the YMCA Conference Room, 10 Hereford Street, Christchurch,
Friday 9 March 2012 commencing at 10.40 AM

PRESENT:

UDS Independent Chair

Bill Wasley

Christchurch City Council

Councillor Sue Wells, Claudia Reid (until 11.40 AM)

Environment Canterbury

Commissioners Tom Lambie, Peter Skelton

Selwyn District Council

Mayor Kelvin Coe, Councillors Lindsay Philps and Malcolm Lyall

Waimakariri District Council

Mayor David Ayers, Councillors Jim Gerard and Dan Gordon

Te Rūnanga o Ngāi Tahu

Wally Stone

New Zealand Transport Authority

Jim Harland (observer)

Canterbury Earthquake Recovery Authority

Diane Turner (observer, on behalf of Roger Sutton)

IN ATTENDANCE:

New Zealand Transport Authority

Steve Higgs

Environment Canterbury

Laurie McCallum

Christchurch City Council

Keith Tallentire - *UDS Implementation Manager*
DDI: 941 8590

Waimakariri District Council

Simon Markham

Selwyn District Council

Tim Harris

Rachael Brown – *Committee Adviser*
DDI: 941 5249

1. APOLOGIES

Apologies from Mayor Bob Parker, Mark Solomon, Rex Williams and Roger Sutton were accepted by the Committee.

2. CONFIRMATION OF MINUTES: MEETING OF 19 DECEMBER 2011

The Committee **confirmed** the minutes of its previous meeting held on 19 December 2011, subject to correcting the spelling of Councillor Philps' surname.

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3. URBAN DEVELOPMENT STRATEGY (UDS) BI-MONTHLY IMPLEMENTATION REPORT

Keith Tallentire presented the report and outlined key points to the Committee. These included:

- arrangements are in place for consideration by Councils of amendments to UDSIC representation (section 2.3)
- planning managers are considering further briefings on Chapters 12A and 22 and producing practice notes as required (section 2.4)
- work is underway to make housing land availability information more readily available to the public (section 2.5)
- a UDS Partnership submission was made on the Productivity Commission's Housing Affordability draft report (section 2.10).

The Committee **agreed** that it:

- a. **Note** the bi-monthly report of the Independent Chair and the Implementation Manager.
- b. **Ratify** the UDS Partnership Submission to the Productivity Commission's Housing Affordability draft report.

4. UDS ACTION PLAN AND RECOVERY PROGRAMMES

Keith Tallentire presented the report which prioritised actions contained in the UDS Action Plan based on their relevance to recovery planning.

The Committee **resolved** that it:

- a. Agrees, in principle, the UDS IMG prioritisation of the actions within the UDS Action Plan as set out in Attachments A and B to this report.
- b. Agrees that this UDS action prioritisation for recovery is presented to CERA for its consideration, feedback and input into recovery programme development.
- c. Agrees that UDS Partner staff represented on the CERA Strategic Group and/or the UDS Implementation Management Group work with CERA to promote and refine these UDS actions as part of the ongoing collaborative work to develop recovery programmes.
- d. Notes that a further report will be presented to the UDSIC on a recommended course of action regarding the implementation of the UDS actions separate from recovery set out in Attachment B to this report.

5. PRESENTATION: GROWTH AND DISTRIBUTION MODEL

Simon Markham (on behalf of the Urban Development Strategy Implementation Management Group (UDS IMG), presented to the Committee on:

Post Earthquakes Residential Growth and Distribution Scenarios (Attachment A).

The following key points were covered in the presentation.

- A recap on the policy context (Chapter 12A, Table 1)
 - increasing percentage intensification
 - ageing population
 - changing household composition.

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- The immediate post-earthquakes effect:
 - initial overall population losses
 - population loss by territorial authority, and
 - age demographic.
- Longer term change scenarios:
 - four resident population change scenarios (rapid, quick, moderate, slow)
 - a sub-model also looking at migratory workforce
 - only the rapid scenario returns to pre-earthquake absolute population figures by 2041
 - other scenarios result in a time lag estimated to be between 4-15 years.
- Issues & Implications:
 - a high level of uncertainty remains
 - long term growth highly dependent on migration
 - UDS provision represents prudent 'over-provision' given recent trends and post-earthquakes change
 - an ageing population is profound and exacerbated by earthquakes
 - ongoing monitoring and refinement required as new data becomes available.

6. RESOLUTION TO EXCLUDE THE PUBLIC

At 11.45 AM the Committee **agreed** that the resolution to exclude the public (as set out on page 37 of the agenda), be adopted.

The meeting concluded at 11.50am

3. MATTERS ARISING

Nil.

4. APPOINTMENT OF DEPUTY CHAIR REPORT

Attached.



Report To: Urban Development Strategy Implementation Committee (UDSIC)
From: Independent Chair
Subject: Appointment of Deputy Chair
Meeting Date: 11 May 2012
File: 1104

1. INTRODUCTION

Currently there is no deputy chair role in respect of the UDS Implementation Committee and there has not been such a role since the Committee was established in 2007

I am of the view that such a role should be established. Whilst the meeting can elect a chair of the meeting if I am unable to attend, it would be an efficient approach to have a dedicated position. The deputy chair could also deal with media requests from time to time to undertake local interviews, which I am not always in a position to undertake. Having a deputy chair would allow for local and timely input.

2. PROPOSAL

It is proposed that a deputy chair position be created by the Committee and that the role also be authorised to provide media comment, undertake media interviews and the like.

Furthermore, subject to the Committee agreeing to such I would like to propose Mayor David Ayers to be appointed to the role.

3. RECOMMENDATIONS

- 3.1 That UDSIC create the position of Deputy Chair and be authorised to undertake media statements and interviews on behalf of the UDS Partnership.
- 3.2 That Mayor David Ayers be appointed as Deputy Chair.

Bill Wasley
Chair

5. PUBLIC FORUM PROPOSAL

Attached.

Greater Christchurch **Urban
Development
Strategy**

Report To: UDS Implementation Committee (UDSIC)
Subject: Public Forum proposal for UDSIC meetings
Report Author: Independent Chair and Implementation Manager
Meeting Date: 11 May 2012

1. PURPOSE OF REPORT

This report proposes that UDSIC formalises a process which enables public speaking rights at future UDSIC meetings. A proposed process is included as Appendix 1.

2. BACKGROUND

All the UDS Partner Councils have a procedure for receiving deputations and presentations, as outlined in their respective standing orders. These are all broadly similar, adapting NZS 9202:2003 the Model Standing Orders for Meetings of Local Authorities and Community Boards, but with some variation in notification timeframes. Deputations to the general Council meetings of Christchurch City Council (i.e. not specific earthquake related Council meetings or other committee meetings) are intended to relate to a report on the agenda for that meeting.

As a joint committee of the UDS Partner Councils, UDSIC would already be covered by the above standing orders. However, to provide greater transparency and to clarify which variant of these procedures are applicable to UDSIC it would be beneficial for UDSIC to endorse a specific guideline which can be made available on the UDS website. This procedure would require ratification by respective Council meetings of UDS Partner Councils. Proposed 'UDSIC Public Forum Guidelines' are attached as Appendix 1.

As well as establishing this process for administering requests for speaking rights, UDSIC might also wish to proactively request presentations from external organisations to better understand their position on matters relating to growth management.

3. RECOMMENDATIONS

It is recommended that UDSIC:

- a. Adopt the process in Appendix 1 to enable public speaking rights to be considered as part of a Public Forum section of future UDSIC meetings.**
- b. Refer this matter to respective Council meetings of UDS Partner Councils for endorsement.**

Bill Wasley - Independent Chair
Keith Tallentire – Implementation Manager

Appendix 1
UDSIC Public Forum Guidelines

The Greater Christchurch Urban Development Strategy Implementation Committee (UDSIC) is a joint committee of the UDS Partner Councils and welcomes speakers at its meetings. The right to speak at meetings must however be specifically requested and the following guidelines set out the process which must be followed.

Requests to speak

1. Any person requesting to speak at a meeting of UDSIC must make such a request in writing to the Independent Chair at least six clear working days before the date of the meeting concerned.
2. Such a request must detail who would be speaking, which organisation (if any) they would be representing and the topic of the presentation sought to be covered.
3. Presentation topics must relate to matters covered in the Greater Christchurch Urban Development Strategy (2007).
4. Presentation topics do not need to relate to any specific agenda items for the meeting concerned.

Confirmation of requests

5. The Independent Chair will consider any request to speak and confirm his/her decision at least two working days before the date of the meeting concerned.
6. The Independent Chair may refuse requests which are repetitious, vexatious or offensive.

Urgent requests

7. Notwithstanding point 1 above, where in the opinion of the Independent Chair a request made outside the above timeframes is considered urgent or of major public interest, such a request may be granted.

Presentations

8. It would be of assistance to UDSIC representatives and associated staff if a written summary of the speaker's topic is submitted to the Independent Chair prior to the meeting concerned.
9. If a written submission is presented prior to the meeting concerned it will not be necessary for the speaker to read it verbatim, but merely to outline the general content.
10. Unless given specific prior permission by the Independent Chair, speakers should present for no more than ten minutes.
11. The Chairperson may terminate a presentation in progress which is disrespectful or offensive, or where the Chairperson has reason to believe that statements have been made with malice.
12. If the presentation relates to an agenda item to be subsequently debated UDSIC representatives may ask questions of clarification but will not enter into debate.

Responses to presentations

13. UDSIC (or staff on behalf of UDSIC) will provide a written response to any points raised by speakers, as considered appropriate by the Independent Chair, within two working days of the meeting concerned.

Note: Presentations to UDSIC may be made in English, Maori or any other language, including New Zealand sign language. Prior arrangement with the Independent Chair should be sought at least two working days before the meeting if the address is not in English. The Independent Chair may order that any speech or document presented be translated and/or printed in another language. If the other language is an official language of New Zealand (e.g. English, Maori or New Zealand sign language), the translation and printing costs will be met by the UDSIC.

6. BI-MONTHLY UDS IMPLEMENTATION REPORT

Attached.

Greater Christchurch **Urban
Development
Strategy**

Report To: UDS Implementation Committee (UDSIC)
Subject: Bi-Monthly Implementation Report
Report Author: Independent Chair and Implementation Manager
Meeting Date: 11 May 2012

1. PURPOSE OF REPORT

This report provides an update to the UDSIC on UDS implementation activities in addition to those which are the subject of separate reports.

2. IMPLEMENTATION

2.1 Amendments to UDSIC representation

Following recent Council meetings the amendments to UDSIC to include CERA and new TRoNT representatives have finally been ratified so this UDSIC meeting is the first with the new arrangements formally adopted.

2.2 Judicial Review of Ministerial use of CER Act relating to Chapters 12A and 22

In the last quarter of 2011 the Minister for Canterbury Earthquake Recovery used his powers under the CER Act to insert Chapters 12A and 22 into the operative RPS. These decisions are now subject to a judicial review by Independent Fisheries Limited (IFL). UDS Partners have a strong interest in this judicial review and Crown Law (acting for the Minister) have sought that Partner Councils and NZTA seek to join the proceedings.

Councils and NZTA have all now resolved to lodge a notice to the High Court seeking to be added as respondents on this matter. To minimise legal counsel ECan, NZTA, SDC and WDC will be represented by Wynn Williams and CCC have instructed Simpson Grierson to act on their behalf as part of a coordinated case strategy. The UDSIMG Planning Managers subgroup will act as the officer support group for the production of affidavits and other matters as required.

2.3 Transport and land use integration initiatives

UDSIMG has been reviewing transport related work streams to ensure alignment and integration with land use planning. Whilst each initiative has its own specific purpose and scope (many also being a legislative requirement) to a greater or lesser extent they all need to inform one another.

At a regional level the recently adopted Regional Land Transport Strategy (RLTS), together work on the Regional Land Transport Programme (RLTP) and Regional Public Transport Plan (RPTP) all contribute to sub-regional processes. Within the sub-region,

a Greater Christchurch Transport Statement (GCTS) is being developed iteratively with a Christchurch Transport Plan (CTP) and discussions are continuing as to how the Christchurch Central Development Unit (CCDU) blueprint will influence transport issues in the wider urban area. Collaborative work on investigating future public transport networks is also being integrated into these work streams.

2.4 Housing land availability

Work continues to refine and communicate information on the availability of land for new housing. CCC has recently published web pages with associated maps to highlight sections currently available and sections which are likely to become available sometime in the future. Simplified explanations of the required plan change and subdivision processes are also outlined. The intention is that similar maps are produced for the Selwyn and Waimakariri areas and work is underway to address this.

2.5 Risk profile

There are several key risks which affect the implementation of the UDS:

Nature of Risk	Probability¹	Impact	Comment
Adequate and consistent resourcing in a timely manner. This covers both purely budgetary and staff resourcing. (CEAG to address risk in the first instance)	4(2)	5	The Implementation Manager is now in post however staff input and engagement on recovery planning matters is proving difficult to fully resource.
Failing to successfully implement, in a form intended by the UDS partners, the growth management strategy through the Regional Policy Statement.	3 (1)	10	Chapters 12A and 22 were inserted into the operative RPS through use of earthquake recovery legislation, however a judicial review of the Minister's decision has been filed in the High Court.
Private Plan changes undermining RPS and UDS	3(3)	3-9	Having operative RPS reduces the significant threat to establishing the settlement pattern sought through the UDS
Inconsistent communications/ Lack of alignment	2(3)	3	Improvements to UDS management structures and operational processes are being addressed and UDS newsletters re-established
Lack of Government Engagement and alignment	2(2)	5	Relationship with CERA evolving in a positive manner.

¹ Rankings for both Probability and Impact are between 1 = low and 10 = high; Bracketed is previous

3. RECOMMENDATIONS

It is recommended that UDSIC:

- a. Note the bi-monthly report of the Independent Chair and Implementation Manager

Bill Wasley - Independent Chair

Keith Tallentire – Implementation Manager