



Christchurch City Council

HAGLEY/FERRYMEAD COMMUNITY BOARD AGENDA

24 AUGUST 2005

3.00 PM

IN THE BOARDROOM, LINWOOD SERVICE CENTRE
180 SMITH STREET

Community Board: Bob Todd (Chairperson), David Cox, Anna Crighton, John Freeman, Yani Johanson, Brenda Lowe-Johnson and Brendan Smith

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PART A - MATTERS REQUIRING A COUNCIL DECISION

PART B - REPORTS FOR INFORMATION

PART C - DELEGATED DECISIONS

INDEX

- PART C 1. APOLOGIES
- PART C 2. CONFIRMATION OF REPORT
- PART B 3. CORRESPONDENCE
 - PART B 3.1 Heathcote Valley Community Association Inc
- PART B 4. DEPUTATIONS BY APPOINTMENT
- PART C 5. DRAPER STREET (HARVEY TERRACE TO STANMORE ROAD)
- PART C 6. EXTRAORDINARY MEETING OF THE HAGLEY/FERRYMEAD COMMUNITY BOARD
- PART C 7. ELDER CARE CANTERBURY "WINTER WARMTH" PROJECT
- PART B 8. COMMUNITY BOARD PRINCIPAL ADVISER'S UPDATE
- PART B 9. QUESTIONS FROM MEMBERS

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1. APOLOGIES

John Freeman.

2. CONFIRMATION OF REPORT

The report of the ordinary meeting (both open and public excluded) held on Wednesday 10 August 2005 has been circulated to Board members.

CHAIRPERSON'S RECOMMENDATION

That the report of the ordinary meeting (both open and public excluded) held on Wednesday 10 August 2005 be confirmed.

3. CORRESPONDENCE

3.1 HEATHCOTE VALLEY COMMUNITY ASSOCIATION INC

A letter of concern has been received from the Heathcote Valley Community Association regarding traffic safety on Bridle Path Road (attached).

4. DEPUTATIONS BY APPOINTMENT

5. DRAPER STREET (HARVEY TERRACE TO STANMORE ROAD)

General Manager responsible:	General Manager City Environment
Officer responsible:	Transport and City Streets Manager
Author:	Lee Kelly, Senior Capital Programme Consultation Leader, DDI 941-8355

PURPOSE OF REPORT

1. The purpose of this report is to seek the Board's approval for the Draper Street Kerb and Channel Renewal (Harvey Terrace to Stanmore Road) project to proceed to final design, tender and construction.

EXECUTIVE SUMMARY

2. The Council has budgeted for the reconstruction of Draper Street, in the Richmond area of the City, in the 2005/06 financial year.
3. The budget for the Draper Street reconstruction is \$316,000.
4. In August/September 2004 residents and/or property owners in Draper Street were advised via a consultation letter that the Council was proposing to reconstruct their street in the 2005/06 financial year. They were asked to provide feedback on the generic aim and objectives outlined in the letter so that these could be expanded to enable the Draper Street reconstruction to more fully reflect what residents and owners wanted in their street.

The 16 submissions received from the initial consultation round were incorporated into the concept plan for Draper Street. The concept plan was delivered in a formal consultation newsletter to residents in March 2005. The close off date for submissions was Friday 8 April 2005.

5. A further 11 submissions were received from the formal consultation newsletter and were incorporated, where practicable, into the recommended plan attached to this report.

FINANCIAL AND LEGAL CONSIDERATIONS

24. 8. 2005

- 4 -

- (v) That the stopping of vehicles be prohibited at any time on the north side of Draper Street commencing at a point 47 metres west of its intersection with Stanmore Road and extending in westerly direction for a distance of 12 metres.
- (vi) That the stopping of vehicles be prohibited at any time on the south side of Draper Street commencing at its intersection with Harvey Terrace and extending in an easterly direction for a distance of 23 metres.
- (vii) That the stopping of vehicles be prohibited at any time on the south side of Draper Street commencing at a point 87 metres east of its intersection with Harvey Terrace and extending in an easterly direction for a distance of 8 metres.
- (viii) That the stopping of vehicles be prohibited at any time on the south side of Draper Street commencing at its intersection with Stanmore Road and extending in a westerly direction for a distance of 13 metres.
- (ix) That the stopping of vehicles be prohibited at any time on the south side of Draper Street commencing at a point 48 metres west of its intersection with Stanmore Road and extending in a westerly direction for a distance of 13 metres.
- (x) That the above restrictions be effective on completion of the construction works.

CHAIRPERSON'S RECOMMENDATION

That the recommendation be adopted.

BACKGROUND ON THE DRAPER STREET RECONSTRUCTION

8. The Council is proposing to reconstruct Draper Street in the 2005/06 financial year. The budget is \$316,000.
9. The aim of the project is to renew a Council asset, namely the Draper Street kerbs and channels, footpaths and carriageways. The reconstruction of Draper Street, a local road, allows the Council to address the traffic concerns of residents by introducing traffic calming devices and also provides the opportunity to enhance the existing public space areas and to expand these areas. All these elements combined afford the Council and the community with an asset that will not only have a "life" of up to 80 years but will provide an environment that is more pleasant to live in.
10. Initial consultation started in August/September 2004 outlining the proposed work and inviting residents and/or landowners to make submissions on the aims and objectives for the project.
11. Sixteen written submissions were received from the initial consultation. Submissions received expanded the original objectives of the project and "shaped" the final design for the concept plan.
12. The concept plan was distributed in March 2005 and a further eleven written submissions were received.
13. Submissions received were then incorporated, where practicable, into the expanded objectives of the project and from there into the final recommended plan that is attached to this report.
14. **Aims and objectives**
 - (a) To replace the existing dish guttering with kerb and flat channel.
 - (b) To improve safety for pedestrians, cyclists and motorists.
 - (c) To install appropriate landscaping to enhance Draper Street.
 - (d) To extend the areas of public space to provide additional landscaping.
 - (e) To install landscaping adjacent to rental properties instead of grass berms.
 - (f) To install Totara and Kowhai trees instead of Cabbage trees.
15. **Draper Street Submissions**
 - (a) A concern that the proposed narrowed treatment of Draper Street may create conflict between cyclists and motorists.
 - (b) A submission relating to the proposed road markings.
 - (c) A concern that the proposed Cabbage Trees were not suitable for street planting as they drop large numbers of leaves; the leaves are not compostable and further, the leaves block street gutters and drains.
 - (d) A concern that the proposed grass berms adjacent to rental properties will not get mown (four submissions).
 - (e) A suggested change was to install landscaping adjacent to rental properties and to install Kowhai or Totara trees instead of Cabbage Trees.
 - (f) The property owner of 52 Harvey Terrace (cnr Harvey Terrace and Draper Street) has requested that we do not install grass berms on Draper Street adjacent to his boundary.
 - (g) A submission from Land Transport New Zealand (LTNZ) raising a concern regarding reduced visibility for motorists exiting the driveway between 30 and 36 Draper Street because of the placement of street trees.
 - (h) Submission from "SPOKES" a cycle advocacy group. They support the street narrowing and do not advocate for cycle "by passes" as vehicles speeds will be reduced with the narrowing treatment and therefore allows cyclists to "claim the lane".
16. **Amendments to the plan to reflect submissions**
 - (a) Cycle "by passes" will not be installed as the street speed will be reduced and allow cyclists to "claim the lane".
 - (b) Changes have been made to the proposed road markings to reflect current standards.
 - (c) It is proposed to install Totara and Kowhai trees instead of Cabbage trees.
 - (d) The grass berm and tree originally proposed adjacent to 12 Draper Street has been removed at the request of the owner and a second on street car park installed.

- (e) To address the concerns of residents regarding grass berms adjacent to rental properties, grass berms adjacent to 7, 9, 27, 29, and 40 Draper Street along with the Draper Street boundaries of 45 Heywood Terrace and 52 Harvey Terrace have been replaced with landscaping.
- (f) The submission from the LTNZ has been discussed, however, further investigation by the project team is that visibility will not be compromised.

OPTIONS

- 17. Four options were considered for the Draper Street reconstruction.
- 18. Option one proposed an "off set" carriageway to avoid the existing water main on the north side of the street. The berm on the north side would be 4.8m wide to allow trees to be planted; the carriageway width was 7.5m with a 2.8m wide berm on the south side. A narrow 3.5m wide narrowing was located mid block and a type "b" threshold installed on Draper Street at its intersection with Stanmore Road.
This option was not supported by the project team because it was too narrow thus requiring a notified resource consent. In addition the "off set" carriageway would only allow for trees along one side of the street. This option did not address the residents' issues in their entirety.
- 19. Option two proposed a centrally aligned 9m wide carriageway with a 5.5m narrowing located mid block and a type "c" threshold at Stanmore Road.
This option was not supported by the project team because it would not allow for the planting of trees except at the mid block narrowing. This option did not address the residents' issues in their entirety.
- 20. Option three proposed an "off set" carriageway to accommodate trees and 2m wide parking bays on the northern side. The carriageway width was 7m with a 2.8m berm on the south side. Two kerb build-outs were proposed on the south side, one placed mid block and the other defining the commercial area of the street with a 9m wide carriageway.
This option was not supported by the project team because there was little provision for trees on the south side and the alignment was predominantly straight thereby not providing enough traffic calming controls. This option did not address the residents' issues in their entirety.
- 21. Option four is the recommended option. This option best encapsulates the suggested changes made by residents and commercial operators during the consultation process.
- 22. The recommended option proposes three distinct sections along the length of the carriageway. The first section of carriageway starting at Drapers intersection with both Harvey and Heywood Terrace has a 7m wide "off set" carriageway to avoid the existing water main along the north side. The "off set" will allow for grass berms to be installed and on street parking will be available adjacent to property 7, 9, and 13 Draper Street. Landscaping is proposed on the south side including the planting of Kowhai trees and an indented parking bay is proposed just east of the Kowhai trees adjacent to the property boundary of 52 Harvey Terrace. Additional indented parking bays are proposed adjacent to 8, 12 and 14 Draper Street. A 5m-narrowed carriageway is proposed adjacent to 14 and 15 Draper Street to encourage motorists to reduce their speed, along with providing additional public space to install additional landscaping and to differentiate between sections One and Two.
- 23. In section two the carriageway will be 7m wide with an "off set" carriageway. The "off set" will allow for landscaping to be installed and street trees to be planted within the grass berms. In this section indented parking bays will be installed adjacent to property 25, 27, 29, 31 and 33 Draper Street while on the south side on street parking will be available adjacent to 18, 20, 26, 28, and a small area adjacent to 30 Draper Street. A 5m narrowed carriageway is proposed adjacent to 30 and 33 Draper Street to encourage motorists to reduce their speed, along with providing additional public space to install additional landscaping and to differentiate between sections Two and Three.
- 24. In section three the carriageway will be 9m wide to reflect the more commercial end of the street and the specific requirements of a commercial area. These requirements include the manoeuvring of commercial vehicles, the higher on street parking demand and easier access and exit out of the commercial businesses. A type "c" threshold is proposed on Draper Street on the approach to the Stanmore Road intersection.

ASSESSMENT OF OPTIONS

The Preferred Option

	Benefits (current and future)	Costs (current and future)
Social	<ul style="list-style-type: none"> Recommended option is consistent with the Council's aims and objectives of a local road (albeit with a small commercial area) and have been developed in consultation with the community. 	Nil.
Cultural	<ul style="list-style-type: none"> Area-wide consistency. 	Nil.
Environmental	<ul style="list-style-type: none"> Recommended option is consistent with the Council's aims and objectives. Street enhancement is proposed through the provision of additional areas of "greenspace" and extra landscaping. 	Nil.
Economic	<ul style="list-style-type: none"> Renewal of a Council Infrastructure Asset. 	Capital Expenditure.
<p>Extent to which community outcomes are achieved:</p> <p>Primary alignment with community outcome aim "Our City" provides a choice of housing, easy mobility and access to open spaces (green space), that allow people to enjoy an acceptable quality of life "by providing a high quality transportation network".</p> <p>Also contributes to "Our City" infrastructure and environment so that they are managed effectively, are responsive to changing needs and focus on long-term sustainability. This is achieved by managing all assets to optimise their value and usefulness over the long-term.</p> <p>Impact on Council's capacity and responsibilities:</p> <p>No negative impact.</p> <p>Effects on Maori:</p> <p>It is considered that there are no negative impacts on Maori.</p> <p>Consistency with existing Council policies:</p> <p>This project is consistent with the Council's Road Safety Strategy particularly in respect to designing and managing roads with appropriate speed environments and providing safer facilities for pedestrians.</p> <p>This project also complies with the Transport and City Streets Unit's Asset Management Plan.</p> <p>Views and preferences of persons affected or likely to have an interest:</p> <p>Feedback from residents was sought through two consultation phases covering the period August 2004 to April 2005.</p> <p>Changes have been made during this time to accommodate the suggested changes from residents and the wider community. The submissions received are attached to this report.</p> <p>Other relevant matters:</p> <p>Currently the boundary fence of the property at the corner of Draper Street and Harvey Terrace (52 Harvey Terrace) encroaches onto the road reserve. This information was only made available after the consultation process had been completed. The owner was approached and asked to consider removing the existing fence and rebuilding (the fence is a bad state of repair) on the legal boundary. The owner is not prepared to do this at this stage; the project team has decided instead to shift the alignment of the footpath to accommodate this. This decision was made in the best interests of the resident and the Council, as the timeframe to negotiate was too limited.</p>		

6. EXTRAORDINARY MEETING OF THE HAGLEY/FERRYMEAD COMMUNITY BOARD

General Manager responsible:	General Manager Regulation and Democracy Services
Officer responsible:	Clare Sullivan, Community Board Principal Adviser
Author:	Emma Davison, Community Secretary, DDI 941-6615

PURPOSE OF REPORT

1. The purpose of this report is to call an extraordinary meeting of the Board to consider the revised Brownlee Reserve Concept Plan.

EXECUTIVE SUMMARY

2. At its meeting of 23 March 2005, the Board considered a report on the Brownlee Reserve Concept Plan and made a decision in relation to this matter. A revised concept plan was subsequently prepared and distributed to residents and interested parties in July 2005. Concerns were expressed that this revised plan did not clearly identify the trees proposed to be removed. A new plan was prepared and circulated in August clearly identifying the trees to be removed and providing people with a further opportunity to make further comment if they so wish.
3. Because of the significant interest in this issue, pursuant to Standing Order 1.16.1, it is proposed that an extraordinary meeting will be held commencing at 3.00 pm on Wednesday 21 September. This will enable the Board to have sufficient time to hear the views of those involved and then consider the revised concept plan.

FINANCIAL AND LEGAL CONSIDERATIONS

4. There are no financial considerations.

STAFF RECOMMENDATION

That the Board call an extraordinary meeting commencing at 3.00 pm on Wednesday 21 September, in the Boardroom, Linwood Service Centre, 180 Smith Street, Linwood to consider a report on the revised Brownlee Reserve Concept Plan.

CHAIRPERSON'S RECOMMENDATION

That the recommendation be adopted.

7. ELDER CARE CANTERBURY "WINTER WARMTH" PROJECT

General Manager responsible:	General Manager Community Services
Officer responsible:	Community and Recreation Unit Manager
Author:	Ruth Jones, Metropolitan Community Adviser - Disability/Older Adults, DDI 941-6279

PURPOSE OF REPORT

1. At its meeting of 12 July the Riccarton/Wigram Community Board requested that an officer's report be prepared on the Eldercare Canterbury's "Winter Warmth" Project and the application for \$10,000 from each Community Board to cover emergency assistance for 200 people city wide.
2. This report will discuss and clarify the following:
 - (a) The reasons behind the "Winter Warmth Project", with particular reference to the needs of older people living in different wards.
 - (b) Options for Council funding, including the option of interest-free loans to individuals for home modification, etc.

EXECUTIVE SUMMARY

3. Every Community Board has been asked for the same amount of funding (\$10,000), the total being the sum of \$60,000. The monies are to fund emergency assistance for 200 older people experiencing chronic illness across the city.
4. This report aims to include perspectives from the major stakeholders and outlines the history and context of the project.
5. The "Winter Warmth Project" has actively worked from May 2005, though was meeting prior to this time (first mooted in February of this year). It arose from concerns expressed by the Community Stakeholders Group. This group is part of Eldercare Canterbury, an initiative of the Canterbury District Health Board, and was established in 1997 to integrate and improve health services for older people in the region.
6. The group is made up of representations from the medical profession, community providers, community care providers, residential care and key stakeholders from the older person's community. The focus of Eldercare Canterbury is two-fold. The first was to create positive change for older people's health by the use of projects, and the second was and is to establish and maintain strong working relationships between the providers themselves and then between the providers and the community.
7. Eldercare Canterbury also has several subgroups that meet and feed back to the main forum regarding the specific issue they advocate and promote on. They include the Transfer of Care (Discharge Planning) and a Working Together for Winter Group. A project already completed is the preparation and promotion of postcards for people over 65 years of age as a reminder to take flu vaccinations and to stay warm over winter.
8. The "Winter Warmth" Project was given \$5,000 Metropolitan Funding in September 2004 to pay for a project manager for a three month period this year. Bill Chudleigh was employed in this role and set up a steering group to oversee its activities.
9. The committee has three main goals:
 - (a) To identify and support 200 older people this winter who have immediate need identified due to their age, chronic illness and living alone, to achieve a warmer home environment.
 - (b) Over the next 12 months to have 300 older people achieve with support a warmer energy efficient home.
 - (c) As a group consolidate and enhance procedures and funding to ensure that the project is creditable and can plan for the future.
10. The lead agencies involved at this time include:
 - Age Concern
 - Community and Public Health
 - Community Energy Action
 - Nurse Maude Association
 - Presbyterian Support Services
 - Anglican Care
 - Salvation Army
 - Methodist Mission
 - The Canterbury PHOs
11. The "Winter Warmth" Project Committee clearly identified the immediate needs of older people facing a cold winter and established a Warm Home Standard to ensure that there was a benchmark to achieve when assessing a person's need. This meant that in the home there was to be at least one living area 'Cosy Zone' that maintained a minimum temperature of 18°C during the day and at least one bedroom "Cosy Zone" that maintained a minimum temperature of 12°C at night time. The standard also indicated that a person must have sufficient capacity to pay for fuel and/or power as well as be suitably dressed for indoor conditions. To guarantee the previous standards were maintained, a third standard focussed on the sufficient supports or personal ability of the individual to take care of his/her general health and safety.

12. The standard was developed and sanctioned by the Canterbury District Health Board, the Medical Officer of Health and the Wellington School of Medicine and Health Sciences. The Canterbury Warm Home Warrant of Fitness is the tool that is used to ascertain whether a home complies or not. The lead agency Age Concern does these checks. Details of this are attached in the Appendix.
13. Once a home has had its warrant and the individuals, who are very often at crisis point, are supported with their immediate situation, they are referred to Community Energy Action which completes a Warm Home Energy Check and undertakes the resulting work.
14. At the time of writing this report Andrew Dickerson, Chief Executive Officer of Age Concern, reported that the agency is supporting 54 people with emergency assistance. Examples of support include payment of power accounts, food, clothing, bedding and support to GP. He indicated that everyone that was supported has some type of chronic health condition - the most common (in order) being respiratory conditions, heart conditions, arthritis, diabetes and circulatory problems. All these illnesses are compounded by the cold and lack of heating and insulation.
15. Bede Martin, Manager of Community Energy Action, emphasised the need to work in partnership with related agencies whether it be at a funding or strategic level. This agency is currently lobbying government for funding and is negotiating with organisations like Environment Canterbury to further resource capacity. To date they have undertaken 30 Warm Home Energy Checks which is about a third of the referrals made from Age Concern this winter.
16. Recent research by the Community Development Team assessing the needs of older people in the Hagley/Ferrymead Ward clearly illustrates that the three most prominent issues identified were health and safety concerns, the need for affordable quality housing and the existence of social isolation. These issues all link to the problems relating to keeping warm in winter and the resulting health inequities that arise.
17. Lesley Keast, Community Board member, reports that*:
 - 670 people in the Spreydon/Heathcote Ward
 - 649 people in the Fendalton/Waimairi Ward
 - 543 people in the Hagley/Ferrymead Ward
 - 511 people in the Shirley/Papanui Ward
 - 604 people in the Riccarton/Wigram Ward
 - 658 people in the Burwood/Pegasus Ward

who are 70 years and over, live alone and experiencing chronic illness. There are an additional 12,180 people living in partnerships aged 70 years and over where at least one partner experiences chronic illness.

FINANCIAL AND LEGAL CONSIDERATIONS

18. There are no legal considerations.
19. Financially the Christchurch City Council has already contributed \$5,000 to the Winter Warmth Project to finance a coordinator from the Metropolitan Community Development Fund.
20. There is a current request for \$10,000 from each Community Board - the total being \$60,000.
21. The above figures obtained from the Canterbury District Health Board clearly indicate that those older people who are identified needing significant support from the Winter Warmth Project are located fairly evenly across the city. It therefore is appropriate for this project to seek Council funding at a metropolitan level. This is a citywide issue that implies a citywide response.
22. The option of the Council making a funding contribution by way of an interest free loan to individuals also is not tenable for two reasons. This would mean that the Christchurch City Council was providing public money for private/individual benefit. After discussions with Age Concern and Community Energy Action, the group of people identified are not in a position to repay any sort of loan due to their poverty levels and crisis situation. Community Energy Action reported that even with significant subsidies there were a significant number of people, again in the same category, who could with assistance budget day to day but due to major financial constraints were not able to make financial arrangements in any long term capacity.

* These figures were obtained from the Planning and Funding Unit at the Canterbury District Health Board.

24. 8. 2005

- 11 -

23. The Community Board has delegated authority to spend funds with an “absolute discretion over the implementation of the Discretionary funding allocation of up to \$60,000 **(subject to being consistent with any policies or standards adopted by the Council)**. Given that application is being made to the six Community Boards this project is clearly a metropolitan wide initiative. It is recommended that it be referred to the Metropolitan Community Discretionary Fund in the new funding round closing on 31 August 2005. If this is unsuccessful then the Winter Warmth Project makes application to Council in 2006 under the Annual Major Grants Funding Scheme.

STAFF RECOMMENDATIONS

It is recommended that the Board:

1. Decline the \$10,000 application.
2. Advise the Winter Warmth Project to seek Metropolitan Community Discretionary Funding in the new funding round closing on 31 August 2005.
3. Note that if this is unsuccessful then they be advised to apply in 2006 under the Annual Major Grants Funding Scheme.

CHAIRPERSON’S RECOMMENDATIONS

That a representative from the “Winter Warmth” project be asked to attend the Board’s next meeting.

8. COMMUNITY BOARD PRINCIPAL ADVISER’S UPDATE

9. QUESTIONS FROM MEMBERS