

9. NEW PLAYGROUND DEVELOPMENT AND NAMING HUNTER TERRACE AND SLOAN TERRACE ROADWAY ENHANCEMENTS



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PURPOSE OF REPORT

1. The purpose of this report is to seek the Spreydon/Heathcote Community Board approval for; the final landscape plan for the new reserve playground, Hunter Terrace Roadway Enhancements, and Sloan Terrace Roadway Enhancements. This report also includes a recommendation to the Council for the preferred name of the new reserve at 54 Colombo Street.

EXECUTIVE SUMMARY

Playground Development

2. "Pipeyards Reserve" is located on the old Council pipeyards site between the Cashmere Club and South Library Service Centre, on Hunter Terrace. The site is currently fully fenced and undeveloped, apart from an existing BMX track on the Hunter Terrace. The Mid-Heathcote River/Opawaho Linear Park Master Plan identified this site to be developed as a new reserve in Section One.
3. The Project Team developed three theme options for the style of playground to be installed within the new reserve area, these being:
 - (a) Natural Play Theme (to reflect the area);
 - (b) Industrial Play Theme (to reflect the past use of the site);
 - (c) Bubble Play Theme (to reflect the connection to the Heathcote River).

These themes were consulted on and submitters given the opportunity to vote for their preferred option.

4. The new reserve will incorporate the existing BMX track while the current planting around this site will either be removed or pruned to improve sightlines and blend it into the new development. A new pathway, new trees and landscaping and a new tennis court are also proposed as part of this development.
5. As this reserve has not yet officially been named, the Project Team took this opportunity of consultation to seek an official name for the reserve.

Road Enhancements

6. Section One and Section Two of the Masterplan identified vehicular circulation issues and opportunities for both Hunter Terrace and Sloan Terrace to support: **Key Goal – 03 Community Use and Enjoyment** – *This key goal was identified to improve the use and enjoyment of the river and its corridor for a diversity of communities that value or have an interest in the river, one of the methods to achieve this goal was to address vehicular circulation.*

Hunter Terrace and Sloan Terrace

7. The legal closure of Hunter Terrace occurred by Council resolution in May 2003 as part of the development of the new South Library/Service Centre. The physical closure of the intersection of Colombo Street and the closed section of Hunter Terrace was closed as part of the Colombo Street bus priority project in 2010.

8. The proposed works for Hunter Terrace roadway enhancements are:
- (a) Improvements to the new Colombo Street/Hunter Terrace intersection, including a new stop sign;
 - (b) New 20 space car park south of the existing car park with access from the new Hunter Terrace, pedestrian crossing points on Hunter Terrace and through the existing library car park. Extension of the existing library carpark, at the river end, to provide an additional 11 spaces;
 - (c) Narrowing of Hunter Terrace from 14 metres to nine metres wide, with two narrowings of six metres;
 - (d) A 5 minute loading zone on the east side of Hunter Terrace opposite the BMX track;
 - (e) New shared cycle and pedestrian path measuring 2.5 metres wide from Colombo Street along the northern side of the South Library/Service Centre and then south along the eastern side of Hunter Terrace to Malcolm Avenue;
 - (f) Modifications to the existing island on Colombo Street to widen the middle section to improve the crossing for pedestrians and cyclists;
 - (g) Pedestrian paths surrounding and connecting the open lawn area and the BMX area;
 - (h) Give Way signs at each end of the library car park.
9. The proposed works for Sloan Terrace roadway enhancements are:
- (a) Standardising Sloan Terrace to a consistent seven metres wide;
 - (b) New flat paved inset at Centaurus Road;
 - (c) A new raised 75 millimetre platform with build outs at the crossing from Remuera Reserve across to the footbridge, to assist pedestrian and cycle crossings.
10. The public consultation indicated support for the proposed plans and we received an excellent amount of feedback on a theme for the new playground.

FINANCIAL IMPLICATIONS

11. The proposed works in Hunter Terrace and Sloan Terrace are programmed in the LTCCP for implementation in the 2010/11 and 2011/12 financial years.
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| (a) | 2010/11 | Hunter Terrace | \$536,530 |
| (b) | 2010/11 | Sloan Terrace | \$155,000 |
| (c) | 2010/11 | Hunter Terrace Reserve | \$370,285 |
| (d) | 2011/12 | Hunter Terrace Reserve | \$237,730 |
| (e) | 2010/11 | Playground | \$20,000 |
| (f) | 2011/12 | Playground | \$152,978 |
12. Based on current estimates, staff believe there is sufficient funding in the budget to implement the proposed plans.

Do the Recommendations of this Report Align with 2009-19 LTCCP budgets?

13. Yes. Funding is provided from within the Waterways and Land Drainage Renewals and Replacements (Natural Waterways) in the 2009-19 LTCCP, refer page 239. Funding is also provided from within the Neighbourhood Parks Growth Programme (Playgrounds and Recreational Facilities and Planted Areas and Trees) in the 2009-19 LTCCP, also refer page 239.

LEGAL CONSIDERATIONS

14. Part 1, Clause 5 of the Christchurch City Council Traffic and Parking Bylaw 2008 provides Council with the authority to install parking restrictions by resolution.
15. The Council has the authority to approve the name for the new reserve.
16. The Community Boards have delegated authority from Council to exercise the delegations as set out in the Register of Delegations dated 13 December 2007. The list of delegations for the Community Board includes the resolution of parking restrictions and Traffic Control Devices.
17. The installation of any parking restriction signs and/or marking must comply with the Land Transport Rule: Traffic Control Devices 2004.
18. The Spreydon/Heathcote Community Board has delegated authority to approve the concept plans (refer **Attachments 1, 2, 3, 4 and 5**).
19. All necessary Resource Consents and Building Consents will be obtained before any construction is undertaken.
20. All work will be carried out by a Council approved contractor with the appropriate health and safety and work site management controls in place.

Have you considered the legal implications of the issue under consideration?

21. As above.

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

22. **LTCCP 2009-19**
Parks, Open Spaces and Waterways – Page 116
 - (a) Safety – by ensuring our parks, open spaces and waterways are healthy and safe places;
 - (b) Community – by providing welcoming areas for communities to gather and interact;
 - (c) Governance – by involving people in decision-making about parks, open spaces, and waterways;
 - (d) Health – by providing areas for people to engage in healthy activities;
 - (e) Recreation – by offering a range of recreational opportunities in parks, open space and waterways;
 - (f) City Development – by providing and inviting, pleasant and well care for environment.

23. **Parks and Open Spaces Activity Management Plan**

Council's objective with urban parks is to provide and manage Community Parks, Garden and Heritage Parks, Sports Parks, and Riverbanks and Conservation areas throughout the city that provide amenity values, areas for recreation and organised sport, garden environments and green corridors, that contribute to the city's natural form, character, heritage and Garden City image.

Do the recommendations of this report support a level of service or project in the 2009-19 LTCCP?

24. Yes, as above.

ALIGNMENT WITH STRATEGIES

25. Aligns with:

- (a) Parks and Waterways Access Policy;
- (b) Safer Christchurch Strategy;
- (c) Youth Strategy;
- (d) Recreation and Sport Strategy.

26. The recommendations in this report align with current Council strategies including the Parking Strategy 2003, the Road Strategy 2004, the Christchurch Public Passenger Transport Strategy 1998, the Cycling Strategy 1998 and 2004 and Pedestrian Strategy 2001; and are consistent with the requirements for arterial and local roads as defined within the City Plan.

Do the recommendations align with the Council's strategies?

27. Yes, as above.

CONSULTATION FULFILMENT

Consultation Process

- 28. Prior to the development of a concept for Hunter Terrace and Sloan Terrace, initial issues gathering was undertaken in 2005, when the public were asked how they would like the central section of the Heathcote River/Opawaho to be development. The draft Master plan was then developed based on the information gathered in 2005, and the community was consulted in July and August 2008.
- 29. During the 2008 consultation process, two workshops were run, whereby the community could come along and ask questions of the project team in relation to any concerns they may have. All submitters were also given the opportunity to verbally present their comments to the Community Board on 31 October 2008.
- 30. Following this consultation period, the Mid-Heathcote River/Opawaho Linear Park Masterplan was adopted by Council in April 2009.

31. The consultation on Section One and Section Two of the Masterplan was open from Monday 21 June 2010 to Monday 12 July 2010. A public information leaflet (refer to **Attachment 6**) was delivered to approximately 270 properties within the vicinity of the areas and a number of other interest groups and key stakeholders. A public information leaflet was also sent to six local schools requesting they put an article in their school newsletter, feedback received was that a number of the schools did this, which was fantastic. This leaflet included a summary of the concepts, three theme options for the new playground, landscape plan including new roadway enhancements and a feedback form. The project team sought feedback from the community on their preferred theme option for the new playground, and feedback on a name for the reserve, and any other general feedback they may have. The proposal was posted on the CCC *Have Your Say* website.
32. Further to this, during the three weeks the consultation was open, a display was held in the foyer of the South Library/Service Centre. This display provided all the plans out for comment and provided a 'voting slip' for people, especially children, to vote on their choice of playground theme. The public information leaflet was also available at this display for those people wanting to make a more detailed submission.
33. Each submission (not the voting slips), received an interim reply letter, which acknowledged that the submission had been received and that it would be considered once the consultation period had closed. Submitters were also advised that they would receive further correspondence prior to a decision being made. This would outline the outcome of the consultation, the project teams preferred plan, the decision making process and how they can be involved in this, and the expected timeline for the project.

Consultation Outcome

34. The consultation received 66 responses (22 percent response rate) via the comment form either from the PIL document or through the *Have Your Say* website. We also received 225 votes for the playground theme via the display which was held in the library foyer. The feedback received was largely positive and the voting responses (both from the comment form and voting slips) were as follows:

OPTION 1: *Natural Play Theme* 86

OPTION 2: *Industrial Play Theme* 109

OPTION 3: *Bubble Play Theme* 71

A number of submissions requested that swings were included in the final design and this came through on all option votes.

35. The other option provided on the feedback form was in relation to the naming of the reserve, this will be addressed later in the report.
36. Submitters also provided comments about this proposal. There were numerous comments of support for the proposal and also a number of issues raised for the project team's consideration. The qualitative community feedback and project team responses will be circulated to elected members prior to the meeting, and this feedback will also be made available to all submitters on request.
37. The key issues raised in the public consultation and project team responses, were as follows:
 - (a) **Traffic and cyclist movement at the northern end of Sloan Terrace**
There is insufficient road reserve and the location of existing vehicle entrances does not allow room to provide a turning area, however, No Stopping on the riverside is being installed;

- (b) **Proposed crossing point across Hunter Terrace at western end to the library entrance**
This is no longer proposed;
- (c) **Pedestrian and cyclist safety across Cashmere Club carpark**
The riverbank behind this carpark is low lying with a number of existing mature trees, therefore the pathway cannot run behind the carpark. Pedestrians and cyclists will be given priority, therefore, a Give Way is proposed for the carpark exit;
- (d) **Concerns regarding the Hunter Terrace/Colombo Street intersection**
At the Community Board meeting of 30 July 2010, approval was given to install a Stop control at the intersection of Hunter Terrace and Colombo Street. This has now been forwarded to the contractor for installation. The pedestrian island will be upgraded with new signs and kerb top markers. Road paint marking is also being considered to help guide drivers around the island. Modification of the existing pedestrian island on Colombo Street will include widening of the middle section to improve crossing for pedestrians and cyclists. The existing treatment of the intersection at Colombo Street and Hunter Terrace is a Type B treatment, which is designed for roads with less than 1,500 vehicles per day. It is proposed to upgrade this intersection to a Type C treatment due to the higher volume;
- (e) **Comments regarding the BMX track**
A number of submissions from interested individuals/groups regarding the future enhancement of the BMX track. It is intended to set up a small working party of interested people and Council staff, to be involved in the new layout for the BMX track;
- (f) **Comments regarding tree species and the attraction for birdlife**
All trees will be selected from the Masterplan and it is proposed to use a number of the trees which attract birdlife and provide food for them;
- (g) **Provision of disabled parking and pedestrian facility in new southern carpark**
One disabled carpark is proposed in the new carpark adjacent to the new reserve. A pedestrian facility will also be installed in this new carpark to access the Hunter Terrace crossing point, resulting in the loss of one carpark, bringing the number of spaces to 19;
- (h) **Concern over the loss of parking with the removal of the old Hunter Terrace**
An additional 30 carparks are being provided in this development with the two new carparks;
- (i) **Request for drinking fountain in the new reserve**
A new drinking fountain will be installed as part of this development;
- (j) **Safety of cars exiting the library carpark onto Hunter Terrace**
New Give Way signs will be installed at the two exit points;
- (k) **New 75 millimetre raised platforms at all pedestrian crossing points and the provision of a speed hump outside 104 Hunter Terrace**
The only addition to the proposed roading enhancements is the addition of three speed humps along Hunter Terrace and a raised crossing platform from the library to the playground area. The other three crossing points to the river bank were seen as part of a permeable road crossing strategy. Speeds were expected to be low with a formalised road edge on the river side, on street parking and the road narrowing outside the library and the Cashmere Club. Consultation feedback included the request/suggestion for a lowered speed limit, enhanced crossing points. In order to achieve a formalised lower speed limit, the road environment must reflect the speed limit proposed. In this situation, CCC Transport Networks Operations Team advise that raised platforms (as already proposed at the new carpark/playground) would be required at each of the formal crossing points, plus one AC road hump outside 104 Hunter Terrace. Hunter Terrace could be included in next year's consultation as a proposal for a speed reduction to the Speed Limits Review;

(l) **Request for directional paving**

Addition of direction paving as required at crossing points to be included;

(m) **Cycle path at northwest corner of library should be 2.5 metres not 2.2 metres as proposed**

It is not proposed to increase the width of the shared path from 2.2 metres to 2.5 metres that connects the Colombo Street pedestrian island with the shared path alongside the river and the existing path to the library entrance. It is considered that 2.2 metres is a sufficient width in this instance because it reduces the visual impact of the path across the frontage of the library, allows for the landscaping at the Colombo Street end of the path and maintains a separation between the path and the trees, and the range of paths allows for choice so not all users will take this route.

Note: the path from the Colombo Street bridge will be 2.5 metres.

38. The project team considered the consultation feedback and have responded in the following way:

(a) Plan amendments:

- (i) Addition of new 75 millimetre raised platforms at all pedestrian crossing points on Hunter Terrace;
- (ii) Provision of speed hump outside 104 Hunter Terrace;
- (iii) Addition of six metres of No Stopping lines on Hunter Terrace from the intersection with Malcolm Avenue;
- (iv) Proposed Loading Zone on Hunter Terrace be changed to a P5;
- (v) Give Way sign at the exit of the carpark opposite the Cashmere Club;
- (vi) Inclusion of disabled carpark in the new carpark adjacent to the playground;
- (vii) The loss of one space in the carpark adjacent to the playground to provide a pedestrian facility;
- (viii) Removal of proposed crossing point opposite library entrance;
- (ix) Addition of directional paving as required at crossing points;
- (x) Drinking fountain to be installed in the playground;
- (xi) Shared path from Colombo Street bridge increased from 2.2 metres to 2.5 metres (path from Colombo Street pedestrian island to remain at 2.2 metres).

39. The owners of the property at 104 Hunter Terrace, where the proposed new speed hump is to be installed, have been contacted directly and have no objection to it's installation. The final outcome letter has also been sent to all property owners along Hunter Terrace, due to the inclusion of the speed hump on the final plan for approval. At the time of writing this report no objections had been received.

40. Following consultation and feedback received, the Industrial Theme has been selected for the design of the new playground and this is now reflected in the final plan being presented for Community Board approval.

Reserve Name

41. On the comment form there was an opportunity to either support the name "Pipeyards Reserve" proposed by Council staff for the name of the new reserve at 54 Colombo Street or to provide another option.
42. The feedback received on the reserve name is as follows:
 - (a) Pipeyards Reserve (20 submitters supported this option);
 - (b) Other names proposed:
 - (i) John Harper Reserve (A long time life member of the Cashmere Rifle Club);
 - (ii) Ella's Place;
 - (iii) Riverview Reserve;
 - (iv) Retreat Reserve;
 - (v) Cashmere Reserve (Cashmere Playground already exists);
 - (vi) Heathcote Reserve (Heathcote Domain is an existing reserve);
 - (vii) Hunter Reserve (4 votes);
 - (viii) Bookmark Reserve;
 - (ix) Paipaparae (pipepark: from paipa – a hose or pipe, and parae – park);
 - (x) Paipapaka (pipepark: from paipa, and paka – park);
 - (xi) Paipaiari (pipeyard: from paipa, and iari – a yard);
 - (xii) Paipawahi (pipeplace/site: from paipa, and wahi – place or site);
 - (xiii) Riverside Reserve (3 votes);
 - (xiv) South Riverside Park;
 - (xv) Christchurch Library Reserve;
 - (xvi) Heathcote Riverbank Reserve;
 - (xvii) Riverbend Park/Reserve;
 - (xviii) Pippy Long Stocking Park;
 - (xix) South Park;
 - (xx) Pumpstation Playground;
 - (xxi) Mid-Heathcote Playground;
 - (xxii) Beckenham South Playground;
 - (xxiii) Cloud Nine Playground;

(xxiv) Opawaho papa takaro – Heathcote Playground (Heathcote Domain an existing reserve);

(xxv) Te takaro wahi (the place of playing);

(xxvi) Isla Reserve, Isla's Reserve, Miss Hunter Reserve (the eldest child of Charles Hunter, the original owner of the site. She was a local identity and awarded a QSM for her long service to education and the Anglican Church. As a resident she was asked by Gary Moore (previous Mayor) to cut the ribbon at the opening of South Library/Service Centre);

(xxvii) South Library Carpark.

43. Through this process we received a large and varied list of options for the name of the reserve, with Hunter Reserve being proposed by four submitters and Riverside Reserve being proposed by three submitters. The Council proposal of Pipeyards Reserve received 20 submissions of support.
44. The top three names proposed for the site at 54 Colombo Street were Pipeyards Reserve, Hunter Reserve and Riverside Reserve.

STAFF RECOMMENDATION

It is recommended that the Spreydon/Heathcote Community Board approve the final landscape plan for the new playground at 54 Colombo Street (**Attachment 1** LP326302, Issue 1);

It is recommend that Council:

- (a) Approve the name for the new reserve located at 54 Colombo Street as Hunter Terrace Pipeyards Reserve;
- (c) Approve Hunter Terrace Roadway Enhancement Plans (TP322701, Issue 1: pages 1-3) (refer **Attachment 2**);
- (d) Approve Sloan Terrace Roadway Enhancement Plan (TP322701, Issue 1: page 4) (refer **Attachment 3**);
- (d) Support the inclusion of Hunter Terrace in the next round of the Citywide Speed Limit Review;
- (e) Approve the following parking restrictions to take effect following completion of construction:

Revocation of Existing Parking Restrictions:

- (i) That all existing parking restrictions on the north and east side of Hunter Terrace between Colombo Street and Malcolm Avenue be revoked;
- (ii) That all existing parking restrictions on the south and west side of Hunter Terrace between Colombo Street and Malcolm Avenue be revoked;
- (iii) That all existing parking restrictions on the west and southwest side of Sloan Terrace be revoked;
- (iv) That all existing parking restrictions on the east and northeast side of Sloan Terrace be revoked.

Adopt New No Stopping Restrictions On Hunter Terrace:

- (i) That the stopping of vehicles be prohibited at any time on the north side of Hunter Terrace commencing at its intersection with Colombo Street and extending in a easterly direction for a distance of 15 metres.

- (ii) That the stopping of vehicles be prohibited at any time commencing on the northeast side of Hunter Terrace at a point 55 metres east of its intersection with Colombo Street and extending in a south easterly and then easterly direction for a distance of 198 metres.
- (iii) That the stopping of vehicles be prohibited at any time on the east side of Hunter Terrace commencing at a point 296 metres southeast of its intersection with Colombo Street and extending in a southerly direction for a distance of 23 metres.
- (iv) That the stopping of vehicles be prohibited at any time on the east side of Hunter Terrace commencing at a point 375 metres southeast of its intersection with Colombo Street and extending in a south westerly direction for a distance of 41 metres.
- (v) That the stopping of vehicles be prohibited at any time on the southeast side of Hunter Terrace commencing at a point 432 metres southeast of its intersection with Colombo Street and extending in a south westerly direction for a distance of 22 metres.
- (vi) That the stopping of vehicles be prohibited at any time on the east side of Hunter Terrace commencing at its intersection with Malcolm Avenue and extending in a northerly direction for a distance of 80 metres.
- (vii) That the stopping of vehicles be prohibited at any time on the south side of Hunter Terrace commencing at its intersection with Colombo Street and extending in a easterly and then south easterly direction for a distance of 249 metres.
- (viii) That the stopping of vehicles be prohibited at any time on the west side of Hunter Terrace commencing at a point 280 metres southeast of its intersection with Colombo Street and extending in a south and then south westerly direction for a distance of 49 metres.
- (ix) That the stopping of vehicles be prohibited at any time on the west side of Hunter Terrace commencing at a point 360 metres southeast of its intersection with Colombo Street and extending in a south westerly direction for a distance of 39 metres.
- (x) That the stopping of vehicles be prohibited at any time on the west side of Hunter Terrace commencing at its intersection with Malcolm Avenue and extending in a northerly direction for a distance of six metres.

Adopt New No Stopping Restrictions On Sloan Terrace:

- (i) That the stopping of vehicles be prohibited at any time on the west side of Sloan Terrace commencing at its intersection with Centaurus Road and extending in a northerly direction for a distance of 68 metres.
- (ii) That the stopping of vehicles be prohibited at any time on the west side of Sloan Terrace commencing at a point 176 metres north of its intersection with Centaurus Road and extending in a northerly direction for a distance of 32 metres.
- (iii) That the stopping of vehicles be prohibited at any time on the west side of Sloan Terrace commencing at a point 314 metres north of its intersection with Centaurus Road and extending in a northerly direction and then an easterly direction across the end of Sloan Terrace for a total distance of 23 metres
- (iv) That the stopping of vehicles be prohibited on the west side of Sloan Terrace commencing at the intersection of Centaurus Road and extending in a northerly direction for a distance of 328 metres.

Adopt New Parking Restrictions – P5

- (i) That the parking of vehicles be restricted to a maximum period of 5 minutes on the northeast side of Hunter Terrace commencing at a point 253 metres southeast from its intersection with Colombo Street and extending in a southeast direction for a distance of 14 metres.

Adopt New Parking Restrictions – P10

- (i) That the parking of vehicles be restricted to a maximum period of 10 minutes At Any Time on the north side of Hunter Terrace commencing at a point 15 metres east from its intersection with Colombo Street and extending in a easterly direction for a distance of 40 metres.

Adopt New Shared Pedestrian/Cycle Path

- (i) That the pathway on the east side of Hunter Terrace commencing at Malcolm Avenue and extending in a northerly direction and then a westerly direction, following the river, to its intersection with Colombo Street be resolved as a shared pedestrian/cycle pathway.
- (ii) That the pathway to the west of South Christchurch Library between Colombo Street and the pathway to the north of South Christchurch Library be resolved as a shared pedestrian/cycle pathway.

Adopt New Give-Way Controls

- (i) That a give way control be placed against the exit of the western most South Christchurch Library Car Park access at its intersection with Hunter Terrace.
- (ii) That a give way control be placed against the exit of the eastern most South Christchurch Library Car Park access at its intersection with Hunter Terrace.
- (iii) That a give way control be placed against the exit of the Cashmere Club Car Park at its intersection with Hunter Terrace (the car park situated on the river bank east of Hunter Terrace).

CHAIRPERSONS' RECOMMENDATION

For discussion.