

Report To: UDS Implementation Committee (UDSIC)
Subject: UDS Action Plan Update and 2009 Work Programme
Reference in Action Plan: 6.31.4 (Page 132)
Report Author: Implementation Manager
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1. Purpose

This report updates the committee regarding progress on the UDS Action Plan update and seeks their feedback on a proposed layout and draft sections of the Action Plan.

2. Background

At the April meeting of the UDSIC, terms of reference for the UDS Action Plan Update were agreed to:

UDS Action Plan Update
Terms of Reference

UDSIMG

Review and update the UDS Action Plan, in the first instance, to produce working drafts of updated sections.

Review principles underlying UDS Boundary and where appropriate recommend to UDSIC amendments and adoption of updated UDS Boundary.

Compile a Demographic Manual for use by interested parties containing UDS population projections and growth models and guidance for how to interpret and use for policy setting and planning purposes.

Present drafts of updated sections to UDSIC Workshops, Strategic Partners Forum and other stakeholder groups where appropriate to produce final drafts.

Prepare and present final drafts to UDSIC for approval and inclusion in Updated Action Plan.

UDSIC

Conduct workshops to work through draft updated sections and other recommendations from UDSIMG with a view to enabling UDSIMG to prepare final drafts for approval by UDSIC.

*Approve final updated sections for inclusion in Updated Action Plan.
Approve principles underlying UDS Boundary and where appropriate amend and update UDS Boundary.*

Timing

UDS Action Plan Update to be completed and agreed by UDSIC no later than April 2010.

As noted in the Terms of Reference UDS IMG has been working to re-draft the Action Plan with a view to workshopping draft chapters with UDSIC as soon as practicable. We have completed one complete pass through the entire Action Plan. Now we will drill into each chapter with a view to checking what we've arrived at against the strategic timeframe set out below and ensuring that we also have a consistent and achievable work programme over the next 2-3 years.

3. Updating the Action Plan

In terms of the overall layout of the Action Plan, IMG has reached a revised structure (see attached).

The Enrich Lifestyles Section is tweaked. The Health and Wellbeing chapter is renamed Healthy Communities; the City and Town Centre Revitalisation chapter is renamed Urban Revitalisation and Intensification; and Cultural Heritage becomes Culture and Heritage. The Rural Residential chapter from the Manage Growth section is moved into this section.

The Enhance Environments section has Stormwater, Wastewater, Water Supply and Waste Minimisation added to it from the Manage Growth section and is shuffled further back in the Action Plan behind the Encourage Prosperous Economies section.

The Encourage Prosperous Economies section has the Business Infrastructure chapter deleted, and has Transport and Energy and Telecommunications added. It is moved ahead of the Enhance Environments section so that that Urban Revitalisation and Intensification runs into Activity Centres and Corridors.

The Manage Growth section is deleted and the chapters within it have been re-distributed to the four remaining sections.

Finally the Effective Governance and Leadership section takes the Integrated Land Use and Funding chapter from the Manage Growth section and also subsumes the final section from the original Action Plan, that of Integrate Implementation.

Overall this re-organisation leaves us with three strong outwardly focussed sections and one inwardly focussed section. This is enormously helpful for simplifying communication of the Strategy and Action Plan and should make the overall strategy easier for the public and stakeholders to engage with.

4. Action Plan Draft Tables

Four draft Action Plan tables are attached to show the re-organisation of the Action Plan so far. IMG has focused on cleaning up the actions with a view to clearly establishing expectations of deliverable outputs, particularly in the next 2-3 years.

Completed Actions have been removed. However it is envisaged that any final updated Action Plan will contain a clear appendix noting the revisions made, and in particular noting actions that are no longer included because they have been completed.

5. Action Plan Timeframe

As noted in previous reports, 35 years to 2041 was a reasonably long period of time when the UDS was adopted. However it is rapidly being overtaken by other planning cycles, such as transport's 30 year horizon which will overtake the 2041 end-date in January 2011.

Rather than arbitrarily and irregularly fiddle with the end date for the UDS we will update the Action Plan to enable an enduring strategic approach to implementation. Every chapter and action should conform to the following set of timing parameters:

<p>Immediate Implementation and Analysis for next LTCCP</p>	<p>LTCCP Current and next RLTP</p>	<p>RLTS</p>	<p>Strategic Context Vision Climate Change Land Use Pattern Age Profile Etc.</p>
1-3 years	3 - 10 years	30 years	30+ years

So far our action plan revision has focussed mostly on actions in the immediate 1-3 years – i.e. before the next LTCCP. Priority must be given to those actions which are required to be completed to influence the next LTCCP (for current purposes the 2012-2011 LTCCP). Ensuring that the needed analysis is undertaken and delivered in a timely manner is critical.

However we must be clear about the need to check everything against the over-all strategic context which will have an enormous impact on what actions are undertaken at all. The UDS Vision sits in this context, but so do questions about Climate Change, Land Form, Population, Ageing, Transport etc. Our views on these in a long-term visionary sense, impact on what we do in the short-term. The next phase of the UDSIMG review is to apply these strategic lenses to the Action Plan and at the same time begin to bring parts of the revised draft to UDSIC for input and feedback.

6. Remaining Strategic Issues

Two issues outside of the Action Plan require addressing and will be dealt with during an update of the Action Plan itself. These are:

- **UDS Boundary** – We need to be clear about the principles on which the UDS boundary is set and adjusted. Is transport the logical principle – are there others and what affect might these have? Are the current boundaries creating any perverse incentives or inefficiencies?

UDSIMG will find discussions with UDSIC on the UDS boundary, and perhaps a wider area of interest of particular value in the coming months.

- **Demographic Update** – Since the 2006 census we have continued to commission updated demographics from Statistics New Zealand. These now need to be collated in a manner which gives UDS partners and other implementation agencies clear guidance about how and when to use which sets of demographic projections.

The production of a UDS Demographic Projections publication that can sit alongside the Strategy itself and the Action Plan which can be referenced by the updated Action Plan and kept up-to-date by the Partners will be of great assistance in implementation. See the separate Monitoring Report for further information regarding the production of this document.

7. RECOMMENDATION

- 8.1** *That the report on the UDS Action Plan Update be accepted.*

James Caygill
Implementation Manager

Current Action Plan Layout:

Revised Layout:

<p>Enrich Lifestyles Health and Wellbeing Education Housing (incl. Housing Affordability) Open Space, Sports, Leisure and Recreation Community Development Tangata Whenua Cultural Heritage Urban Design City and Town Centre Revitalisation</p> <p>Enhance Environment Biodiversity and Ecosystems Freshwater, Estuaries and the Coast Outstanding Landscapes Air Quality Natural Hazards and Climate Change</p> <p>Encourage Prosperous Economies Population and Labour Force Business Land Activity Centres and Corridors Business Infrastructure</p> <p>Manage Growth Integrated Land Use, Infrastructure and Funding Stormwater Wastewater Water Supply Waste Minimisation Rural Residential Transport Energy and Telecommunications</p> <p>Effective Governance and Leadership Governance, Collaboration, Partnership and Community Engagement Central Government Engagement and Commitment</p> <p>Integrate Implementation Funding Monitoring and Review Resourcing Policy Instruments Resilience and Adaptation</p>	<p>Enrich Lifestyles Healthy Communities Education Housing (incl. Housing Affordability) Open Space, Sports, Leisure and Recreation Tangata Whenua Culture and Heritage Urban Design Rural Residential Urban Revitalisation and Intensification</p> <p>Encourage Prosperous Economies Activity Centres and Corridors Business Land Transport Energy and Telecommunications</p> <p>Enhance Environment Biodiversity and Ecosystems Freshwater, Estuaries and the Coast Outstanding Landscapes Air Quality Natural Hazards and Climate Change Stormwater Wastewater Water Supply Waste Minimisation</p> <p>Effective Governance and Leadership Governance, Collaboration, Partnership and Community Engagement Central Government Engagement and Commitment Policy Instruments Resilience and Adaptation Integrated Land Use, Infrastructure and Funding Resourcing Monitoring and Review</p>
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6.24.4 – Waste Minimisation Actions		Explanation	Lead Agency	Support Agencies	Type	Cost Estimate	Links	Imp. Tools	Timing
1	Consult with communities on the goal of zero waste reduction targets in waste management plans		CCC, SDC, WDC	ECan	Project	Low	Community Engagement		3 years
2	Implement solid waste minimisation plans that comply with the Waste Minimisation Act 2008		CCC, SDC, WDC	ECan	Project	Low		Waste Min. Plans	3-10 years
3	Consider options for requiring the recovery of resources from the waste stream, including construction and demolition materials		CCC	SDC, WDC, ECan, NZTA	Project	Low		Cleanfill By-law	Ongoing
4	Investigate and advocate for the minimisation of waste at source within a national framework			CCC, SDC, WDC, ECan, NZTA, MFE, CECC	Project	Low			
5	Monitor, and report as required, the impacts and outcomes of ongoing waste disposal at the regional landfill at Kate Valley		ECan	CCC, SDC, WDC, NZTA	Project	Low	Monitoring		3-10 years

6.24.4 Actions / Specific Projects

Action	Lead Agency	Support Agencies	Cost Implications	Implementation Tools	Linked to Strategy	Timing
(1) All partner councils consult with communities on the goal of zero waste reduction targets in their waste management plans. <ul style="list-style-type: none"> ▪ Implement solid waste management plans of the Districts 	All partner councils	ECan,	Internal	Building Code Council Design Specifications	NZ Waste Strategy, Regional Hazardous Strategy Waste Plan	TBC
(2) Proximity to Eco-Depots (refuse and recycling centres)	CCC	ECan, SDC, WDC	uncertain		Waste Plan	TBC
(3) Ensure appropriate development surrounding the existing Eco-Depots (to protect against reverse sensitivity).	CCC	ECan, SDC, WDC	Internal	DPs	Waste Plan	TBC
(4) Consider options for requiring the recovery of resources from the waste stream, including construction and demolition materialst	CCC	ECan, SDC, WDC	Internal	LTCCP	Waste Plan	TBC
(5) All partner councils establish effective waste minimisation strategies to reduce the waste disposed at the regional landfill at Kate Valley.	CCC	SDC, WDC, MfE CECC	Internal	Regional Waste Working Group	Waste Plan	High priority

6.25.4 – Rural Residential Actions		Explanation	Lead Agency	Support Agencies	Type	Cost Estimate	Links	Imp. Tools	Timing
1	Develop a rural residential zoning policy and assessment criteria for use by all the Strategy partners	Outline Development Plan guidance developed to help give effect to RPS PC1 needs to cover best practise for Rural Residential lots.	ECan	CCC, SDC, WDC, NZTA	Project	Low	Regional and District Planning	RPS, District Plans, ODP Guidance Docs	3 years
2	Reflect in the City and District Plans the locations for rural residential lots identified in the Strategy Settlement Pattern		CCC, SDC, WDC	ECan, NZTA	Project	Low	Regional and District Planning	District Plans	3-10 years
3	Monitor the creation of new blocks for rural living, and the percentage of growth within the Strategy area, which is occurring in the rural zone		CCC, SDC, WDC	ECan, NZTA	Ongoing Approach	Low	Monitoring	Monitoring Programme	Ongoing
4	At the first full review of the UDS review the effectiveness of this section of the strategy as well as looking at provision for rural residential within CCC boundaries		UDSIC, CCC	ECan, SDC, WDC, NZTA	Project	Low	-	UDS Review	3 years

6.25.4 Actions

Action	Lead Agency	Support Agency	Cost Implications	Implementation Tools	Linked to Strategy	Timing
(1) Develop a rural residential zoning policy and assessment criteria for use by all the Strategy partners, incorporating best-practice development of rural residential lots, for example clustering, and the use of design and landscape controls.	SDC	WDC, CCC, ECan	Internal	RPS, District Plan		2007
(2) Reflect in the City and District Plans the locations for rural residential lots identified in the Strategy Settlement Pattern.	SDC, WDC, CCC	ECan	Internal	District and City Plans		2007/08
(3) Monitor the creation of new blocks for rural living, and the percentage of growth within the Strategy area, which is occurring in the rural zone.	SDC, WDC, CCC	Internal	Internal	Monitoring Programme	6.32	Ongoing but reported on at each review
(4) Review the effectiveness of this aspect of the Strategy at the first full review.	UDSIC	SDC, WDC, CCC, ECan	Internal	Monitoring Programme	6.32	2010
(5) At the first strategy review look at opportunities for rural residential to be provided within CCC boundaries	CCC		internal	RPS	6.32	2010

6.26.4 - Transport Actions		Explanation	Lead Agency	Support Agencies	Type	Cost Estimate	Links	Imp. Tools	Timing
1	Develop the 2011-2041 Canterbury RLTS to support the adopted Strategy	The Regional Land Transport Strategy is the formal document through which all transport activities in the Region are advanced. It is essential that the RLTS supports the UDS.	ECan	RTC, CCC, SDC, WDC, NZTA	Project	Low	Strategic Transport Network, PT and Active Travel	RLTS	3 years
2	Update the Canterbury RLTS (CTRIP) to provide an implementation plan to give effect to the RLTS (#1 above)	CTRIP provides the framework for prioritising all transport projects in the region and allows central government funding for priority projects - all transport projects must be reflected in CTRIP.	ECan	RTC, CCC, SDC, WDC, NZTA	Project	Low	Strategic Transport Network, PT and Active Travel	RLTP	3 years
3	Implement the Greater Christchurch Travel Demand Management Strategy and Action Plan		All		Project	Low	PT and Active Travel	LTCCPs, RLTP	Ongoing
4	Maintain and Enhance the roles of walking and cycling in all Transport measures to give effect to the UDS and the LTMA		RTC	ECan, CCC, SDC, WDC, NZTA			PT and Active Travel	LTCCPs, RLTS, RLTP	Ongoing
5	Maintain a strategy Transport Group of the UDSIMG to coordinate transport planning and funding including opportunities for park and ride, public passenger transport, commuter rail, cycle and walkways		UDSIC	ECan, CCC, SDC, WDC, NZTA	Partnership Behaviour	Low	Governance	UDS	Ongoing
6	Extend the public passenger transport strategy to encompass all		ECan	CCC, SDC,	Project	Low	PT and Active Travel	RLTP	3 years

6.26.4 Actions

Action	Lead Agency	Support Agencies	Cost Implications	Implementation Tools	Linked to Strategy	Timing
(1) Amend the 2005-2015 Canterbury RLTS to reflect the adopted Strategy.	ECan	RLTC, SDC, WDC, CCC, TNZ, OnTrack	Internal	RLTS		2007
(2) Develop an implementation plan to give effect to the RLTS.	ECan	RLTC, TNZ, SDC, WDC, CCC	Internal	RLTS, LTCCP		2007
(3) Investigate and implement appropriate funding and cost sharing mechanisms for sub regional transport projects, such as: National Land Transport Fund (national and regional funding), government grants, rates and other council revenues, Toll New Zealands, development contributions, public private partnerships (through negotiated agreements), and funding support from local authority investments.	ECan	MoT, ONTRACK SDC, WDC, CCC, TNZ, LTNZ	Internal (Medium for consultants costs)	RLTS LTCCPs		2007
(4) Develop and implement a Travel Demand Management Strategy and Action Plan for Greater Christchurch.	ECan	SDC, WDC, CCC, TNZ	Internal (Medium for consultants costs)	RLTS, LTCCPs		TBC
(5) Further develop and implement walking and cycling strategies while continuing to implement existing strategies.	CCC	SDC, WDC, TNZ, C&PH	Internal (Medium consultants costs)	RLTS, LTCCPs	Cycling in Canterbury, 6.2,	Ongoing

Action	Lead Agency	Support Agencies	Cost Implications	Implementation Tools	Linked to Strategy	Timing
					Council strategies	
(6) Complete integrated land use and transport studies for the South-Western (CRETS) and Northern Corridors (Northern Links Study) to examine intra-regional linkages.	TNZ	ECan, LTNZ, CCC, SDC, WDC,	High	RLTS	RLTS, DPs, LTCCPs	2010
(7) Set up a Strategy transport group of the Urban Development Strategy Implementation Committee (UDSIC) to coordinate transport planning and funding including opportunities for park and ride, public passenger transport, commuter rail, cycle and walkways.	UDSIC	TNZ, SDC, WDC, CCC, LTNZ, ECan, MoT, ONTRACK, Treasury	Cost sharing agreement	RLTS, MOU/Terms of Reference	6.26, 5.4 Appendix	2007
(8) Extending the public passenger transport strategy to encompass all of Greater Christchurch	ECan	CCC, SDC, WDC, TNZ	Internal (medium for consultants costs)	RLTS, LTCCP	Public Passenger Transport Strategy	TBC
(9) Develop a transport funding program to implement strategic transport projects.	UDSIC	TNZ, SDC, WDC, CCC, LTNZ, ECan, MoT, Treasury	Cost sharing agreement	RLTS	6.26, 5.4	2007
(10) Negotiate a transport funding package between the region, local authorities and central government.	UDSIC	TNZ, SDC, WDC, CCC,	Cost sharing agreement	RLTS	6.26, 5.4	TBC

Action	Lead Agency	Support Agencies	Cost Implications	Implementation Tools	Linked to Strategy	Timing
		LTNZ, MoT ECan,				
(11) Reinforce reverse sensitivity boundaries for the Christchurch International Airport and Lyttelton Port.	CCC	ECan, SDC, WDC, Port CIAL	Internal	City and District Plans, RPS		Ongoing

6.27.4 – Energy and Telecommunications Actions		Explanation	Lead Agency	Support Agencies	Type	Cost Estimate	Links	Imp. Tools	Timing
1	Develop and implement sustainable energy strategies that promote demand-side energy efficiency measures for domestic and commercial users	Reduction of demand for electricity is essential in lowering the need for more capital intensive infrastructure	ECan, CCC, SDC, WDC	EECA	Project	Low			3-10 years
2	Implement energy efficiency measures to reduce energy use by partner agencies	It is vitally important that UDS partners are seen as leaders and practising what they preach regarding demand-side energy efficiency	ECan, CCC, SDC, WDC	EECA	Project	Low		New Civic Offices	3 years
3	Investigate opportunities to encourage micro-generation in order to help meet electricity supply needs across the sub-region		CCC, SDC, WDC	ECan	Project	Low	Regional and District Planning		3-10 years
4	Develop a coordinated plan for the provision of high functioning telecommunications infrastructure equitably across the sub-region		CCC, SDC, WDC	ECan, NZTA, CCHL, CDC	Project	Medium - High			3-10 years

6.27.4 Actions

Action	Lead Agency	Support Agencies	Cost Implications	Implementation Tools	Linked to Strategy	Timing
(1) Develop and implement a sustainable energy strategy that promotes energy efficiency and renewable energy for domestic and commercial users.	ECan	Fed Farmers CECC, CCC, SDC, WDC	Internal	LTCCPs	CCC, Energy Strategy, ECan policy	Ongoing
(2) Lobby for infrastructure development that ensures security of electricity supply.	CCC	Orion, Main Power, Transpower SDC, WDC, ECan	Low	LTCCPs, City and District Plans, AMPs	CCC Energy Strategy	TBC
(3) Strategy partners adopt and advocate energy efficiency standards.	ECan	CCC, SDC, WDC	Internal	LTCCPs, City and District Plans, AMPs	6.4, CCC Energy Strategy, ECan Policy	TBC
(4) Develop a coordinated plan for the provision of high functioning telecommunications infrastructure equitably across the sub region	CCC	ECan, WDC, SDC and all telco providers	To be determined	LTCCPs	CREDS	TBC
(5) Emphasise, through the annual plan, what are the envisaged spatial directions for urban development and the main networks that will be upgraded/modernised/extended.	CCC, SDC, WDC		Internal	Annual plans		Ongoing

