

**GREATER CHRISTCHURCH URBAN DEVELOPMENT  
STRATEGY IMPLEMENTATION COMMITTEE**

**MONDAY 19 DECEMBER 2011**

**AT 1.30PM**

**IN THE COMMITTEE ROOM 1, SECOND FLOOR, CIVIC OFFICES, 53 HEREFORD STREET**

**Committee:**

**UDS Independent Chair**  
Bill Wasley.

**Christchurch City Council**  
Mayor Bob Parker, Councillors Sue Wells and Chrissie Williams/Claudia Reid.

**Environment Canterbury**  
Commissioners Tom Lambie, Peter Skelton and Rex Williams

**Selwyn District Council**  
Mayor Kelvin Coe, Councillors Lindsay Philips and Malcolm Lyall.

**Waimakariri District Council**  
Mayor David Ayers, Councillors Jim Gerard and Dan Gordon.

**Te Rūnanga o Ngāi Tahu**  
Mike Sang

**Interim Implementation Manager**  
Jill Atkinson

**Committee Adviser**  
Warren Brixton  
Telephone: 941-8439  
Fax: 941-8920

**INDEX**

| <b>PAGE NO</b> | <b>ITEM NO</b> | <b>DESCRIPTION</b>   |
|----------------|----------------|--|
|                | 1.             | <b>APOLOGIES</b>   |
|                | 2.             | <b>CONFIRMATION OF MINUTES: MEETING OF 31 OCTOBER 2011</b>   |
|                | 3.             | <b>MATTERS ARISING</b>   |
|                | 4.             | <b>UDS BI-MONTHLY IMPLEMENTATION REPORT</b>  |
|                | 5.             | <b>PROPOSED AMENDMENTS TO UDS GOVERNANCE, MANAGEMENT AND TECHNICAL IMPLEMENTATION ARRANGEMENTS</b> |
|                | 6.             | <b>RESOLUTION TO EXCLUDE THE PUBLIC</b>  |

**CATERING**

A light luncheon will be available at 1pm

**GREATER CHRISTCHURCH UDSIC 19. 12. 2011**

**1. APOLOGIES**

Nil.

**2. RECEIVE PREVIOUS MINUTES: MEETING OF 31 OCTOBER 2011**

Attached.

**3. MATTERS ARISING**

**4. UDS BI-MONTHLY IMPLEMENTATION REPORT**

Attached.

**5. PROPOSED AMENDMENTS TO UDS GOVERNANCE, MANAGEMENT AND TECHNICAL IMPLEMENTATION ARRANGEMENTS**

Attached

**6. RESOLUTION TO EXCLUDE THE PUBLIC**

Attached.

## CHRISTCHURCH CITY COUNCIL

### MINUTES OF A MEETING OF THE GREATER CHRISTCHURCH URBAN DEVELOPMENT STRATEGY IMPLEMENTATION COMMITTEE

Held in the Sudima Hotel,  
Memorial Avenue/Orchard Road, Christchurch  
on Monday, 31 October 2011 at 1.30 pm.

**PRESENT:** Bill Wasley (Chairperson), Mayors David Ayers, Kelvin Coe and Bob Parker (from 2.00 pm), Commissioners Peter Skelton and Rex Williams, Councillors Jim Gerard, Dan Gordon, Malcolm Lyall; and Mike Sang (Ngai Tahu)

**IN ATTENDANCE:** Councillor Claudia Reid and Jim Harland (NZTA) - Observers

#### 1. APOLOGIES

Apologies were received and accepted from Commissioner Tom Lambie and Councillors, Lindsay Philps and Sue Wells.

#### 2. CONFIRMATION OF PREVIOUS MINUTES

It was **resolved** that the Minutes of the previous meeting of 22 August 2011, as circulated, be taken as read and confirmed.

#### 3. WELCOME

The Chairman welcomed Councillor Claudia Reid to the meeting and advised that the Christchurch City Council was reviewing its membership of Committees, following the resignation of Councillor Chrissie Williams and that for this meeting Councillor Reid had observer status.

#### 4. UDS BI-MONTHLY IMPLEMENTATION REPORT

In the discussion that followed comment was made in respect of:

- The Independent Chair advised that the Chief Executives Group is to look at the role of the Independent Chairman.
- There is need to consider collectively regarding the recruitment of staff by the partner councils, as all are vying for extra staff to carry out similar roles. It was noted this was a matter for the Chief Executives.
- Each authority should check the suitability of the 2012 proposed meeting dates although the Independent Chair noted that Mondays were not generally suitable to have senior CERA representatives attend.

It was **resolved** that

1. The Bi-Monthly report of the Independent Chair and Acting IMG Chair be received
2. That the meeting schedule and arrangements be confirmed in principle.

## **Greater Christchurch UDS Implementation Committee**

- 2 -

3. That the Implementation Committee acknowledge and thanks Chrissie Williams for her contribution to the UDS and that the Independent Chair conveys this on behalf of the UDSIC.

### **5. MAKING CHANGE 1 OPERATIVE**

It was noted that, as a matter of process, any communication to the Minister or CERA on UDS related matters, has to be seen as a UDS one, not as individual authorities.

It was resolved that the report be received.

### **6. STRATEGY ON DRAFT RECOVERY FOR GREATER CHRISTCHURCH**

In the discussion on the report that followed, note was made of the importance of consultation with other parties, in working with CERA on the recovery of Greater Christchurch.

It was resolved that the submission on the Draft Recovery Strategy for Greater Christchurch be endorsed.

### **7. RESOLUTION TO EXCLUDE THE PUBLIC**

It was **resolved** on the motion of Mayor Kelvin Coe, seconded by Councillor Malcolm Lyall, that the resolution to exclude the public set out on page 9 of the agenda be confirmed.

# Greater Christchurch Urban Development Strategy

**Report To:** UDS Implementation Committee  
**Subject:** Bi-Monthly Implementation Report  
**Report Author:** Independent Chair & IMG Chair  
**Meeting Date:** 19 December 2011

## 1. PURPOSE OF REPORT

This report provides an update to the UDSIC on UDS implementation activities in addition to those which are the subject of separate reports.

## 2. IMPLEMENTATION

### 2.1 UDS Implementation Manager

Keith will commence as Implementation Manager in January 2012.

As per CEAG discussion at October meeting, Tim Harris, Planning Manager with Selwyn District Council has been undertaking various implementation management tasks with support from the IMG Chair (Jill Atkinson) and the Independent Chair.

### 2.2 Give Effect To Seminar: Regional Policy Statement (attachment 1)

A seminar is being organised for February 2012 for all UDS officers involved in implementing Chapters 12A and 22 of the Regional Policy Statement. An overview will be provided along with examples of 'what has worked' from each Council. The focus will be on applying a consistent interpretation of Chapters 12A and 22 across the UDS Councils and now that Change 1 is operative, what 'give effect' to means for each Council within its district plan processes. It is also about making Chapters 12A and 22 work in the context of earthquake recovery, by providing a focus for where urban development occurs in an enhanced and more efficient manner. See Attachment 1 in respect of seminar outline

### 2.3 Staff Process: Dealing with an Approach by a Developer or Land Owner which are Inconsistent with, or requires Interpretation of, Chapters 12A and 22 of the RPS

The following process has been developed by IMG for implementation by UDS partners:

1. Decision to initially meet is at the discretion of that Council. The Local Authorities shall advise their staff that these meetings need to be with the respective person from the Planning Managers sub group.

2. Where the proposal is considered to be inconsistent with urban limits, numbers of households, sequencing, needs interpretation, or is considered to have significant consequences a meeting shall be held with all members of the Planning Managers sub group, note this could include an invitation to CERA if they have also been approached or are likely to be so.
3. Proposals shall be brought forward by the respective member of the sub group, using the approved template, for assessment. There shall be agreement between the sub group members on the initial feedback to the developer or land owner, together with the form that feedback shall take. A copy of the feedback shall also be sent to CERA for their information.
4. The Planning Managers sub group shall maintain a table setting out their decision, the reasons for their decision, the date of their assessment and when and how the feedback was to be given to the developer or landowner. Where follow up meetings are required or held with the developer or landowner these are also to be recorded. Christchurch City Council is required to maintain and update the table recording the decision-making.
5. The Planning Managers sub group shall make staff recommendations to the UDSIMG for any potential fast tracking or changes of position with regard to Chapter 12A.
6. If required, relevant matters will be escalated and referred to CEAG as required for determination and/or recommendation to UDSIC if required. It is proposed that both UDSIC and CEAG would meet monthly next year

## 2.4 Risk profile

There are several key risks which affect the implementation of the UDS:

| Nature of Risk  | Probability <sup>1</sup> | Impact | Comment   |
|---|--------------------------|--------|---|
| Adequate and consistent resourcing in a timely manner. This covers both purely budgetary and staff resourcing. (CEAG to address risk in the first instance) | 2(2)                     | 5      | Commencement of new Implementation Manager is a key resource matter, and interim arrangements have been put in place. |
| Failing to successfully implement, in a form intended by the UDS partners, the growth management strategy through the Regional Policy Statement.            | 1 (5)                    | 10     | PC1 made operative through use of earthquake recovery legislation.  |

<sup>1</sup> Rankings for both Probability and Impact are between 1 = low and 10 = high; Bracketed is previous

| Nature of Risk                                    | Probability <sup>1</sup> | Impact | Comment   |
|---|--------------------------|--------|---|
| Private Plan changes undermining RPS and UDS      | 3(5)                     | 3-9    | Having operative RPS reduces the significant threat to establishing the settlement pattern sought through the UDS |
| Inconsistent communications/<br>Lack of alignment | 3(3)                     | 3      |   |
| Lack of Government Engagement and alignment       | 2(2)                     | 5      | Relationship with CERA evolving in a positive manner.   |

## 2.5 Recovery Strategy

A partnership submission was lodged as per the UDSIC resolution of 31 October 2011 in respect of the draft Recovery Strategy.

## 3. RECOMMENDATIONS

**3.1 That the bi-monthly report of the Independent Chair and IMG Chair be received.**

**Bill Wasley - Independent Chair**

**Jill Atkinson – IMG Chair**

## **Chapters 12A and 22 of the RPS and “Shall Give Effect To” Seminar**

9.30am – 1.00pm, Tuesday 14 February 2012  
Function Room, Level 1: Christchurch City Council,  
Hereford Street, Christchurch.

Who should attend? – Any UDS Partner officer or their consultants involved in implementing Chapters 12A and 22.

Chair : Bill Wasley, UDS Implementation Committee Chair.

### Agenda

1. Expectations now Change 1 is operative
  - UDS Partner Regulatory and Planning Managers (1 min comment each)
2. Overview of Chapters 12A and 22 and related policy context (RLTS, proposed RPS, LBIRP and CERA)
  - Laurie McCallum, Programme Manager - UDS
3. Legal Options for Plan Changes and Resource Consents which do not “give effect” to Chapters 12A and 22.
  - Margo Perpick, Partner, Wynn Williams & Co.
4. Good Practice and ‘What Works’ Examples from City and Districts
  - Cameron Wood, Selwyn District
  - Christchurch City
  - Waimakariri District
  - Environment Canterbury
5. What Chapters 12A and 22 mean in practice to NZTA
6. Questions, Statements, Conclusions, Actions.

1.00pm Lunch



# Greater Christchurch Urban Development Strategy

**Report To:** UDS Implementation Committee

**Report From:** Chief Executive, Environment Canterbury

**Subject:** Proposed Amendments to Governance and Management Arrangements for UDS Implementation

**Meeting Date:** 19 December 2011

## 1. Background

At the October meeting of the UDSIC there was considerable discussion regarding the most effective way in which matters relating to UDS implementation and earthquake recovery planning should be considered. The committee noted that there was a need to ensure that there was good alignment and engagement across and between the UDS partnership, CERA and Ngai Tahu and the need for CERA representation at the UDSIC and in respect of other UDS structures. This was particularly so given the legislative frameworks that are in place, and to avoid duplication of effort, multiple and conflicting arrangements between earthquake recovery and UDS implementation.

This report considers some minor amendments to the existing UDS implementation framework.

Subsequent to the meeting CERA has given consideration to the most effective way of achieving an integrated framework for the consideration of earthquake recovery planning matters and has concluded that grafting onto the existing UDS structures would be the most appropriate way to achieve this. It would involve using existing arrangements that would endure beyond the life of CERA, but would require some changes to the existing governance and management structures. This particular proposal is the subject of a separate and subsequent report.

The outcomes sought for governance arrangements for both recovery planning and UDS implementation is one that:

- reflects a collaborative and integrated approach to the development of Recovery Plans through the establishment of effective working relationships
- establishes clear roles (advisory and decision making)
- reflects both the greater Christchurch context including existing frameworks (such as the UDS) and the role of the Minister (CER Act)

- is able to be established in a timely manner
- enables a smooth transition in April 2016 when CERA is no longer in place
- supports the development and alignment of recovery plans

In respect of the UDS implementation arrangements, it is considered that the addition of both CERA and Ngai Tahu would enable the abovementioned outcomes to be achieved from a UDS perspective and enable effective integration and involvement from across the partner agencies.

## **2. Proposal**

In summary, it is proposed that the UDS structures be tweaked for UDS purposes. It is proposed that the UDS structures remain in place for UDS matters (business as usual) but that CERA and Ngai Tahu be added to all levels of the UDS governance and implementation framework.

- **Proposed Alterations to Existing UDS Structures: Part of Business as Usual**

The proposed amendments to existing UDS structures are not considered to be major and will provide for CERA and Te Rununga o Ngai Tahu representation at all levels of the existing UDS structures. The changes required to achieve this are:

- UDSIC: Te Rununga o Ngai Tahu already has representation on the UDSIC and has had such representation since the adoption of the UDS in May 2007 by the partners. The only change proposed is the addition of CERA with observer status, which is same status that NZTA has.
- CEAG: The addition of both Ngai Tahu and CERA Chief Executives to the CEAG. CEAG has considered and committed to having both Chief Executives added to the group.
- IMG: The addition of both a Ngai Tahu and a CERA representative is agreed by CEAG.

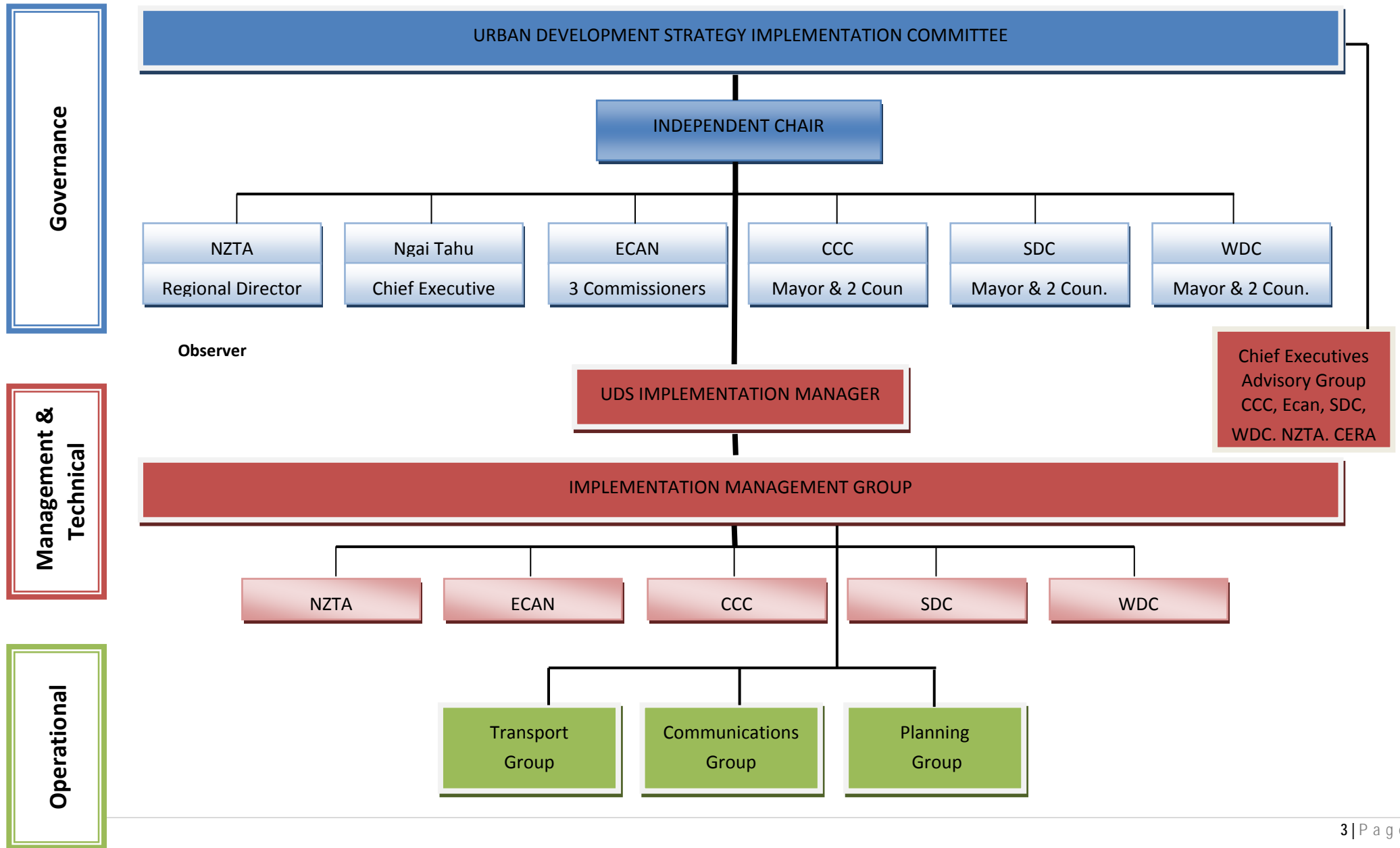
## **3. Concluding Comments**

The proposed amendments will be of benefit to all agencies and provide for a greater level of integration and effectiveness across the partner agencies. It will provide for both streamlining and efficient use of resources.

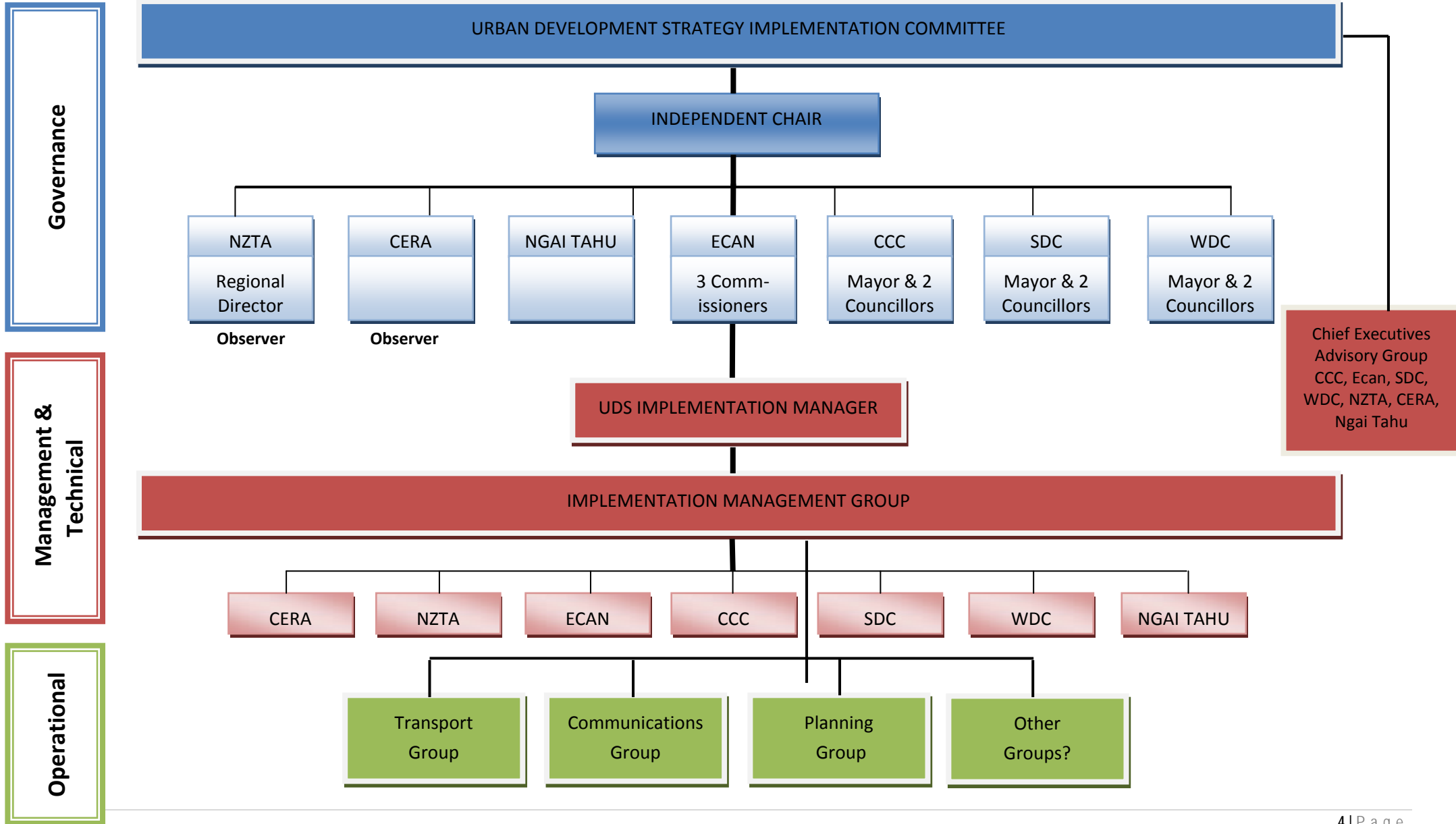
## **4. Recommendation**

**4.1 *That subject to any agreed amendments, UDSIC endorses and recommends to the UDS partners the proposed amendments to the UDS governance, management and technical framework which involves the addition of CERA and Ngai Tahu representation, to the range of UDS implementation structures.***

**Appendix 1 - Existing Urban Development Strategy  
Governance, Management and Technical Framework**



**Appendix 2 - Proposed Urban Development Strategy  
Governance, Management and Technical Framework**



MONDAY 19 DECEMBER 2011

GREATER CHRISTCHURCH URBAN STRATEGY DEVELOPMENT  
IMPLEMENTATION COMMITTEE

RESOLUTION TO EXCLUDE THE PUBLIC

*Section 48, Local Government Official Information and Meetings Act 1987.*

I move that the public be excluded from the following part of the proceedings of this meeting, namely items 7 and 8.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

| GENERAL SUBJECT OF EACH MATTER TO BE CONSIDERED  | REASON FOR PASSING THIS RESOLUTION IN RELATION TO EACH MATTER | GROUND(S) UNDER SECTION 48(1) FOR THE PASSING OF THIS RESOLUTION |
|--|---|--|
| 7. CONFIRMATION OF MINUTES:<br>MEETING OF 31 OCTOBER 2011                                | ) GOOD REASON TO  |  |
| 8. PROPOSED GOVERNANCE,<br>MANAGEMENT AND TECHNICAL<br>FRAMEWORK: EARTHQUAKE<br>RECOVERY | ) WITHHOLD EXISTS<br>) UNDER SECTION 7                        | SECTION 48(1)(a)   |

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or relevant part of the proceedings of the meeting in public are as follows:

|        |                                       |                       |
|--------|---------------------------------------|-----------------------|
| Item 6 | Prevent damage to the public interest | (Section 7(2)(c)(ii)) |
| Item 7 | Prevent damage to the public interest | (Section 7(2)(c)(ii)) |

**Chairman's**

**Recommendation:** That the foregoing motion be adopted.

**Note**

Section 48(4) of the Local Government Official Information and Meetings Act 1987 provides as follows:

“(4) Every resolution to exclude the public shall be put at a time when the meeting is open to the public, and the text of that resolution (or copies thereof):

- (a) Shall be available to any member of the public who is present; and
- (b) Shall form part of the minutes of the local authority.”