

GREATER CHRISTCHURCH URBAN DEVELOPMENT STRATEGY IMPLEMENTATION COMMITTEE

13 JULY 2012

AT 11AM

IN THE FUNCTION ROOM, CIVIC OFFICES, 53 HEREFORD STREET

Committee:

Urban Development Strategy Independent Chair

Bill Wasley

Christchurch City Council

Mayor Bob Parker, Councillors Sue Wells and Claudia Reid

Environment Canterbury

Commissioners Tom Lambie, Peter Skelton and Rex Williams

Selwyn District Council

Mayor Kelvin Coe, Councillors Lindsay Philps and Malcolm Lyall

Waimakariri District Council

Mayor David Ayers, Councillors Jim Gerard and Dan Gordon

Te Rūnanga o Ngāi Tahu

Mark Solomon

Wally Stone

New Zealand Transport Authority

Jim Harland (Observer)

Canterbury Earthquake Recovery Authority

Roger Sutton (Observer)

Implementation Manager

Keith Tallentire

DDI: 941-8045

Committee Adviser

Rachael Brown

DDI: 941-5249

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GREATER CHRISTCHURCH URBAN DEVELOPMENT IMPLEMENTATION COMMITTEE 13. 7. 2012**1. APOLOGIES**

Mayor Bob Parker.

2. APPROVE PREVIOUS MINUTES FROM MEETING OF 11 MAY 2012

Attached.

CHRISTCHURCH CITY COUNCIL

**MINUTES OF A MEETING OF THE
GREATER CHRISTCHURCH URBAN DEVELOPMENT STRATEGY
IMPLEMENTATION COMMITTEE (UDSIC)**

**Held in the Civic Building, Christchurch City Council, 53 Hereford Street, Christchurch
on Friday 11 May 2012 commencing at 12 PM**

PRESENT:

Urban Development Strategy Independent Chair

Bill Wasley

Christchurch City Council

Councillor Sue Wells

Selwyn District Council

Mayor Kelvin Coe, Councillors Lindsay Philps and Malcolm Lyall

Waimakariri District Council

Mayor David Ayers, Councillor Dan Gordon

Te Rūnanga o Ngāi Tahu

Wally Stone

New Zealand Transport Authority

Mark Yaxley on behalf of Jim Harland (observer)

Canterbury Earthquake Recovery Authority

Diane Turner on behalf of Roger Sutton (observer)

IN ATTENDANCE:

New Zealand Transport Authority

Steve Higgs

Environment Canterbury

Laurie McCallum

Christchurch City Council

Brigette de Ronde

UDS Partnership

Keith Tallentire - *UDS Implementation Manager*

DDI: 941 8590

Selwyn District Council

Tim Harris

Rachael Brown – *Committee Adviser*

DDI: 941 5249

1. APOLOGIES

Apologies from Mayor Parker, Councillor Reid, Mark Solomon, Roger Sutton (observer), Jim Gerard and Commissioners Tom Lambie and Peter Skelton were accepted by the Committee.

2. CONFIRMATION OF MINUTES: MEETING OF 9 MARCH 2012

The Committee **confirmed** the minutes of its previous meeting held on 9 March 2012 as a true and accurate record of the meeting.

Greater Christchurch UDS Implementation Committee 19.12.2011

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3. MATTERS ARISING FROM THE MINUTES

Nil.

4. APPOINTMENT OF DEPUTY CHAIR REPORT

The Committee **agreed** that it:

- a. **create** the position of Deputy Chair for the UDSIC
- b. **authorise** the Deputy Chair to undertake media statements and interviews on behalf of the UDS partnership
- c. **appoint** Mayor David Ayers as the Deputy Chair.

5. PUBLIC DEPUTATIONS PROPOSAL FOR UDSIC MEETINGS

The Committee **noted** that:

- as partner Councils have different procedures for deputations it is useful to articulate what the process would be for the UDSIC as a joint committee
- there may be a need to review the process for deputations after a few meetings to ensure that
 - deputations are relevant to the UDSIC business as a joint committee, and
 - there is not an overlap with the purpose of partner Councils' other deputation processes
- although six days notice for deputations was ideally required, it would be possible for people to request to make a deputation with less than the required notice and that this was noted in the guidelines .

The Committee **agreed** that it:

- a. **amend** the title of the process (as set out in Appendix 1 to Clause 5 of the agenda) and subsequent references to it, to "Public Deputations Guidelines" so that the purpose of the process is clear
- b. **amend** the process so that "Response to Deputations" is an agenda item at the end of UDSIC meetings
- c. **adopt** the process, subject to the amendments in (a) and (b) above
- d. **refer** this matter to respective Council meetings of Urban Development Strategy partner Councils for endorsement.

6. URBAN DESIGN STRATEGY BIMONTHLY IMPLEMENTATION REPORT

The Committee **noted** the bimonthly report of the independent Chair and the Implementation Manager.

At the conclusion of the meeting the Chair acknowledged partner Councils' recent achievements in the New Zealand Planning Institute awards, in particular Selwyn District Council, which won the Nancy Northcroft supreme award and Christchurch City Council.

The meeting closed at 12.12 PM

3. MATTERS ARISING**4. GREATER CHRISTCHURCH TRANSPORT STATEMENT: UPDATE REPORT**

Attached.

Greater Christchurch Urban Development Strategy

Report To: Urban Development Strategy Implementation Committee

Subject: Greater Christchurch Transport Statement: Update Report

Report Author(s): Jim Harland (Chief Executives Advisory Group),
Michael Blyleven (Project Leader)

Report Date: 13 July 2012

1. PURPOSE

This report provides an update on the development of the Greater Christchurch Transport Statement.

2. BACKGROUND TO A GREATER CHRISTCHURCH TRANSPORT STATEMENT

THE UDS Chief Executives Advisory Group (CEAG) has oversight for the development of a Greater Christchurch Transport Statement (GCTS). This bridges the gap between the Regional Land Transport Strategy and local transport and area plans. The GCTS is being developed in partnership between the Urban Development Strategy (UDS) partners, the Canterbury Earthquake Recovery Authority (CERA), Lyttelton Port of Christchurch, Christchurch International Airport Limited (CIAL), Kiwirail and the Ministry of Transport. In summary:

The key transport providers are working together to deliver a seamless transport system over the greater Christchurch area that:

- supports earthquake recovery and the growth of Canterbury
- connects people and places with a range of sustainable and affordable transport options.

This will be achieved through:

- integrated transport and land use decision making
- aligning our transport investments to achieve better value for money.

3. GREATER CHRISTCHURCH TRANSPORT STRATEGY - PROGRESS ON VERSION 1

An outline for Version 1 of the GCTS (Attachment 1) was endorsed at the CEAG meeting on 6 July 2012. The partnership approach is working well with good participation from all parties, which has led to the development of a broader picture of economic growth drivers of relevance to the transport system.

The discussions have provided insight into the key challenges and opportunities that have arisen from the Canterbury earthquakes, the potential conflicts that exist between modes, as well as where there are tensions between movement and places functions. The principles

outlined for the GCTS provide a useful framework to work through those issues, such as in the area of Lyttelton and the interface with Central City development.

It was intended that there would be a strong interface with the Central City Development Unit (CCDU) Blueprint proposals, however, this has not been possible given the tight timeframes that both groups are under.

The outline for the GCTS (Attachment 1) summarises the proposals in the draft Central City Recovery Plan (developed by the Christchurch City Council). It identifies principles that could be used to assess Blueprint proposals as they develop in more detail.

The CCDU timeframe aims for release of the Blueprint around 27 July 2012, with further detailed assessments to follow. It would therefore be opportune to have Version 1 of the GCTS available by that date. In the meantime GCTS project leaders will continue discussions with the CCDU team to ensure that the road user principles and transport outcomes are as aligned as possible.

The outline for the GCTS has compiled a spatial picture of the key places and the key links connecting them. It identifies the key rail, arterial roads, freight supporting routes, core public transport (PT) routes and main cycling routes.

The GCTS will propose a road user hierarchy (RUH) approach that identifies mode priorities and principles for managing those strategic elements that vary according to the time of day.

The principles in the GCTS Outline provide a framework that:

- can be consistently applied to resolve conflicts that may occur
- guide the development of our transport investment programmes to achieve value-for-money transport outcomes.

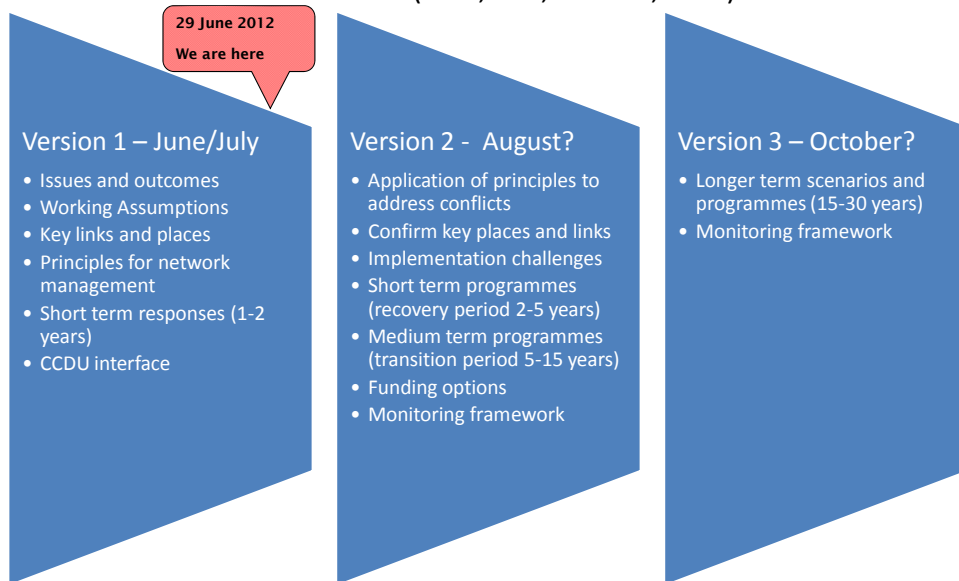
Further work will be undertaken in subsequent versions to develop specific actions and responses to identified issues.

It is proposed that a draft statement will be presented to the UDSIC at its next meeting in August for consideration, along with recommendations to put the GDSC to partner governance groups for ratification.

4. TIMELINES

Greater Christchurch Transport Statement

Staged development, a partnership approach - UDS CEAG and key stakeholders (CIAL, LPC, Kiwirail, MoT)



5. RECOMMENDATIONS

It is recommended that the Committee:

- 1) Notes that the development of a Greater Christchurch Transport Statement is underway.
- 2) Notes that the Greater Christchurch Transport Statement will be developed through a partnership approach between Urban Development Strategy partners, the Canterbury Earthquake Recovery Authority, Lyttelton Port of Christchurch, Christchurch International Airport Limited, Kiwirail and the Ministry of Transport.
- 3) Notes that a further report will be provided at its meeting on August 10 2012, which will include a draft of the Greater Christchurch Transport Statement for comment.
- 4) Agrees that, following comment from this Committee, the Greater Christchurch Transport Statement will be presented for adoption by the Committee and referred to Urban Development Strategy partners for ratification.

ATTACHMENTS

1. Overview of the Greater Christchurch Transport Strategy

GREATER CHRISTCHURCH TRANSPORT STATEMENT – DRAFT 5 JULY 2012

The key transport providers are working together to deliver a seamless transport system over the greater Christchurch area that:

- Supports earthquake recovery and the growth of Canterbury.
- Connects people and places with a range of sustainable and affordable transport options.

This will be achieved through:

- Integrated transport and land use decision making.
- Aligning our transport investments to achieve better value for money.



National and South Island developing freight picture , infrastructure and investment strategies

Regional Land Transport Strategy (RLTS)

Greater Christchurch Transport Statement (GCTS)

Christchurch Transport Plan (CTP), Waimakariri and Selwyn Transport Plans, ECan Regional Public Transport Plan, State Highway Activity Management Plan

Sub district - area plans and programmes

Maintenance and operations, including network optimisation

Renewals: including rebuild and resilience

Improvements for Journey, Safety and Environment Outcomes

Regional Transport vision, objectives and outcomes

Key network links between key places, UDS/partner principles for network management and transport responses

City/District level detail: Land use and transport Integration and network operating strategies

Sub-area structure plans and delivery programmes: Network operations, renewals and improvements

Investing for outcomes

Principles for management

Journey

- Connected
- Resilient
- Reliable
- Efficient

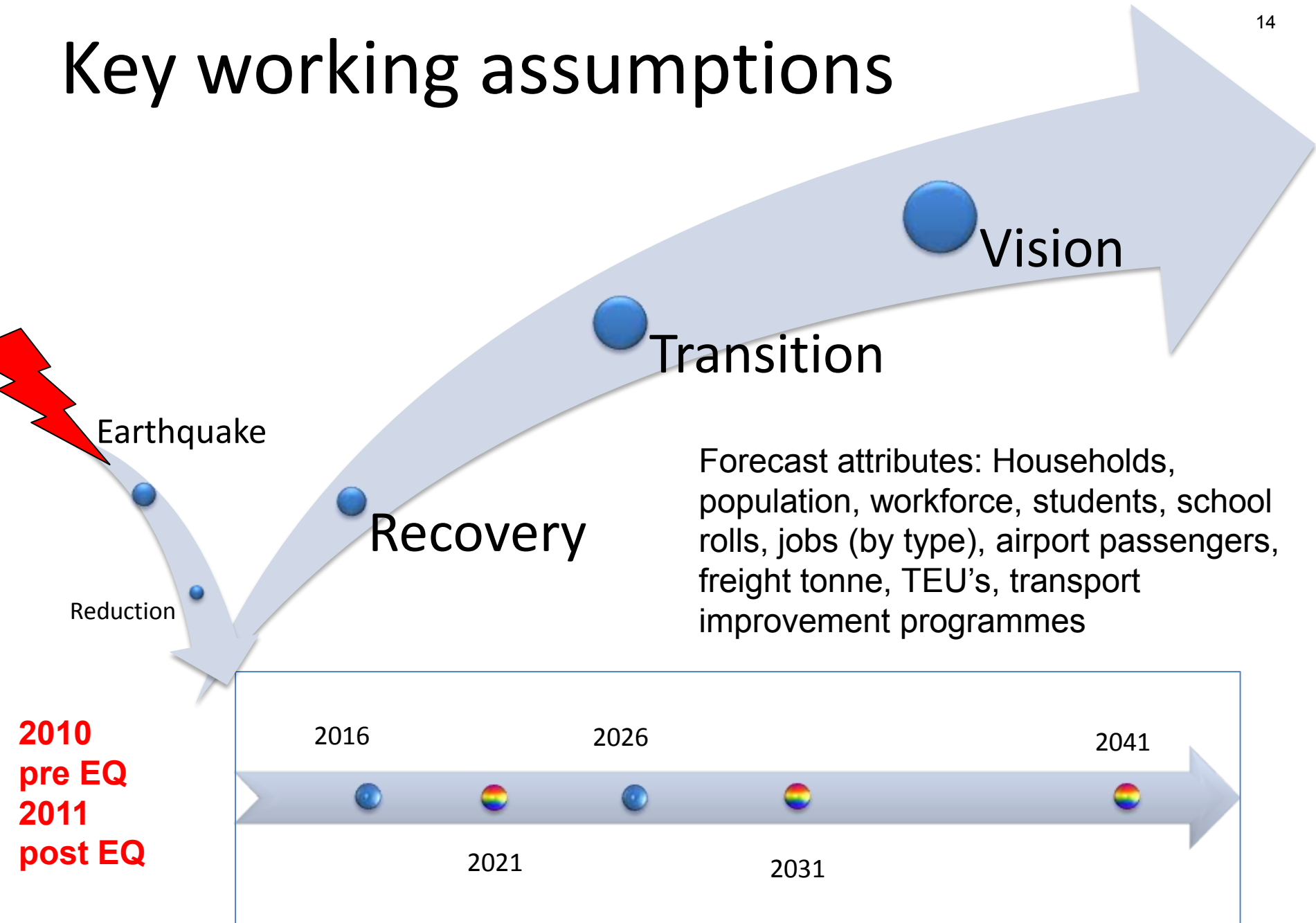
Safety

- Safer journeys

Environment

- Minimise environmental impacts
- Improved communities

Key working assumptions



Earthquake

Vision

Transition

Recovery

Forecast attributes: Households, population, workforce, students, school rolls, jobs (by type), airport passengers, freight tonne, TEU's, transport improvement programmes

Reduction

2010 pre EQ
2011 post EQ

2016

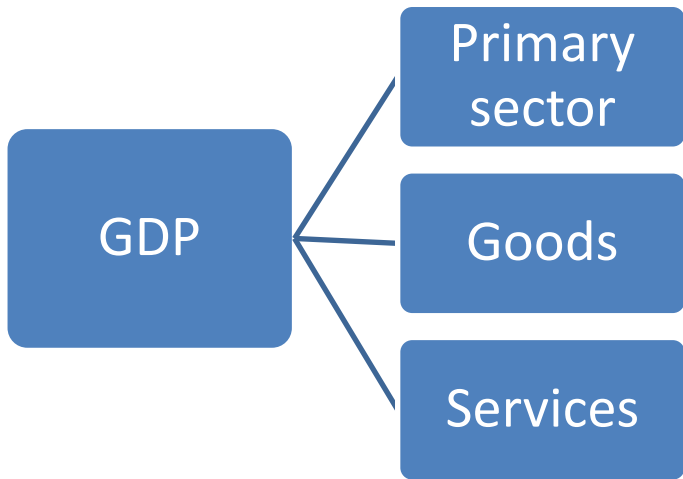
2026

2041

2021

2031

Transport drivers

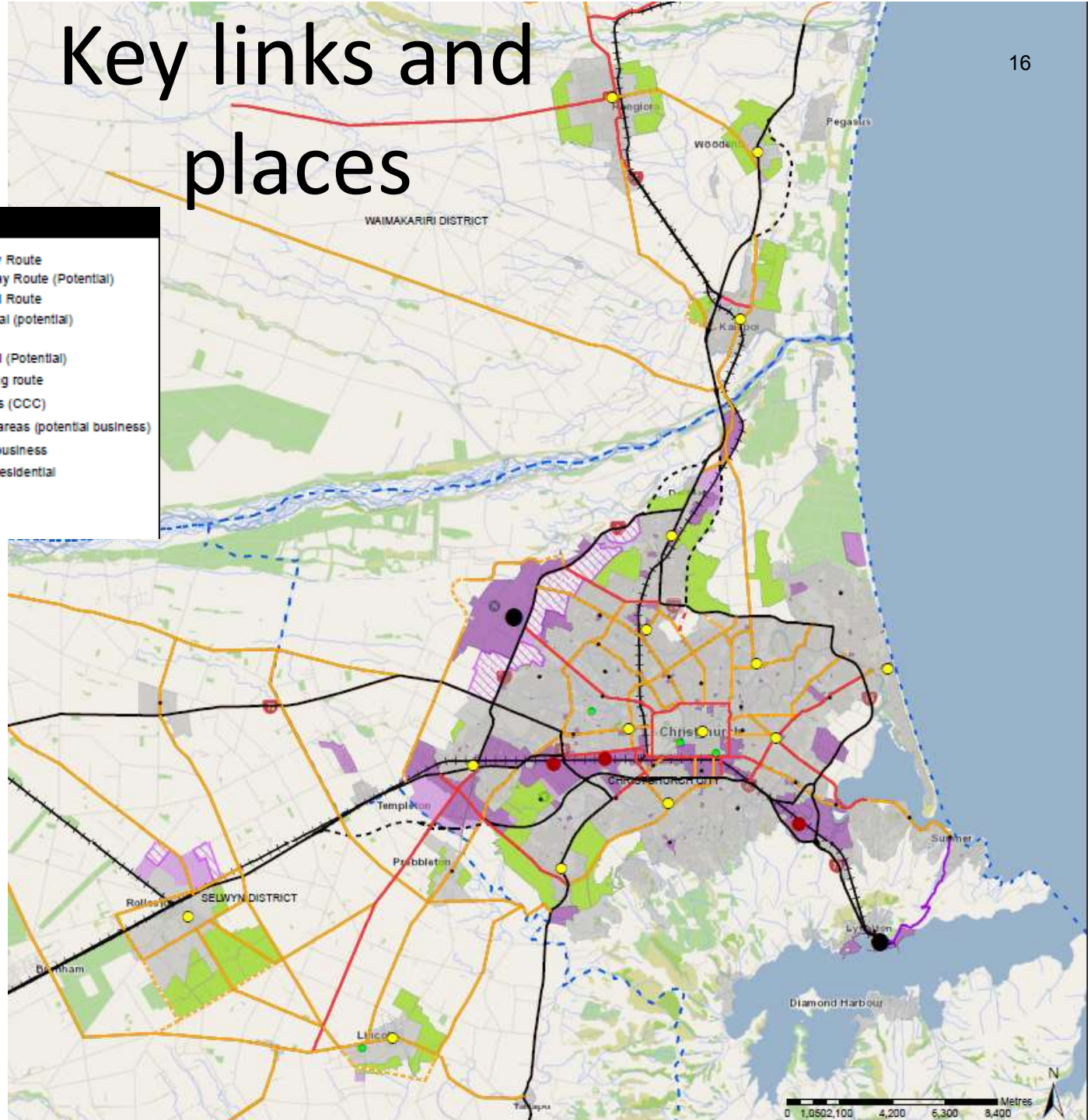


Attribute	Key links	Key places
Coal (t)	Rail, road	Port
Logs (t)	Road, rail	Port, freight hub
Dry bulk (t)	Road, rail	Port, freight hub
Fuel (t)	Road, rail	Port, airport
Airport freight (t)	Road	Airport, freight hubs
Airport passengers	Road, PT	Airport
Jobs (attractions for business, education, social, and tourism)	Road, PT, cycle, walking	Key activity centres, employment centres, hospital, tertiary
Households and Population	Road, PT, cycle, walking	Metropolitan urban areas

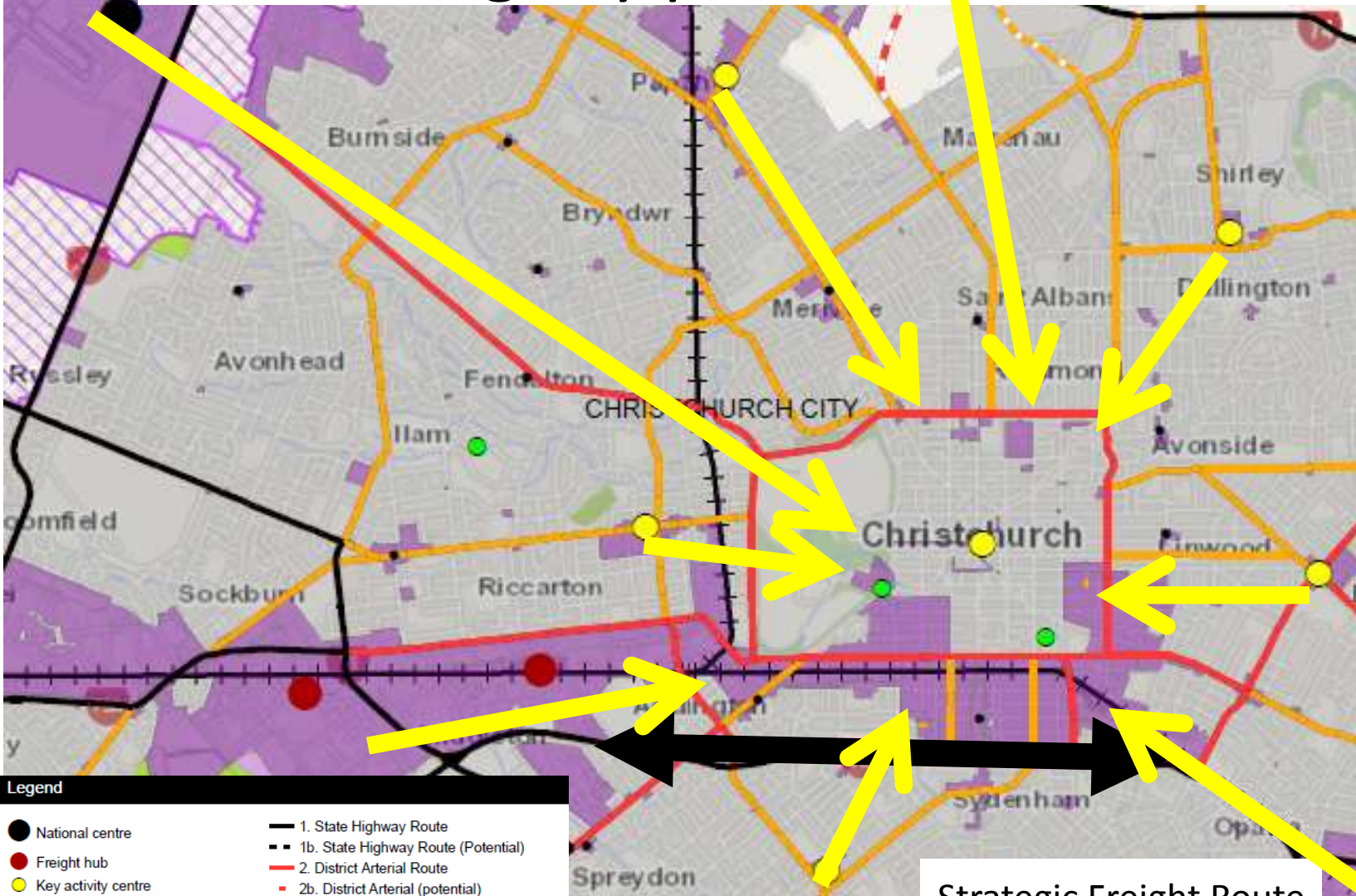
Key links and places

Legend

- National centre
- Freight hub
- Key activity centre
- Tertiary Institution; Regional Hospital
-
- 1. State Highway Route
- 1b. State Highway Route (Potential)
- 2. District Arterial Route
- 2b. District Arterial (potential)
- 3. Minor Arterial
- 3b. Minor Arterial (Potential)
- Freight supporting route
- Existing business (CCC)
- RPS policy 15F areas (potential business)
- RPS greenfield business
- RPS greenfield residential
- RPS urban limit
- TLA boundaries



Linking key places with Central City



- Legend**
- National centre
 - Freight hub
 - Key activity centre
 - Tertiary institution; Regional Hospital
 -
 - 1. State Highway Route
 - - 1b. State Highway Route (Potential)
 - 2. District Arterial Route
 - - 2b. District Arterial (potential)
 - 3. Minor Arterial
 - - 3b. Minor Arterial (Potential)
 - Freight supporting route
 - Existing business (CCC)
 - RPS policy 15F areas (potential business)
 - RPS greenfield business
 - RPS greenfield residential
 - RPS urban limit
 - TLA boundaries

Strategic Freight Route

Draft road hierarchy

Issue – response - outcome

Lyttelton - GCTS V1 4 July 2012					
Issue/opportunity:	Transport responses:	Short term (1-2 years)	Medium term	Long Term	Transport Outcome:
Network resilience	Protect the tunnels to maintain operations	Y	Y	Y	Journey connectivity, resilience, reliability, Safety
Network resilience, alternative route for Over-dimension and hazardous goods	Re-open Evans Pass route with added resilience	Y	Y		Journey connectivity, resilience, reliability
Port re-instatement and development for growing Canterbury economy	Repair and expand the Port and inter-modal transfer capabilities	Y	Y	Y	Journey reliability, efficiency
Liveable communities, severance issues, integrated landuse	Investigate severance and connectivity issues in the township	Y	Y		Safety Environment
Integrated landuse and transport, avoid reverse sensitivity	Develop integrated Lyttelton development plan	Y	Y		Journey, Safety, Environment
Network efficiency and good connections	Network optimization, protection & improvement of freight corridors.	Y	Y	Y	Journey reliability, efficiency
Efficient inter-modal transfer	Development of new corridors or intermodal freight hubs as required.	Y	Y	Y	Journey reliability, efficiency

Issue – response - outcome

Christchurch Airport - GCTS V1 4 July 2012					
Issue/Opportunity:	Transport responses:	Short term (1-2 years)	Medium term	Long Term	Transport Outcome:
Travel time reliability and secure route to Port	Russley Road (SH) four laning (RONS)	Y			Journey reliability and efficiency, Safety
Safe and reliable access to airport	Harewood Road access upgrade (RONS) – capacity and cycle crossing	Y	Y		Journey reliability and efficiency Safety, Environment
Safe and reliable access to airport	Memorial Ave interchange (RONS) -walk, cycle and PT crossing improvement	Y	Y		Journey reliability and efficiency Safety, Environment
Safe and reliable access to airport	Dakota Park access (RONS) – southern freight area access	Y	Y		Journey reliability and efficiency, Safety
Travel time reliability	Staged development of bypass route west of airport	Y	Y		Journey reliability and efficiency, Safety
Safe and reliable access	Supporting local road and cycle improvements		Y		Safety Environment
Transport choice	PT services		Y		Safety, Environment
Future inter-modal freight hub	Investigate new corridors or intermodal freight hubs as required.		Y		Journey reliability, efficiency

Greater Christchurch Transport Statement ²⁰

Staged development, a partnership approach - UDS CEAG and key stakeholders (CIAL, LPC, Kiwirail, MoT)

29 June 2012

We are here

Version 1 – June/July

- Issues and outcomes
- Working Assumptions
- Key links and places
- Principles for network management
- Short term responses (1-2 years)
- CCDU interface

Version 2 - August?

- Application of principles to address conflicts
- Confirm key places and links
- Implementation challenges
- Short term programmes (recovery period 2-5 years)
- Medium term programmes (transition period 5-15 years)
- Funding options
- Monitoring framework

Version 3 – October?

- Longer term scenarios and programmes (15-30 years)
- Monitoring framework

5. BI-MONTHLY IMPLEMENTATION REPORT

Attached.

Greater Christchurch Urban Development Strategy

Report To: Urban Development Strategy Implementation Committee (UDSIC)

Subject: Bi-Monthly Implementation Report

Report Author(s): Independent Chair and Implementation Manager

Meeting Date: 13 July 2012

1. PURPOSE OF REPORT

This report provides an update to the Urban Development Strategy Implementation Committee (UDSIC) on Urban Development Strategy (UDS) implementation activities, in addition to those which are the subject of separate reports in this agenda.

2. IMPLEMENTATION

2.1 UDSIC Public Deputation Guidelines

Councils have all now considered and ratified the proposed Public Deputations Guidelines as endorsed by UDSIC in May 2012. These Guidelines will be uploaded to the UDS website shortly.

2.2 Judicial Review of Ministerial use of Canterbury Earthquake Recovery Act relating to Chapters 12A and 22

The substantive hearing, originally set down for 25 to 26 June 2012, was rescheduled and heard on 2 to 3 July, with the Honourable Justice Chisholm presiding. The final Applicants in this case were: Independent Fisheries Limited; RS Peebles; Castle Rock Estate Limited; the Case family; Progressive Enterprises Limited and Clearwater Land Holdings Limited.

Affidavits were prepared and filed on 18 June 2012 on behalf of Environment Canterbury, Christchurch City Council, Selwyn District Council, Waimakariri District Council, and the New Zealand Transport Authority. Legal submissions were subsequently filed on 27 June 2012. Other affidavits, on behalf of other parties (Intervenors) in support of the Crown (as Respondent), included those from Christchurch International Airport Limited, Prestons Road Limited, and Highfield Park Limited.

Further discussion of this issue, including legal advice, will take place in the Public Excluded section of this UDSIC meeting.

2.3 Bus Tour

On 22 June 2012, members of the UDSIC and the Recovery Strategy Advisory Committee (AC) and others, went on a bus tour to familiarise themselves with the Chapter 12A settlement pattern of the Regional Policy Statement. Attendees comprised 25 people, half of which were from the AC/UDSIC and Chief Executives Advisory Group (CEAG) and half from the Recovery Strategy Officials Group (RSOG)/UDS Implementation Management Group (IMG) and other staff involved in

UDS activity. A pack of supporting information was provided and Council staff gave commentary on the sites visited. Initial feedback is that it was a valuable event, which provided a good chance to see the extent of current activity and future opportunities for ensuring sufficient provision of land for a range of housing and business uses. A subsequent suggestion is to run a similar future event for representatives of the media.

2.4 UDS Newsletters for June and August

The June UDS Newsletter, following a theme of 'Transport' was published on 21 June 2012. Significant effort has gone into refreshing the distribution list following a period when no newsletters were produced and substantial movement of people has occurred (both employees and residents). The theme for the next (August) newsletter is around showcasing high quality development that has occurred or is planned in part due to the greater certainty provided by Chapter 12A. This could include both public and private investment (for example, the Rolleston Aquatics Centre; Styx Centre interchange; and Town Centre Plans).

2.5 Risk profile

There are several key risks which may affect the implementation of the UDS:

Nature of Risk	Probability ¹	Impact	Comment
Adequate and consistent resourcing in a timely manner. This covers both purely budgetary and staff resourcing. (CEAG to address risk in the first instance)	4(4)	5	The Implementation Manager is now in post however staff input and engagement on recovery planning matters is proving difficult to fully resource.
Failing to successfully implement, in a form intended by the UDS partners, the growth management strategy through the Regional Policy Statement.	3 (3)	10	Chapters 12A and 22 were inserted into the operative RPS through use of earthquake recovery legislation, however a judicial review of the Minister's decision has been filed in the High Court.
Private Plan changes undermining RPS and UDS	3(3)	3-9	Having operative RPS reduces the significant threat to establishing the settlement pattern sought through the UDS
Inconsistent communications/ Lack of alignment	2(2)	3	Improvements to UDS management structures and operational processes are being addressed and UDS newsletters re-established

¹ Rankings for both Probability and Impact are between 1 = low and 10 = high; Bracketed is previous

Nature of Risk	Probability ¹	Impact	Comment
Lack of Government engagement and alignment	2(2)	5	Relationship with CERA evolving in a positive manner.

3. RECOMMENDATIONS

It is recommended that the Committee:

- a. Receive the bi-monthly Urban Development Strategy Implementation Report from the Independent Chair and the Implementation Manager.

Bill Wasley - Independent Chair

Keith Tallentire – Implementation Manager

6. PROPOSED INITIAL TIMEFRAMES FOR A URBAN DEVELOPMENT STRATEGY REVIEW

Attached.

Greater Christchurch Urban Development Strategy

Report To: Urban Development Strategy Implementation Committee

Subject: Proposed Initial Timeframes for a Review of the Urban Development Strategy

Report Author(s): Implementation Manager

Report Date: 13 July 2012

1. PURPOSE OF THE REPORT

This report proposes an initial timeframe for a full review of the Urban Development Strategy (UDS) and action plan. This will help to clarify a position to stakeholders with reference to existing commitments highlighted in the 2010 UDS Action Plan and in light of the recently published Recovery Strategy. Ahead of such a full review it is important to note that ongoing re-evaluation of the UDS where necessary will occur as part of, and to inform, recovery planning activity.

2. BACKGROUND

The UDS document was finalised and published in June 2007. A review of the UDS Action Plan was undertaken in 2010, just prior to the September 2010 earthquake. The objectives of the UDS relate to the four well-beings (economic, social, cultural and environmental) as well as the governance and leadership aspects which underpin them. So whilst implementation of the broad UDS settlement pattern through Chapter 12A of the Regional Policy Statement (RPS) is a major milestone, it is just part of what the UDS aims to influence regarding integrated urban development issues in the sub-region.

The 2010 Action Plan contains a Monitoring and Review section (Section 6.28), in which Action 6.28.1 states:

Maintain the integrity of the strategy through regular update and review.	This should occur every three-five years or at the discretion of the Strategy partners, when there is a substantial change affecting the assumptions that underlie the Strategy.	3 years (2013) ¹
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Since the Canterbury earthquakes in 2010 and 2011 the focus has been to ensure appropriate integration of the UDS and the UDS Action Plan within recovery thinking and planning.

The recently published *Recovery Strategy for Greater Christchurch*, includes a section on its relationship with existing strategies and plans (Section 11.2, p.21), which states that: *“Strategies that were developed before the earthquakes to guide planning and growth in greater Christchurch will need to be re-evaluated in the light of recovery needs. The most significant of these is the Greater Christchurch Urban Development Strategy (UDS)”*.

¹ This denotes the year in which the action is expected to begin.

The statutory effect of the Recovery Strategy (Sections 3 to 8) is that it be read together with, and forms part of, a range of identified Resource Management Act (RMA), Local Government Act (LGA), Land Transport Management Act and other statutory documents and instruments. These must not be interpreted or applied in a way that is inconsistent with the Recovery Strategy. Should any inconsistency arise, then the direction provided within those sections of the Recovery Strategy would prevail. The UDS is not such an identified document, however it is captured through its implementation, for example, via the Regional Policy Statement (RSP) or the Long Term Plans of councils.

The Recovery Strategy also outlines a requirement for a transition plan to deal with the time when the Canterbury Earthquake Recovery Authority (CERA) ceases to exist (Section 11.4, p.24). The transition plan will be developed in collaboration with strategic partners by April 2015, a year prior to the expiry of the Canterbury Earthquake Recovery Act in April 2016.

3. CURRENT URBAN DEVELOPMENT STRATEGY RE-EVALUATION AND INTEGRATION WITH RECOVERY ACTIVITY

Whilst it is clearly recognised that the earthquakes have had a profound impact on the sub-region, from a UDS Partnership view much of the UDS remains an appropriate long-term vision. Having such an agreed framework in place has also helped UDS partners to respond more quickly to challenges faced in the short to medium term and in the collaborative discussions with CERA regarding recovery planning.

As outlined above, in relation to recovery planning, UDS partners have sought to integrate UDS principles and actions within the development of the Recovery Strategy and the ongoing development of recovery programmes (identified in Sections 12 to 17 of the Recovery Strategy).

At its meeting on 9 March 2012, the UDSIC endorsed an initial prioritisation of UDS 2010 Actions in relation to recovery to convey to CERA and others in the formulation of recovery programmes. Collaboration and discussions to this effect are continuing as the majority of these programmes are still being developed and/or finalised. Any immediate re-evaluation of the UDS would therefore be best placed to occur as part of the recovery planning process.

In addition, UDS Partners commissioned a review of the demographic drivers which underlie much of the UDS approach. This resulted in household growth model and report (published March 2012) which establishes four scenarios ('rapid', 'quick', 'moderate', 'slow') to convey the anticipated range of demographic change in such an uncertain environment moving forwards.

This demographic modelling is augmented by a programme of monitoring in relation to Chapter 12A, covering residential and business land supply and uptake. An initial Development Trends report is scheduled for completion in September 2012 and will be subsequently presented to the UDSIC, and made publicly available.

4. PROPOSED APPROACH TO A FULL REVIEW OF THE URBAN DEVELOPMENT STRATEGY

With significant UDS partner resources currently devoted to recovery planning and implementing a repair and rebuild programme, it is not proposed that a full review of the UDS occur at this stage. There are several reasons for this. To attempt any such review now might well be confusing to wider stakeholders. It would also be in a context of an uncertain environment with relatively little authoritative growth trends data. In addition, it, would not have the benefit of being undertaken with reference to more defined recovery programmes, so would still be potentially limited by the statutory effect of the Recovery Strategy.

It is anticipated that the majority of recovery programmes will be substantially developed during 2012, although the evolving needs of recovery may mean recovery programmes will continue to be reviewed and refined through to 2016. Nevertheless, looking beyond this initial six month period, and any immediate re-evaluation of the UDS that such work might entail, it would be useful to establish some initial thinking on if, when and how a full review of the UDS might occur.

Given that the UDS was published in 2007 it would seem logical that a full review occur to ensure it remains relevant, responds to any emerging national trends and influences, and addresses the consequences of recovery within a renewed long term vision to 2041 and beyond. When this is best placed to occur could be influenced by the following:

- The post-earthquakes environment is still very uncertain so a period of recovery implementation and monitoring will be invaluable in informing the long-term trends and future integrated urban development needs of the sub-region.
- The 2013 Census, planned for 5 March 2013, will provide the next significant baseline from which to draw upon and will yield valuable data that can inform future demographic change and specific planning needs, such as trip generation data for transport planning. Whilst the Census will take place in March it is unlikely that much territorial authority level data will be available before the end of 2013 and at an individual meshblock level sometime after that.
- The Christchurch City Council (CCC) District (City) Plan Review was previously scheduled for 2011/12, however it was postponed due to a focus on recovery planning and associated repair and rebuild programmes. The Review is currently anticipated to commence in the 2014/15 financial year but this is subject to confirmation in the next CCC Long Term Plan. This project could have a significant bearing on a UDS review timetable, both with regard to staff availability, but also as to how the Plan might inform the UDS Review and vice-versa, albeit that the UDS has a broader remit than just land-use planning.
- UDS partner resources will continue to be stretched in the foreseeable future. A UDS Review could entail a significant commitment and resourcing, but equally it could also help establish agreed long term priorities, and thereby help focus activity where it is most needed.
- CERA are required to produce a Transition Plan by April 2015. Having a UDS review complete before such time could help inform this plan, but would mean it may need consequential amendment depending on its purpose and content.
- Government has signalled a desire to continue to undertake reforms, which would impact on local government, including changes to LGA and RMA legislation and potential local government reorganisation.

Reflecting on all of the above points, and taking a proactive rather than reactive stance, a proposed programme of UDS review could be as follows:

- | | |
|---------------------------------|--|
| • Present - December 2013 | Continue ongoing monitoring activity and undertake any immediate re-evaluation of the UDS through recovery programme development |
| • September 2012- December 2013 | Undertake a gap analysis of integrated urban development trends and commission any issues based research (not already |

- January 2014 - March 2014 Analyse and report on Census 2013 data
- January 2014 to June 2014 Draft a revised UDS and seek UDS Partner endorsement
- June 2014 to April 2015 Work with CERA to integrate a revised UDS with CERA Transition Plan

These timeframes have been discussed with the UDS Implementation Management Group and the Chief Executives Advisory Group and guidance is now sought from this Committee before proceeding any further. Given that the timeframes above are some way into the future, if endorsed, it would be prudent that they remain tentative timeframes and a further report is brought to UDSIC in July 2013 or thereabouts to benefit from a further year of recovery implementation.

5. RECOMMENDATIONS

It is recommended that the Committee agree:

- a. That given the current focus on recovery, a full review of the Urban Development Strategy is not undertaken during 2012/13, but that instead any immediate re-evaluation of the UDS is undertaken as part of the collaborative development of recovery programmes.
- b. The initial timeframes for a programme of reviewing the Urban Development Strategy (UDS):
 - i. *September 2012 to December 2013:* undertake a gap analysis of integrated urban development trends and commission any issues based research (not already covered through recovery programme development)
 - ii. *January 2014 to March 2014:* analyse and report on Census 2013 data
 - iii. *January 2014 to June 2014:* draft a revised UDS and seek UDS Partner ratification.
- c. That the timeframes in Recommendation b. above, remain tentative and that a further report be brought back to the Committee in July 2013 to update on these timeframes.
- d. That the approach outlined in Recommendations a. to c. above, be reported back to the Urban Development Strategy partner council meetings for their ratification.

7. URBAN DEVELOPMENT STRATEGY IMPLEMENTATION MANAGEMENT GROUP 2012/13 WORK PROGRAMME

Attached.

Greater Christchurch Urban Development Strategy

Report To: Urban Development Strategy Implementation Committee

Subject: Urban Development Strategy Implementation Management Group Work Programme 2012/13

Report Author(s): Implementation Manager

Report Date: 13 July 2012

1. PURPOSE OF THE REPORT

This report outlines the agreed interim 2012/13 work programme for the Urban Development Strategy (UDS) Implementation Management Group (IMG). This approach is endorsed by the Chief Executives Advisory Group (CEAG), ahead of a proposed joint prioritisation process to occur with the Canterbury Earthquake Recovery Authority (CERA) by September 2012, as recovery programmes become more clearly defined.

2. BACKGROUND

The IMG's role and function derives from the adopted UDS to facilitate and resource implementation of an approved UDS Action Plan. This document was most recently reviewed prior to the 2010-11 earthquakes and the IMG needs to be responsive to changed circumstances and prioritise earthquake recovery related matters, working closely with CERA in this regard. That said, IMG's focus in recent times has been dominated by the extent of effort required to anchor Proposed Change 1, now Chapters 12A and 22, into the Regional Policy Statement (RPS).

In March 2012, this Committee agreed a (re)prioritisation of the UDS Action Plan in relation to recovery planning and conveyed this to CERA for its consideration. Detailed recovery programmes in support of the Recovery Strategy are still being developed by CERA, so the extent to which this (re)prioritisation process will become integrated within recovery programmes remains uncertain.

CERA have established a Recovery Strategy Officials Group (RSOG) to ensure coordination and alignment at the strategic level among recovery programmes to support Recovery Strategy implementation. Various technical groups have been established to support RSOG and the IMG has been confirmed as playing a similar role in relation to the development of the 'Built' portfolio of recovery programmes. This is similar to the role that the Partnership for Economic Prosperity and Recovery (PEPR) and the Community Wellbeing Planners Group have in other CERA programme areas.

In addition, a recently completed IMG effectiveness self-review has recommended a series of improvements that will make IMG 'fit for purpose' in relation to operational efficiency.

3. INTERIM PRIORITIES OF THE URBAN DEVELOPMENT STRATEGY IMPLEMENTATION MANAGEMENT GROUP 2012/13

Even in its (re)prioritised form, the UDS Action Plan was always ambitious. Twelve priorities were identified in the 2010 Review (Attachment 1), and of these, in the current context Actions 4, 5, 6, 7, 8 and 11 are considered as the most pressing. Bearing in mind that (re)-prioritisation and the confirmed technical advisory role of IMG in relation to the development of the Built portfolio of recovery programmes, the following work programme areas emerge as a focus for a 2012/13 IMG work programme:

- Housing land – ensuring sufficient zoned and serviced land through efficient and coordinated consenting and infrastructure provision.
- Housing choice – supporting work in relation to promoting intensification, providing for influx of workforce, provision of rental and social housing.
- Transport – finalising a transport planning framework (GCTS/CTP etc.) to support funding and detailed operational plans.
- Business land – reviewing and clarifying demand, supply and preferred location of business land.
- Centres – defining a consistent approach to the definition, role and nature of identified Key Activity Centres and their enhancement.
- Agency Collaboration – supporting coordinated inter-agency planning and service delivery including potential legacy opportunities.
- Monitoring – establishing an efficient and clear approach to monitoring UDS implementation (particularly RPS Chapters 12A and 22) linked to but not duplicating Recovery Strategy monitoring and an improved understanding of demographic change.

Any final IMG work programme will be significantly influenced by the outcome of the Judicial review of Ministerial use of the Canterbury Earthquake Recovery Act, Section 27 powers relating to Chapters 12A and 22.

4. PROPOSED JOINT UDS/CERA WORK PROGRAMME PRIORITISATION

The above work programme areas are relevant to both UDS implementation and recovery programme development, particularly within the Built portfolio of recovery programmes.

The CEAG have endorsed this work programme as an interim step towards a more integrated UDS/CERA work programme. This will follow a proposed joint prioritisation process during July to September 2012 as recovery programmes become more clearly defined. This proposed approach is currently being considered by CERA.

This prioritisation process would enable CEAG and IMG to better manage the significant involvement of UDS Partners (i.e. CERA's strategic partners) in recovery activity. It would also aid continued investigation of opportunities to work more efficiently including: rationalising structures and processes; strategic prioritisation; improved information sharing; collaborative joint working; forward planning and resourcing.

5. RECOMMENDATIONS

It is recommended that the Committee:

- a. Notes the interim Urban Development Strategy Implementation Management Group 2012/13 work programme outlined in this report.
- b. Notes the proposed approach to undertake a joint alignment and prioritisation process with the Canterbury Earthquake Authority (CERA) to confirm an agreed UDS/CERA work programme going forward.
- c. Agrees that it will consider a further report on the Urban Development Strategy Implementation Management Group work programme at a meeting of this Committee in September or October 2012, once the joint prioritisation process is complete.

Priority Actions	Lead Agency	Timing	Action Plan Reference
1. Complete a stock take of ecological data for Greater Christchurch to identify key gaps and needed quality improvements. Develop a plan to rectify deficiencies and improve information accessibility.	CCC	10 years (2014)	6.1.1
2. Collaboratively manage the water resource across the sub-region through the Canterbury Water Management Strategy.	ECan	3 years (2011)	6.2.5
3. Work with CDHB to prioritise health and wellbeing issues that should be addressed in collaboration with local government through a Greater Christchurch Health and Wellbeing Plan.	CCC, SDC, WDC	3 years (2011)	6.9.1
4. Investigate and fund appropriate incentives, financial instruments and institutional arrangements to realise greater levels of higher density residential development with an emphasis on best practice urban design and sustainability	CCC	10 years (2011)	6.18.1
5. Develop a framework for centres that provides a consistent classification framework, defines the role of centres, and the level of Council investment in strategic infrastructure.	CCC, SDC, WDC	3 years (2011)	6.19.1
6. Ensure Transport Planning is undertaken in a timely and integrated fashion with land-use planning	ECan, CCC, SDC, WDC, NZTA	Ongoing	6.21.1
7. Investigate, identify and recommend future changes to the public transport, cycling, walking and freight networks that will support the transport outcomes sought from the UDS and RLTS.	UDSIC	3 years (2011)	6.21.7
8. Undertake strategic land-use studies to clarify the potential for business land use in identified parts of Greater Christchurch	ECan, CCC, SDC, WDC, NZTA	3 years (2011)	6.20.5
9. Work with Central Government to identify and source required additional funding to deliver significant initiatives.	UDSIC	As required	6.25.5
10. Monitor and assess actions undertaken as part of the Strategy to the impacts of longer-term social, economic and environmental change.	UDSIC	Ongoing	6.26.1
11. Make operative and then give effect to RPS PC1.	ECan	3 years (2011)	6.26.2
12. Identify and report to partner councils on partially funded/unfunded actions in Action Plan prior to 3 yearly LTCCP.	UDSIC	3 years (2011)	6.27.5

Initiative	UDS Action(s) ¹	Recovery Programme(s)	Related initiatives
Housing land – ensuring sufficient zoned and serviced land through efficient and coordinated consenting and infrastructure provision	Housing 6.11.6 Urban Design 6.16.2 Greenfields 6.17.2 Integrating Policy, Planning and Funding 6.26.2 Integrating Policy, Planning and Funding 6.26.4 Resourcing 6.27.2	Built Environment Integration Land and Land Use Infrastructure	
Housing choice – supporting work in relation to promoting intensification, providing for influx of workforce, provision of rental and social housing	Housing 6.11.3 Housing 6.11.4 Urban Revitalisation 6.18.1 Urban Revitalisation 6.18.4 Urban Revitalisation 6.18.5	Christchurch Central Development Unit Built Environment Integration Rebuilding	
Transport – finalising a transport planning framework (GCTS/CTP etc.) to support funding and detailed operational plans	Key Activity Centres 6.19.3 Transport 6.21.1 Transport 6.21.7	Built Environment Integration Land and Land Use Infrastructure	RLTP 2012-22 RoNS Network Plan
Business land – reviewing and clarifying demand, supply and preferred location of business land	Industrial and Commercial 6.20.1 Industrial and Commercial 6.20.2 Industrial and Commercial 6.20.3 Industrial and Commercial 6.20.5 Economic Development 6.22.3	Business Environment Built Environment Integration Land and Land Use Infrastructure	NWRA
Centres – defining a consistent approach to the definition, role and nature of identified KACs and their enhancement	Urban Design 6.16.3 Key Activity Centres 6.19.1 Key Activity Centres 6.19.2	Business Environment Built Environment Integration Land and Land Use Infrastructure	CCC Centres Policy CCC Suburban Centres Programme SDC/WDC Town Centre Strategies
Agency Collaboration – supporting coordinated inter-agency planning and service delivery including potential legacy opportunities	Healthy Communities 6.9.1 Healthy Communities 6.9.3 Education and Information 6.10.2 Central Government 6.25.5	Education Renewal Effective Government Services CDHB Transition Sports and Recreation	
Monitoring – establishing an efficient and clear approach to monitoring UDS implementation (particularly RPS Chapters 12A and 22) linked to but not duplicating Recovery Strategy monitoring and improved understanding demographic change	Integrating Policy, Planning and Funding 6.26.1	Recovery Governance and Coordination Canterbury Wellbeing Index	Quality of Life Survey

¹ Bold text denotes UDS Priority Action

8. RESOLUTION TO EXCLUDE THE PUBLIC

Attached.

GREATER CHRISTCHURCH URBAN DEVELOPMENT IMPLEMENTATION COMMITTEE

RESOLUTION TO EXCLUDE THE PUBLIC

Section 48, Local Government Official Information and Meetings Act 1987.

I move that the public be excluded from the following part of the proceedings of this meeting, namely item 9.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

GENERAL SUBJECT OF EACH MATTER TO BE CONSIDERED	REASON FOR PASSING THIS RESOLUTION IN RELATION TO EACH MATTER	GROUND(S) UNDER SECTION 48(1) FOR THE PASSING OF THIS RESOLUTION
9. JUDICIAL REVIEW OF MINISTERIAL DECISION TO INSERT CHAPTERS 12A AND 22 INTO THE REGIONAL POLICY STATEMENT)) GOOD REASON TO) WITHHOLD EXISTS) UNDER SECTION 7)	SECTION 48(1)(a)

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or relevant part of the proceedings of the meeting in public are as follows:

Item 9 Maintaining Legal Professional Privilege

Section 7(2)(g)

Chairman's

Recommendation: That the foregoing motion be adopted.

Note

Section 48(4) of the Local Government Official Information and Meetings Act 1987 provides as follows:

“(4) Every resolution to exclude the public shall be put at a time when the meeting is open to the public, and the text of that resolution (or copies thereof):

- (a) Shall be available to any member of the public who is present; and
- (b) Shall form part of the minutes of the local authority.”

