

# CHRISTCHURCH CITY COUNCIL AGENDA

**WEDNESDAY 25 JUNE 2008** 

9.30AM

**COUNCIL CHAMBER, CIVIC OFFICES** 

# AGENDA - OPEN



# CHRISTCHURCH CITY COUNCIL

# Wednesday 25 June 2008 at 9.30am in the Council Chamber, Civic Offices

Council: The Mayor, Bob Parker (Chairperson).

Councillors Helen Broughton, Sally Buck, Ngaire Button, Barry Corbett, David Cox, Yani Johanson, Claudia Reid, Bob Shearing, Gail Sheriff, Mike Wall, Sue Wells, Chrissie Williams and Norm Withers.

ITEM NO DESCRIPTION PAGE NO

- 1. APOLOGIES
- 2. CONFIRMATION OF MINUTES COUNCIL MEETING OF 12-14.5.2008
- 3. SPECIAL CONSULTATIVE PROCEDURES SPECIAL ORDER (CITY MALL); NEW COUNCIL CONTROLLED ORGANISATION; REGIONAL GOVERNANCE GROUP
- 4. 2008 AMENDMENTS TO THE 2006-16 LONG-TERM COUNCIL COMMUNITY PLAN (LTCCP)
- 5. ANNUAL PLAN SUBMISSIONS
- 6. 2008/09 ANNUAL PLAN

- 1. APOLOGIES
- 2. CONFIRMATION OF MINUTES COUNCIL MEETING OF 12-14.5.2008

Attached.

# 3. SPECIAL CONSULTATIVE PROCEDURES – SPECIAL ORDER (CITY MALL); NEW COUNCIL CONTROLLED ORGANISATION; REGIONAL GOVERNANCE GROUP

General Manager responsible:	General Manager Corporate Services, DDI 941-8540
Officer responsible:	Corporate Finance Manager
Author:	Ian Thomson

#### **PURPOSE OF REPORT**

The purpose of this report is to seek decisions in respect of three matters consulted on as part of the Special Consultative Procedures for the 2008-09 Annual Plan and 2008 Amendments to the 2006-16 LTCCP. These matters are:

Special Order (City Mall); New Council Controlled Organisation; and Regional Governance Group.

#### **EXECUTIVE SUMMARY**

- 2. At its meetings on 4 and 6 March 2008 the Council approved Statements of Proposal and Summaries of Information in respect of each of these three matters.
- 3. The documents were distributed for public consultation at the same time as the draft 2008/09 Annual Plan and draft 2008 Amendments to the 2006/16 LTCCP.
- 4. Written submissions were received and opportunities given for people and organisations to appear before Councillors to express support for, or opposition to the matters proposed.
- Attached are reports in respect of each of the matters consulted on. It is recommended that the Council resolve to vary the Special Order (City Mall) and establish new Council Controlled Organisations in respect of the new Civic Building Project and the proposed Regional Governance Group.

# **BACKGROUND (THE ISSUES)**

6. Background information in respect of each of these three proposals is attached to this report.

# STAFF RECOMMENDATION

# **Special Order (City Mall)**

- (a) Declares that the Special Order creating a pedestrian mall in those parts of Cashel Street and High Street described in the schedule to the Special Order is varied by adding the following vehicles as an exception in clause 1:
  - "(f) trams".
- (b) Notes that this declaration does not take effect until the time for appealing has expired and any appeals have been determined by the Environment Court.
- (c) Approves the inclusion of rails in the current stages of City Mall reconstruction.
- (d) Agrees to the removal of the Cashel Airbridge and authorises the Chief Executive to conclude negotiations with affected owners.

#### 3 Cont'd

- (e) Confirms, subject to the full tram extension proposal being approved by the 2009/19 LTCCP:
  - (i) that the eastern kerb alignment for the tram rails in Oxford Terrace, and the reversal of one way flow between Hereford and Cashel Streets be adopted; and
  - (ii) that the on-road option for the tram rails in Colombo Street Cathedral Square be adopted as the preferred alignment.
- (f) Requests that further work on the relative merits of the currently proposed Manchester Street loop, compared to other options which take the tram further along High Street (in particular Plan 3 "Cathedral via High, Ferry" and Plan 8 "High, Tuam, Manchester Loop") be considered, including assessing the feasibility of utilising the existing double tram track still in situ in High Street, and a final recommended route be reported back for inclusion in the proposed 2009/19 LTCCP.

## **New Council Controlled Organisation**

It is recommended that the Council:

- (a) Approves the establishment of a Council Controlled Organisation to hold the Council's interest in the New Civic Building Project.
- (b) Authorises the General Manager, Corporate Services to arrange completion of the documentation required to enable Civic Building Limited to issue up to \$10m of uncalled capital to the Council and to enable the new Council Controlled Organisation to operate.

#### **Regional Governance Group**

- (a) Approves the establishment of a Council Controlled Organisation to act as a Regional Governance Group for economic development in Canterbury.
- (b) Authorises the General Manager Strategy and Planning to execute all documentation required to enable the new organisation to operate.

# 4. 2008 AMENDMENTS TO THE 2006-16 LONG-TERM COUNCIL COMMUNITY PLAN (LTCCP)

General Manager responsible:	General Manager Corporate, DDI 941-8528
Author:	Ian Thomson, Solicitor, Legal Services Unit

#### PURPOSE OF REPORT

1. The purpose of this report is to recommend the adoption of the 2008 amendments to the 2006/16 LTCCP.

#### **EXECUTIVE SUMMARY**

- Earlier this year, the Council prepared draft amendments to its 2006/16 LTCCP. These were
  described as the 2008 Amendments and distributed for public consultation at the same time as
  the draft 2008/09 Annual Plan. Written submissions were received and opportunities given for
  people and organisations to appear before councillors to express support for, or opposition to
  the draft amendments.
- 3. Attached to this report is information from Council staff in response to the submissions made. No changes to the draft amendments are recommended.
- 4. It is recommended that the Council resolve to adopt the 2008 Amendments to the 2006-16 LTCCP.

#### **BACKGROUND (THE ISSUES)**

- 5. The authority to amend a Long-Term Council Community Plan is contained in section 93 of the Local Government Act 2002. In accordance with that section the Council has:
  - (a) Used the special consultative procedure for public consultation;
  - (b) Acted appropriately in the preparation and adoption of the 2008 Amendments to the 2006/16 LTCCP;
  - (c) Included such detail in the amendments as is considered appropriate having regard to the consultation provisions in the Local Government Act 2002, the level of significance of the amendments and the extent of the Council's resources.
- 6. The Council has complied with section 94 of the Local Government Act 2002 which requires the Council to include with the 2008 Amendments to the 2006/16 LTCCP an auditor's report on:
  - (a) The extent to which the Council has compiled with the requirements of the Act in respect of the 2008 Amendments;
  - (b) The quality of the information and assumptions underlying the forecast information provided in the 2008 Amendments;
  - (c) The extent to which the forecast information and performance measures provide an appropriate framework for the meaningful assessment of the actual levels of service provision.

#### STAFF RECOMMENDATION

- (a) Adopt the 2008 Amendments to the Council's 2006/16 LTCCP.
- (b) Authorise the General Manager of Corporate Services to make any necessary amendments required after 1 July 2008 to ensure that the published 2008 Amendments to the 2006/16 LTCCP is in accordance with the Council's resolutions.
- (c) Authorise staff to conclude contractual terms and conditions with Transpacific Industries Group Ltd for the kerbside collection of domestic rubbish, organics and recyclables.

#### 5. ANNUAL PLAN SUBMISSIONS

General Manager responsible:	General Manager Regulation and Democracy Services, DDI 941-8462	
Officer responsible:	Democracy Services Manager	
Author:	Council Secretary	

#### PURPOSE OF REPORT

- 1. The purpose of the report is to provide:
  - (a) an overview summary; and
  - (b) a series of brief staff comments

on the submissions received on the 2008/09 Draft Annual Plan and the Draft 2008 Amendments to the LTCCP 2006-16. The report also provides recommendations from the Mayor for the Council to approve.

A separate report has been provided on the Special Consultative Procedure (SCP) Variation of the City Mall Special Order and Extension to the Tram Route.

#### **EXECUTIVE SUMMARY**

- 3. Attached are brief high level comments by staff on the submissions received on the 2008/09 Draft Annual Plan, the Draft 2008 Amendments to the LTCCP 2006-16. There is one table per volume of submissions (seven in total) and they should be read in conjunction with the coloured volumes of submissions. Also attached is an overview summary of the submissions received.
- 4. Where appropriate staff submissions have been given on individual submissions. In some cases you will see that 'no comments required' is listed next to a submission number. This is either because the submitter is in agreement with what is proposed, or is not in agreement but the submitter does not provide suggestions or alternatives on which staff can comment.
- 5. The tables also contain recommendations from the Mayor on all submissions received for the Council to consider and decide whether to adopt.

## FINANCIAL IMPLICATIONS

6. Financial implications of the recommendations will be addressed in the separate report by the General Manager Corporate Services.

Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?

7. Yes.

# **LEGAL CONSIDERATIONS**

8. There are no legal considerations.

Have you considered the legal implications of the issue under consideration?

9. Yes.

#### ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

10. Yes.

Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?

11. Yes

# 5 Cont'd

# **ALIGNMENT WITH STRATEGIES**

12. Yes.

Do the recommendations align with the Council's strategies?

13. Yes.

# CONSULTATION FULFILMENT

14. Not applicable.

# STAFF RECOMMENDATION

- (a) Receive the information.
- (b) Adopt the recommendations contained in the attached tables.

#### 6. 2008/09 ANNUAL PLAN

Officer responsible:	Tony Marryatt, Chief Executive Officer
----------------------	--

#### **PURPOSE OF REPORT**

- 1. The purpose of this report is to provide an update to the Draft Annual Plan to enable recommended changes to be included in the final Annual Plan.
- Attached to this report are documents providing Councillors with information on the following matters:
  - (a) Appendix A: Christchurch Safe City Officers
  - (b) Appendix B: Crime Prevention Cameras
  - (c) Appendix C: Update to the Draft Annual Plan
  - (d) Appendix D: Schedule of Rates for 2008/09.
- 3. Councillors will be asked to:
  - (a) Consider the recommendations in Appendices A, B and C
  - (b) Adopt the 2008/09 Annual Plan including any resolutions made concerning:
    - (i) Appendices A, B and C, and
    - (ii) submissions received
  - (c) Approve the rates setting and borrowing recommendations.

#### **EXECUTIVE SUMMARY**

- 4. Earlier this year the Council prepared its draft 2008/09 Annual Plan. This was distributed for public consultation in April 2008. Written submissions were received and opportunities given for people and organisations to appear before Councillors to express support of, or opposition to, the draft plan. The result of this process has been considered in a separate report.
- 5. In the period since the preparation of the Draft Annual Plan, the Council has requested that officers prepare reports on Safe City and Crime Prevention Cameras. These reports are attached as Appendices A and B.
- 6. Attached as Appendix C is a summary of changes and updates between the draft and the final plans. These changes include additional work not yet considered by Council, funding for Grubb Cottage urgent maintenance, the impact of rising interest rates and carry forwards, and some administrative updates.
- 7. Attached as Appendix D is the schedule of rates which give effect to the Annual Plan.

## FINANCIAL IMPLICATIONS

8. The table below summarises the rates impact of the changes to the Draft Annual Plan recommended in this report.

	Ref	Rates impact
Carry forwards (debt servicing and depreciation impact)	C1&2	- 2,012,901
Christchurch Safe City Officers	A	377,000
Crime Prevention Cameras	В	56,800
Interest rate increase	C3	219,549
Grubb Cottage (urgent maintenance)	C4	100,000
Cashel Street Air Bridge removal	C5	335,000
Transport Interchange scoping study City Plan work programme	C6 C7	235,000 300,000
Income Equalisation Reserve	C8	389,552

Net impact on Rates

#### 6 Cont'd

# **BACKGROUND (THE ISSUES)**

- 9. The requirement to prepare and adopt an Annual Plan for each financial year is contained in section 95 of the Local Government Act 2002. In accordance with that section the Council has:
  - (a) Used the special consultative procedure for public consultation.
  - (b) Included the following information:
    - The proposed 2008/09 Annual Budget and Funding Impact Statement.
    - Any variation from the financial statements and Funding Impact Statement included in the Council's Long-Term Council Community Plan (LTCCP) in respect of the year ending 30 June 2009.
  - (c) Prepared the 2008/09 Annual Plan in accordance with the principles and procedures that apply to the preparation of the financial statements and Funding Impact Statement included in the LTCCP
  - (d) Provided appropriate references to the LTCCP in which the Council's activities for the year ending June 2009 are covered by the 2008/09 Annual Plan.

#### STAFF RECOMMENDATION

It is recommended that the Council resolve to:

- (a) Approve the recommendations in Appendices A, B and C.
- (b) Adopt the 2008/09 Annual Plan consisting of the draft 2008/09 Annual Plan and the changes accepted by resolution as above.
- (c) Set the rates for the financial year commencing on 1 July 2008 and ending on 30 June 2009 as set out in Appendix D attached.
- (d) Authorise the General Manager Corporate Services and the Corporate Finance Manager (jointly) to borrow up to \$85m in accordance with the Liability Management Policy to meet the residual funding of the capital works programme.
- (e) Authorise the General Manager Corporate Services to make any necessary amendments required to ensure that the published 2008/09 Annual Plan is in accordance with the Council's resolutions of 25 June 2008.