



CHRISTCHURCH CITY COUNCIL AGENDA

THURSDAY 13 MARCH 2008

9.30AM

COUNCIL CHAMBER, CIVIC OFFICES

AGENDA - OPEN



CHRISTCHURCH CITY COUNCIL

**Thursday 13 March 2008 at 9.30am
in the Council Chamber, Civic Offices**

Council: The Mayor, Bob Parker (Chairperson).
Councillors Helen Broughton, Sally Buck, Ngaire Button, Barry Corbett, David Cox, Yani Johanson,
Claudia Reid, Bob Shearing, Gail Sheriff, Mike Wall, Sue Wells, Chrissie Williams and Norm Withers.

ITEM NO	DESCRIPTION	PAGE NO
1.	APOLOGIES	1
2.	DEPUTATIONS BY APPOINTMENT	1
3.	PRESENTATION OF PETITIONS	1
4.	SUBMISSION ON TRANSIT NZ LAND TRANSPORT PROGRAMME	2
5.	REPORT OF THE AKAROA/WAIREWA COMMUNITY BOARD: MEETING OF 5 DECEMBER 2007	21
6.	REPORT OF THE BURWOOD/PEGASUS COMMUNITY BOARD: MEETING OF 4 FEBRUARY 2008	27
7.	REPORT OF THE BURWOOD/PEGASUS COMMUNITY BOARD: MEETING OF 18 FEBRUARY 2008	29
8.	REPORT OF THE FENDALTON/WAIMAIRI COMMUNITY BOARD: MEETING OF 4 DECEMBER 2007	35
9.	REPORT OF THE FENDALTON/WAIMAIRI COMMUNITY BOARD RECESS COMMITTEE: MEETING OF 21 JANUARY 2008	39
10.	REPORT OF THE FENDALTON/WAIMAIRI COMMUNITY BOARD: MEETING OF 19 FEBRUARY 2008	41
11.	REPORT OF THE FENDALTON/WAIMAIRI COMMUNITY BOARD: EXTRAORDINARY MEETING OF 25 FEBRUARY 2008	51
12.	REPORT OF THE HAGLEY/FERRYMEAD COMMUNITY BOARD: MEETING OF 30 JANUARY 2008	53
13.	REPORT OF THE HAGLEY/FERRYMEAD COMMUNITY BOARD: MEETING OF 7 FEBRUARY 2008	107
14.	JOINT REPORT BY THE CHAIRPERSONS OF THE HAGLEY/FERRYMEAD AND THE SPREYDON/HEATHCOTE COMMUNITY BOARDS	109
15.	REPORT OF THE RICcarton/WIGRAM COMMUNITY BOARD: MEETING OF 4 FEBRUARY 2008	117
16.	REPORT OF THE RICcarton/WIGRAM COMMUNITY BOARD: MEETING OF 19 FEBRUARY 2008	121
17.	JOINT REPORT BY THE CHAIRPERSONS OF THE SPREYDON/HEATHCOTE COMMUNITY BOARD AND THE RICcarton/WIGRAM COMMUNITY BOARD	123
18.	REPORT OF THE SHIRLEY/PAPANUI COMMUNITY BOARD: MEETING OF 19 DECEMBER 2007	129

13. 3. 2008

- 3 -

ITEM NO	DESCRIPTION	PAGE NO
19.	REPORT BY THE CHAIRPERSON OF THE SHIRLEY/PAPANUI COMMUNITY BOARD	141
20.	REPORT OF THE SPREYDON/HEATHCOTE COMMUNITY BOARD: MEETING OF 18 DECEMBER 2007	147
21.	REPORT BY THE CHAIRPERSON OF THE SPREYDON/HEATHCOTE COMMUNITY BOARD	153
22.	CCC PERFORMANCE REPORT AS AT 31 JANUARY 2008	167
23.	REPORT OF THE REGULATORY AND PLANNING COMMITTEE: MEETING OF 6 MARCH 2008 REGARDING PROPOSED TRAFFIC AND PARKING BYLAW 2008 AND SUBMISSION ON THE PUBLIC HEALTH BILL (to be separately circulated if available)	-
24.	LTCCP VARIATION (to be separately circulated)	-
25.	NOTICES OF MOTION	-
26.	QUESTIONS	-
27.	RESOLUTION TO EXCLUDE THE PUBLIC	181

1. APOLOGIES

2. DEPUTATIONS BY APPOINTMENT

(a) STRUTHERS LANE - BOLLARD TRIAL

Speaking rights have been granted to Mr Dave Henderson and Mr Bruce Williamson in respect to the above (clause 3 of the report of the Hagley/Ferrymead Community Board meeting of 30 January 2008, contained in the agenda for today's meeting, refers).

3. PRESENTATION OF PETITIONS

4. SUBMISSION ON TRANSIT NZ LAND TRANSPORT PROGRAMME

General Manager responsible:	General Manager Strategy and Planning, DDI 941-8177
Officer responsible:	Programme Manager Liveable City
Author:	Stuart Woods

PURPOSE OF REPORT

1. The purpose of this report is to present, seek comment on and recommend adoption of a Council submission to the Transit NZ draft 2008/09 Land Transport Programme and 10 Year Financial Plan (LTP) on which Transit NZ are currently consulting, and to approve attendance at a subsequent hearing of submissions. This consultation is an annual requirement under the Land Transport Management Act 2003 as part of Transit's land transport programme formulation. The due date of the submissions is 7 March 2008, although approval has been received from Transit to provide a ratified submission following on from this meeting.

EXECUTIVE SUMMARY

2. Under legislation, each year Transit New Zealand is required to consult on its forward work programme. This year's consultation document outlines Transit's proposed Land Transport Programme for the 2008/09 financial year, provides information on the remaining three years of the Government's committed five year programme of works (established two years ago), and a ten-year financial plan (outlining overall expenditure in the generic work categories on which its budget is based). The overall expenditure proposed for the 2008/09 year is \$1.34B, which may be compared to the \$1.28B for the current 07-08 year (a 4.6% increase), with about 3% increase over the entire 10 year forecast.

Subject to the proposed changes in the Land Transport Management Amendment Bill currently before Parliament, this may be the last time that there will be a State Highway Land Transport Programme which is consulted upon annually and on a national level. The Bill proposes to merge Transit NZ and Land Transport NZ into one agency, and that State Highway programmes will be compiled as part of new three-yearly regional land transport programmes, developed on a regional basis.

3. Transit's approach in its consultation document has been to seek feedback on the coming year's activities, and to provide an update on the remainder of the committed five year programme. Specifically, Transit is seeking feedback on:
 - the small-to-medium projects programme;
 - the priority order of new projects;
 - the proposed maintenance activity level; and
 - any projects not currently identified which stakeholders consider should be included.
4. A copy of the draft Canterbury State Highway Land Transport Programme is attached (Attachment A), and the full Transit draft 2008/09 Land Transport Programme may be found on the internet at <http://www.transit.govt.nz/planning/forecast/forecast-08-09-draft.jsp>.
5. The level of detail provided in the consultation document is similar to last year and provides little specificity in many areas, making any detailed analysis of the proposed programme difficult. Thus, it is difficult to provide in-depth and specific submissions. Nevertheless, the Council still has an important opportunity through this mechanism to seek to influence and contribute to the finalisation of this year's Transit Land Transport Programme and Financial Forecast. It is important therefore to compile the Council's views into a submission to respond to Transit's draft proposals.
6. The key matters identified by staff as important on which to express views are:
 - That the draft programme is aligned to the Urban Development Strategy and the Canterbury Transport Regional Implementation Plan (the implementation plan for the Regional Land Transport Strategy).
 - That the removal of the 10 year programme for the Large Projects provided in previous LTP's is disappointing and effectively only provides three years of listed projects to provide any indication of regional expenditure on improvements and programming.

4 Cont'd

- That cycling and walking improvement projects again are allocated a very small part of the overall expenditure, at around 0.37%, and are allocated in a priority 6 (the lowest) grouping of projects in terms of priority call on funding. They should be raised to priority 4 to be alongside Minor Safety Works (and above the Large Projects – priority 5), to provide sufficient focus to better meet the objectives of the LTMA.
 - That the proposal to construct the TDM project (bus priority corridor measures) in 2008/09 is strongly endorsed.
 - That the significant progress being made in the planning of the Southern Motorway should be acknowledged and strong support be given for the continued development and implementation of this project in line with the Government five-year commitment.
 - That the planning and design proposals for the Russley-Johns route and the north Christchurch package (Western Belfast Bypass, Northern Arterial and QEII four laning) are welcomed, with encouragement to implement as quickly as possible.
8. A copy of the proposed City Council submission is attached for discussion (Attachment B), amendment if necessary, and adoption.
9. In the consultation material, Transit has asked whether the Council wishes to take an opportunity to present its submission to a hearing panel. Officers believe that this is a key mechanism to promote and optimise the chances of success to address our issues. Therefore officers intend to accept the opportunity, and are recommending that the presentation be delegated to the General Manager Strategy and Planning, the Programme Manager – Liveable City and any Councillors nominated by this meeting. Information to date regarding these hearings is that they will be regionally-held and will occur in April in Christchurch. Following release of the confirmed forecast around the turn of the new financial year, all submitters will be informed of the decisions, along with reasons, made by the Transit Board.

FINANCIAL AND LEGAL CONSIDERATIONS

10. There are no financial implications to the Council directly related to this submission.

Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?

11. Yes.

LEGAL CONSIDERATIONS

12. The Council has no legal obligation to provide a submission on the Transit draft Land Transport Programme and Financial Plan, nor are any legal commitments made through the submission.

Have you considered the legal implications of the issue under consideration?

13. Yes

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

14. Making the submission aligns to working with partner agencies to meet community outcomes related to transport.

Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?

15. The recommendation to adopt and promote the submission may influence Transit to improve its activities to support levels of service related to the transport system operation.

ALIGNMENT WITH STRATEGIES

16. The views expressed in the submission are aligned with the Greater Christchurch Urban Development Strategy, the Council's transport strategies and Council budgets.

4 Cont'd

Do the recommendations align with the Council's strategies?

17. Yes

CONSULTATION FULFILMENT

18. None required.

STAFF RECOMMENDATION

It is recommended that the Council:

- (a) Adopt the attached submission, subject to any agreed amendments, for forwarding to Transit New Zealand as its views on the Transit NZ draft 2008/09-2017/18 10-Year State Highway Forecast.
- (b) Approve the General Manager Strategy and Planning and the Programme Manager – Liveable City, along with Councillors nominated at this meeting, to represent the Council's submission to the regional hearings.

13. 3. 2008

- 8 -

22. CCC PERFORMANCE REPORT AS AT 31 JANUARY 2008

General Manager responsible:	General Manager, Corporate Services, DDI 941-8528
Officers responsible:	Diane Brandish, Corporate Finance Manager Peter Ryan, Corporate Performance Manager
Author:	Paul Anderson – General Manager, Corporate Services

PURPOSE OF REPORT

1. The purpose of this report is to update Council on performance and financial results for the first seven months of the 2007/08 financial year.

EXECUTIVE SUMMARY

2. Attached are appendices showing:
 - Corporate performance report as at 31 January 2008 (Appendix 1)
 - Financial performance as at 31 January 2008 (Appendix 2)
 - Capital reprogramming included in Draft Annual Plan 2008/09 (Appendix 3)

Service Delivery Performance

3. The attached report shows Council's most recent forecast against its key targets:
 - Customer: 85% Levels Of Service on target;
 - Finance: (1) activities within 3% of budget;, and
(2) capital programme carry-over less than 15%
4. The levels of service are those resolved upon by Council in the 2006-16 LTCCP, along with the performance targets set out in the activity management plans which support the LTCCP. These measures and targets were also resolved upon by the Council.
5. Please note that apart from transactional areas (licensing etc) most Council levels of service cannot generate month to month statistical results. Traditionally this has meant that service performance was not monitored until final results came in at the end of financial year, by which time corrective action was impossible.
6. In order to stay focussed on the targets set by the Council the attached performance results are forecasts made by the accountable Unit Managers. (The concept is just the same as the financial forecasts Council also receives.) This means that Council has the opportunity to see slippages and problem areas in advance. These forecasts proved accurate to final results in 2006-07.
7. In summary the January 2008 report shows that:
 - **Customer:** Service delivery is forecast for 82% at year end, short of the organisational target of 85%. Areas flagged as exceptions (slipping or likely to fail) are shown in Appendix 1.
 - **Finance:** Over 40% of activities are forecast to be under spent by >3% at year end. Note these results exclude depreciation.
 - **Capital Programme:** The last detailed capital programme review estimated the capital carry-forward to be \$35m (14.5%). This remains our current estimate although we are conducting a further review of the extent of the forecast carry-forward, which will be reported to the Council at the next quarterly update. Systems and processes are being re-engineered to support more accurate project progress and capital plan reporting.

22 Cont'd

8. The service performance charts in Appendix 1 show 11% of KPIs under management corrective action and 7% that will miss target. Key areas missing service delivery targets are:
- Regulatory services – animal control. Measures are slightly behind target due to longer lead times to fairly inform owners and collate evidence. In addition, priority 1 and 2 complaints are slightly down on response time due to a combination of unavailability of customers and shortage of staff.
 - Regulatory services – enforcing legislation and investigating nuisances. Staffing shortages contribute to our inability to fully meet KPIs around swimming pool inspections, timeframes for noise complaints, and time to complete investigations.
 - Regulatory services – licensing and registration of premises. Levels of service require all operational liquor premises within the Central City area to be inspected and all premises seeking renewals to be inspected. Due to the high volume, we are adopting a risk-based approach to conducting these investigations, which means that the 100% KPI will not be met.
 - Regulatory services – parking enforcement. A change in parking metering has increased the time taken to issue tickets. We are changing staff rostering in an attempt to increase service performance.
 - Regulatory services – processing applications. Current performance for regulatory, building consent and PIMs is 80% within statutory timeframes. Staff shortages are affecting performance of applications.
 - Streets and transport; carriageways. Amalgamation with Banks Peninsula means that targets for condition index and pavement integrity index need to be re-set.
 - Streets and transport - kerb and channel. We are concerned with the contractor's performance and are addressing this directly.
 - Democracy and governance – numbers and diversity in deputations. Although we can measure the volume, we are unable to measure the ethnic make-up of deputations. We will seek a change to this KPI for 2008/09.

Financial Performance

9. The current operating result is heavily distorted by LTNZ capital revenue and vested asset shortfalls. These are further commented on in sections 7-9. Excluding these, the operational result to 31 January 2008 of \$26m is currently \$6.2m ahead of budget (see Appendix 2). Further details are shown in the revenue and operating costs sections below. This positive variance is forecast to reduce to \$2.5m by year end.

Revenue

10. Rates income currently exceeds budget by \$2.0m, driven by growth in the rating base due to subdivisions processed late in 2006/07 in preparation for the 2007 city wide revaluation. This impacts corporate revenue in the Operating Result by Group of Activity Table.
11. Capital revenues are currently \$19.4m behind budget, and are forecast to remain \$17m behind budget at year end. The following two paragraphs give further detail.
12. There is an unfavourable LTNZ subsidy revenue variance of \$15.1m, resulting from a change in the interpretation of allowable expenditure. This is forecast to be only slightly better by year end. Included in the forecasted results is \$10.6m of subsidy on land purchases for the new Bus Exchange. The LTNZ Board have not yet formally considered funding the Bus Exchange – there can be no certainty until this happens (expected in April).
13. Non cash vesting of assets is currently behind budget by \$3.9m. Cash development contributions are ahead of budget by \$1.9m. However, this is offset by land contributions being behind plan by \$2.9m. Development contributions are reflected in the “surplus” and have no rate impact.

22 Cont'd

Operating Costs

14. External costs (less internal reallocations) are presently under budget by \$2.1m, being primarily timing variances for grants (\$1.2m) and contract/asset maintenance costs (\$1.8m). This is offset by staff/office costs being over budget by \$1.8m, although \$0.9m of this has been capitalised. Overall costs are forecast to be \$2.5m overspent by year end. \$0.8m of this is offset by increased revenue in the building and resource consents area. The balance is spread equally over staff costs and contracts.
15. Debt servicing costs are forecast to be under spent at year end by \$3.8m. This is partly due to loans intended for on lending to Tuam Ltd for the new Civic Offices not having occurred, and partly due to later timing of borrowing for this years capex programme than planned. Confirmation of the purchase of the new Civic Offices is due on 28 April 2008 once the resource consents process is completed. Settlement is then expected to occur on 28 May 2008 at which time the loans will be raised.
16. Depreciation is forecast to be over budget by \$2.1m at year end, primarily due to the 2007 Rooding revaluation causing a \$3.0m increase in depreciation over that budgeted for. This impacts the Streets activity.

Capex

17. The capital programme is currently behind plan by \$35.0m, excluding vested assets which are \$6.7m behind plan. Project managers have indicated potential carry forwards in the range \$30m-\$35m. Offsetting this, strategic land purchases are forecast to occur earlier than planned, reducing the forecast year end under spend to \$12m as shown in Appendix 2.
18. Some specific project reprogramming has subsequently been identified both from and to 2007/08 and has been included where appropriate in the draft Annual Plan 2008/09 for approval. A summary of the proposed reprogramming is set out in the table below and is detailed in Appendix 3.

	Impact on capital programme		
	<u>2007/08</u>	<u>2008/09</u>	<u>Out Years</u>
07/08 Projects to be Carried Forward			
Resource consent delays	-520	520	
Scoping / design delays	-10,893	9,682	1,211
Other project / strategy dependencies	-5,320	5,302	18
Other delays	-2,848	2,348	500
	<u>-19,581</u>	<u>17,852</u>	<u>1,729</u>
08/09 Projects to be Done Earlier			
Strategic land purchases	16,314		-16,314
Timing changes	1,088	-1,088	
	<u>17,402</u>	<u>-1,088</u>	<u>-16,314</u>
Net Change to Capital Programme	<u>-2,179</u>	<u>16,764</u>	<u>-14,585</u>

FINANCIAL IMPLICATIONS

19. As above.

Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?

20. The report is for information, not a recommendation.

22 Cont'd

LEGAL CONSIDERATIONS

Have you considered the legal implications of the issue under consideration?

21. Yes – there are none.

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

22. Both service delivery and financial results are in direct alignment with the LTCCP and Activity Management Plans.

Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?

23. As above.

ALIGNMENT WITH STRATEGIES

24. Not applicable.

CONSULTATION FULFILMENT

25. Not applicable.

STAFF RECOMMENDATION

It is recommended that Council receive the report.

23. REPORT OF THE REGULATORY AND PLANNING COMMITTEE: MEETING OF 6 MARCH 2008 REGARDING PROPOSED TRAFFIC AND PARKING BYLAW 2008 AND SUBMISSION ON THE PUBLIC HEALTH BILL

To be separately circulated if available.

24. LTCCP VARIATION

To be separately circulated.

25. NOTICES OF MOTION

26. QUESTIONS

27. RESOLUTION TO EXCLUDE THE PUBLIC

Attached.

THURSDAY 13 MARCH 2008

COUNCIL

RESOLUTION TO EXCLUDE THE PUBLIC

Section 48, Local Government Official Information and Meetings Act 1987.

I move that the public be excluded from the following parts of the proceedings of this meeting, namely items 28, 29, 29, 30, 31 and 32.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under Section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

GENERAL SUBJECT OF EACH MATTER TO BE CONSIDERED	REASON FOR PASSING THIS RESOLUTION IN RELATION TO EACH MATTER	GROUND(S) UNDER SECTION 48(1) FOR THE PASSING OF THIS RESOLUTION
28. PROPERTY - DYERS PASS ROAD)		
29. REPORT OF THE BURWOOD/)		
PEGASUS COMMUNITY BOARD:)		
MEETING OF 18 FEBRUARY 2008)		
30. REPORT OF THE RICCARTON/)		
WIGRAM COMMUNITY BOARD:)	GOOD REASON TO	
MEETING OF 4 FEBRUARY 2008)	WITHHOLD EXISTS	SECTION 48(1)(a)
31. REPORT BY THE CHAIRPERSON)	UNDER SECTION 7	
OF THE SHIRLEY/PAPANUI)		
COMMUNITY BOARD)		
32. REPORT BY THE CHAIRPERSON)		
OF THE SPREYDON/HEATHCOTE)		
COMMUNITY BOARD)		

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or relevant part of the proceedings of the meeting in public are as follows:

Item 28	Conduct of Negotiations	(Section 7(2)(i))
Item 29	Protection of Privacy of Natural Persons	(Section 7(2)(a))
Item 29	Conduct of Negotiations	(Section 7(2)(i))
Item 30	Protection of Privacy of Natural Persons	(Section 7(2)(a))
Item 31	Protection of Privacy of Natural Persons	(Section 7(2)(a))
Item 32	Protection of Privacy of Natural Persons	(Section 7(2)(a))

Chairman's

Recommendation: That the foregoing motion be adopted.

Note

Section 48(4) of the Local Government Official Information and Meetings Act 1987 provides as follows:

“(4) Every resolution to exclude the public shall be put at a time when the meeting is open to the public, and the text of that resolution (or copies thereof):

- (a) Shall be available to any member of the public who is present; and
- (b) Shall form part of the minutes of the local authority.”