



# **CHRISTCHURCH CITY COUNCIL AGENDA**

**THURSDAY 20 APRIL 2006**

**AT 9.30AM**

**IN THE COUNCIL CHAMBER, CIVIC OFFICES**

**Council:** The Mayor, Garry Moore (Chairperson).  
Councillors Helen Broughton, Sally Buck, Graham Condon, Barry Corbett, David Cox, Anna Crighton,  
Carole Evans, Pat Harrow, Bob Parker, Bob Shearing, Gail Sheriff, Sue Wells and Norm Withers.

- | <b>ITEM NO</b> | <b>DESCRIPTION</b>   |
|----------------|--|
| 1.             | <b>APOLOGIES</b>   |
| 2.             | <b>CONFIRMATION OF MINUTES - COUNCIL MEETING OF 6.4.2006</b>                         |
| 3.             | <b>DEPUTATIONS BY APPOINTMENT</b>  |
| 4.             | <b>PRESENTATION OF PETITIONS</b>   |
| 5.             | <b>CORRESPONDENCE</b>  |
| 6.             | <b>CHRISTCHURCH CITY HOLDINGS LTD: DRAFT STATEMENT OF INTENT</b>                     |
| 7.             | <b>CHRISTCHURCH CITY HOLDINGS LTD: STATEMENTS OF INTENT FOR SUBSIDIARY COMPANIES</b> |
| 8.             | <b>CHRISTCHURCH CITY HOLDINGS LTD: HALF YEARLY REPORT TO 31 DECEMBER 2005</b>        |
| 9.             | <b>COUNCIL MONITORING REPORT</b>   |
| 10.            | <b>APPOINTMENT OF REPLACEMENT MEMBER OF CANTERBURY MUSEUM TRUST BOARD</b>            |
| 11.            | <b>APPOINTMENT OF COUNCIL REPRESENTATIVES ON RICCARTON BUSH TRUST</b>                |
| 12.            | <b>MAKING PARTS OF THE CITY PLAN OPERATIVE</b>                                       |
| 13.            | <b>GREATER CHRISTCHURCH URBAN DEVELOPMENT STRATEGY: COMMUNITY CHARTER</b>            |
| 14.            | <b>2006 LOCAL GOVERNMENT NEW ZEALAND CONFERENCE</b>                                  |
| 15.            | <b>STANDING ORDERS</b>   |
| 16.            | <b>ECAN ELECTORAL REVIEW 2006</b>  |
| 17.            | <b>REPORT OF THE BURWOOD/PEGASUS COMMUNITY BOARD - MEETING OF 15 MARCH 2006</b>      |
| 18.            | <b>REPORT OF THE RICCARTON/WIGRAM COMMUNITY BOARD - MEETING OF 14 MARCH 2006</b>     |
| 19.            | <b>REPORT OF THE SHIRLEY/PAPANUI COMMUNITY BOARD - MEETING OF 15 MARCH 2006</b>      |
| 20.            | <b>REPORT OF THE SPREYDON/HEATHCOTE COMMUNITY BOARD - MEETING OF 21 MARCH 2006</b>   |
| 21.            | <b>NOTICES OF MOTION</b>   |
| 22.            | <b>QUESTIONS</b>   |
| 23.            | <b>RESOLUTION TO EXCLUDE THE PUBLIC</b>  |

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- 1. APOLOGIES**
  
- 2. CONFIRMATION OF MINUTES - COUNCIL MEETING OF 6.4.2006**  
Attached.
  
- 3. DEPUTATIONS BY APPOINTMENT**
  
- 4. PRESENTATION OF PETITIONS**
  
- 5. CORRESPONDENCE**

**6. CHRISTCHURCH CITY HOLDINGS LTD: DRAFT STATEMENT OF INTENT**

<b>General Manager responsible:</b>	Bob Lineham, CEO, CCHL, DDI 941-8411
<b>Officer responsible:</b>	Bob Lineham, CEO, CCHL
<b>Author:</b>	Richard Simmonds

**PURPOSE OF REPORT**

1. The purpose of this report is to present the Christchurch City Holdings Ltd ('CCHL') draft Statement of Intent ('Sol') for 2006/07 for the Council's approval (attached).

**RECOMMENDATION**

It is recommended that the Council approve the draft CCHL Sol.

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**BACKGROUND ON CHRISTCHURCH CITY HOLDINGS LIMITED - DRAFT STATEMENT OF INTENT**

2. The process for the approval of Sols is set out in Schedule 8 of the Local Government Act 2002, which provides:

**“2. Statements of Intent for council-controlled organisations**

*The board of a council-controlled organisation must deliver to its shareholders a draft statement of intent on or before 1 March each year.*

**3. Completion of Statements of Intent**

*The board must:*

- (a) *Consider any comments on the draft statement of intent that are made to it within 2 months of 1 March by the shareholders or by any of them; and*
- (b) *Deliver the completed statement of intent to the shareholders on or before 30 June each year.”*

**CCHL STATEMENT OF INTENT**

3. Following a strategic review undertaken by the CCHL Board over recent months, the Council's recently-completed visioning exercise, the Canterbury Regional Economic Development Strategy ('CREDS') and "Prosperous Christchurch's" strategies for economic growth, the draft CCHL Sol contains a change of emphasis from the previous year.
4. CCHL is very supportive of the general direction taken by the Council and of the conclusions of CREDS and Prosperous Christchurch, and believes it has a role to play in bringing the desired outcomes to fruition.
5. The main changes to the Sol compared with last year are as follows:
- Page 2 – new section "Mandate for change" – describes the context in which this changed emphasis of approach has arisen.
  - Page 3 – new section "Future infrastructure needs" – refers to the need to identify future infrastructure requirements.
  - Page 3-4 – new section "CCHL strategy" – description of the process undertaken by CCHL in reviewing its strategy, and a proposed review of CCHL's own structure and resources to ensure it has sufficient capacity to deliver.
  - Page 4 – revised mission statement.
  - Page 4 – new objective "to identify present and future regional infrastructure needs".
  - Page 10 – new performance objective to bring report to the Council on CCHL's structure and resources.
  - Page 13 – no current intention to renew CCHL's commitment to expenditure of \$250,000 per annum for tourism support measures beyond 2006/07 (it is recommended that the Council take this into account in its review of tourism in Canterbury).
  - Page 14 – CCHL's ability to make equity investments that are less than 2% of CCHL's total assets extended to cover external investments as well as intra-group investments.
  - Page 14 – reference made to the takeover for shares in Lyttelton Port Company Ltd and the proposed joint venture with Hutchison Port Holdings.
  - Page 14 – CCHL intends to review its shareholding in Selwyn Plantation Board Ltd with a view to bringing a report to the Council.

**7. CHRISTCHURCH CITY HOLDINGS LTD: STATEMENTS OF INTENT FOR SUBSIDIARY COMPANIES**

<b>General Manager responsible:</b>	Bob Lineham, CEO, CCHL, DDI 941-8411
<b>Officer responsible:</b>	Bob Lineham, CEO, CCHL
<b>Author:</b>	Richard Simmonds

**PURPOSE OF REPORT**

1. The purpose of this report is to seek the approval of the Council of draft Statements of Intent received from CCHL subsidiary companies Orion Group Ltd, Christchurch International Airport Ltd, Red Bus Ltd and City Care Ltd, and to provide brief commentary on their year to date results.
2. The Sols of Lyttelton Port Company Ltd, Christchurch City Facilities Ltd, Jade Stadium Ltd and Selwyn Plantation Board Ltd will be presented to the Council for approval at a later meeting.

**EXECUTIVE SUMMARY**

**Statements of Intent**

3. The Council's subsidiary companies are required by statute (or, in the case of Lyttelton Port Company Ltd, the terms of its constitution) to submit an annual Statement of Intent ('Sol') to their shareholders. An Sol must set out the entity's objectives and performance measures, as well as certain other information, and must be approved by the shareholder.
4. CCHL is required by the terms of its own constitution to forward the Sols of the trading companies to the Council for final approval. CCHL has, however, performed an initial review of these documents.
5. The draft Sols of all the above companies are attached.

**RECOMMENDATIONS**

It is recommended:

1. That the Council approve the draft Sols of Orion Group Ltd, Christchurch International Airport Ltd, Red Bus Ltd and City Care Ltd.
2. That CCHL be authorised to approve any subsequent minor changes to these Sols arising from the business planning and budgeting processes of the subsidiary companies (any major changes will be brought back to the Council for approval).

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**BACKGROUND ON CHRISTCHURCH CITY HOLDINGS LIMITED - STATEMENTS OF INTENT FOR SUBSIDIARY COMPANIES**

6. The Local Government Act 2002 has imposed the following reporting and approval process for draft Sols. Schedule 8 of the Act provides:

**“2. Statements of Intent for council-controlled organisations**

*The board of a council-controlled organisation must deliver to its shareholders a draft statement of intent on or before 1 March each year.*

**3. Completion of Statements of Intent**

*The board must:*

- (a) *Consider any comments on the draft statement of intent that are made to it within 2 months of 1 March by the shareholders or by any of them; and*
- (b) *Deliver the completed statement of intent to the shareholders on or before 30 June each year.”*

7. Because of the timing requirements of the Act, only those CCTOs with March balance dates had completed their business planning and financial forecasts by the time they were required to submit their draft Sol. There is therefore a possibility that some CCTOs may seek to make changes to their draft Sol after they have been submitted to the Council but before the final Sol has been formally delivered to the shareholder.
8. If changes are made, and are considered to be material to the Council as ultimate shareholder, they will be brought back to the Council for further approval. If the changes are minor, it is recommended that CCHL be authorised to approve them.

**ORION NEW ZEALAND LTD STATEMENT OF INTENT**

9. The Orion Sol is broadly similar to the previous year, with only relatively minor changes including:
- Page 2 New paragraph under “Security of supply” referring to Orion’s intention to seek demand-side initiatives such as smart pricing signals to reduce peak demand and hence reduce or defer capital expenditure.
- Page 3 New paragraph under “Growth in the regional economy” regarding Transpower’s consultation process re a transmission upgrade for the upper South Island, and the role Orion can play in this.
10. Section D describes Orion’s key objectives, including commercial performance, security of supply, reliability, pricing, social responsibility and community interest, growth in the regional economy, environmental commitment, undergrounding, compliance, governance, human resources and health and safety.
11. Orion’s profit for the year to date is marginally behind budget, but it still continues to trade strongly. Factors contributing to the slight fall back in profit include a higher depreciation charge resulting from a network and building revaluation that was completed after last year’s Sol was finalised, an accounting adjustment re capitalised interest and lower demand following a mild winter.

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**CHRISTCHURCH INTERNATIONAL AIRPORT LTD STATEMENT OF INTENT**

12. While there has been a fair amount of "fine-tuning" of the wording, the CIAL Sol does not contain any major changes. The terminal development plan approved last year will be a key area of focus for the company, with work on the car park building having already commenced. Points of note in the Sol include:
- Section 3.3            New vision statement
- Section 5.1            The financial performance targets are those used in the terminal development plan business case
- Section 8.2            Under new accounting standards, the company will revalue all land, buildings, infrastructural assets, investment properties and sealed surfaces. Annual movements in the value of the investment properties will be recognised through the Statement of Financial Performance.
- Section 10.2           The estimated commercial value of the company is \$419 million.
13. The company has continued to trade successfully in the year to date, although there has been a softening in passenger volumes reflecting poor snow falls in the South island over winter and reduced international tourism flows into New Zealand. Net profit for the year to date is marginally down on the previous year, affected in part by additional airline incentive costs incurred to stimulate airline/passenger growth into Christchurch.

**CITY CARE LTD STATEMENT OF INTENT**

14. There are no changes of significance in the Sol compared with the previous year.
15. The company has experienced a difficult half year to 31 December, with margins under pressure from increasing direct costs, and dislocation following the resignation of senior executives. However, operating revenue increased significantly from the previous equivalent period, reflecting the ongoing expansion of the company, and profits received a one-off boost from the settlement with the Council regarding the cessation of City Care's involvement in the refuse business. Indications for the second half of the year are promising.

**RED BUS LTD STATEMENT OF INTENT**

16. There are no changes of significance in the Sol compared with the previous year.
17. The company has recorded a creditable half year result, with improved revenues and profitability compared with the previous equivalent period. The company successfully defended all but one (minor) of its routes in the last major tender round, which took effect from November 2005. There are now no significant urban bus tenders until 2009, which enables management to focus on identifying and implementing business and operational improvements.

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**8. CHRISTCHURCH CITY HOLDINGS LTD: HALF YEARLY REPORT TO 31 DECEMBER 2005**

<b>General Manager responsible:</b>	Bob Lineham, CEO, CCHL, DDI 941-8411
<b>Officer responsible:</b>	Bob Lineham, CEO, CCHL
<b>Author:</b>	Richard Simmonds

**PURPOSE OF REPORT**

1. The purpose of this report is to present the interim report of Christchurch City Holdings Ltd ('CCHL') for the six months ended 31 December 2005 for the information of the Council (attached).
2. A brief commentary of the results and financial position of the parent company and group are contained in the Chairperson's review on page 2 of the interim report.

**RECOMMENDATION**

It is recommended that the CCHL interim report for the six months ended 31 December 2005 be received.



**9. COUNCIL MONITORING REPORT**

<b>General Manager responsible:</b>	General Manager Corporate Services, DDI 941-8540
<b>Officer responsible:</b>	General Manager Corporate Services
<b>Author:</b>	Roy Baker

**PURPOSE OF REPORT**

1. This paper is to provide information regarding the financial performance of the Council and progress towards achievement of the KPI's for the 2005/06 financial year.

**EXECUTIVE SUMMARY**

2. Attached for the Council's information is:
  - (a) The operating result as at 28 February 2006.
  - (b) The capital result as at 28 February 2006.
  - (c) A progress report on the KPI's to be reported against in the 2005/06 Annual Report.

**STAFF RECOMMENDATION**

It is recommended that the Council receive the report.

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## BACKGROUND ON COUNCIL MONITORING REPORT

## Operating Result

3. At the net cost to serve level, we are currently \$18m year to date (YTD) ahead of budget. The prime drivers for the position at this point in time are:
  - (a) significantly better interest revenue through a combination of both price and volume impacts – the main driver being our capital programme being behind budget.
  - (b) under-expenditure in personnel costs, contracts and maintenance expenditure.
  - (c) depreciation costs are well ahead of budget owing to the impact of the revaluation of land and buildings in July 2005 (but not budgeted for).
  - (d) development contributions are significantly ahead of budget.
4. Adjusting for items that need to be in the surplus (ie not available for rates), the “cash” surplus is \$14.4m. There are a number of items of under-expenditure that are a timing issue (eg grant payments and some consultancy costs around the UDS) and therefore the year end position is still difficult to forecast at this stage. However, with the trends today, I would anticipate an adjusted year end position of between \$15-\$18m.

## CAPEX

5. At the 15 December 2005 Council meeting, we advised that we were confident of delivering \$111m of the budgeted \$165m programme. That report also advised that we would be incorporating into the 2006/16 LTCCP the impact of the 2005/06 capital projects that were to be reprogrammed.
6. The projections at 15 December and now are detailed below:

	\$000's		
	15 December		Now
	Certain	Possible	
Transport and City Streets	28,914	43,914	38,000-43,000
Greenspace	11,507	16,939	14,000-17,000
CWW	39,264	42,264	36,000-38,000
CS	13,909	13,909	10,000-12,000
Corp	16,189	19,189	16,000
Planning and Strategy	1,202	1,202	1,200
	<b>110,985</b>	<b>137,417</b>	<b>115,000-127,000</b>

7. The attached graph for the infrastructure asset group show us ahead of last year but still behind budget.

**10. APPOINTMENT OF REPLACEMENT MEMBER OF CANTERBURY MUSEUM TRUST BOARD**

<b>General Manager responsible:</b>	General Manager Regulation & Democracy Services, DDI 941-8549
<b>Officer responsible:</b>	Secretariat Manager
<b>Author:</b>	Max Robertson

**PURPOSE OF REPORT**

1. The purpose of this report is to seek the appointment of a replacement member of the Canterbury Museum Trust Board, to fill a vacancy created by the recent resignation of Councillor Pat Harrow.

**EXECUTIVE SUMMARY**

2. The Christchurch City Council appoints four members of the Canterbury Museum Trust Board. Prior to Councillor Harrow's resignation, the Council's four representatives comprised:

The Mayor  
Helen Broughton  
Councillor Graham Condon  
Councillor Pat Harrow

3. As a result of Councillor Harrow's resignation, it will be necessary for the Council to appoint another representative in his place. The Council's representative is not required to be an elected member.

**REQUIREMENTS OF POSITION ON THE TRUST BOARD**

4. The Canterbury Museum Trust Board Act 1993 entitles the Christchurch City Council to appoint four persons to the Canterbury Museum Trust Board.
5. As a guide to appointing organisations, the Trust Board previously provided the following description of the requirements of a position on the Trust Board, so that potential candidates could judge if the position is one with which they would feel comfortable:

*Demands of the Role*

*The Trust Board meets monthly from 2pm to 5pm on the second Monday of each month. Currently, there is a formal Board meeting every two months, alternating with group visits, which allow members to learn the activities that take place in the Museum, and to be updated on any issues arising. The Museum's 'business' is complex, and these visits are very useful in keeping Trustees fully informed.*

*In addition, there are subcommittees of the Board. These meet on average every two months, but may need to meet more often if specific issues arise.*

*Reading and preparation for the meetings ranges from 1-2 hours, and Board members are expected to arrive at meetings with all papers read.*

*For the Board to function well, it is essential that the Trustees be prepared to meet the above demands, which are not overly arduous. Members may be prevented by competing demands from attending every meeting, but should be at the majority of meetings.*

*From time to time, there are functions: openings, launches, markings of specific anniversaries and the like. These tend to happen only three or four times per year and, although Trustee attendance is not required, we like to encourage support from Trustees.*

*Qualities of Trustees*

*These are listed in no particular order, although the first one is the single most important quality a Trustee needs.*

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- *The understanding that the primary responsibility of a Trustee is to the Museum rather than to the appointing organisation*
- *An understanding of, and commitment to, the role of a Museum in its community*
- *The ability to represent the views of the body the Trustee is representing*
- *A willingness to get to know the business of the Museum*
- *Integrity, respect for confidentiality and good common sense.*

*Suggested Competencies*

*The following is a list of competencies desired around the Board table. The first group of competencies is crucial, and Trustees should be prepared to undergo training if they do not have these competencies at the time of joining the Board.*

*In the second group, not every Trustee needs to have all of these qualities, but it would be desirable for each Trustee to have a reasonable number of them.*

1. *Core competencies*
  - *Financial literacy: ability to interpret financial statements and statistical information, such as balance sheet and profit and loss statements*
  - *Knowledge of legal requirements of Board membership: conflicts of interest, confidentiality and liability issues*
  - *Ability to distinguish between governance and management roles*
  - *Understanding of the principle of collective responsibility: that once a majority decision has been taken by the Board, all Trustees must support that decision*
  - *Ability to work harmoniously in a team, to recognise and value the contributions of other Board members in a diplomatic manner.*
  
2. *Other competencies*
  - *Ability to see the wide perspective and think strategically*
  - *Organisational and structural awareness*
  - *Critical faculty: ability to probe facts, challenge assumptions, identify drawbacks and advantages of proposals*
  - *Honesty and willingness to be accountable*
  - *Awareness of the obligations placed on the Museum as a statutory body under the Treaty of Waitangi*
  - *Bi-cultural awareness*
  - *Multi-cultural awareness*
  - *Awareness of major external influences on the Museum and environment including political, economic, social and technological issues*
  - *Special knowledge: Awareness of any strategic, cultural or other issues that may impact on the particular operation of the Museum*
  - *Understanding of the community's expectations.*

*This is a very satisfying Board to belong to. The work of the Museum is fascinating, and the Director and his team provide excellent support to the Board. The Museum is just moving into an exciting phase of its history, as it embarks upon a major revitalisation project as part of its long-term strategic plan. There will be plenty of challenges and satisfaction over the next Board term.*

**FINANCIAL AND LEGAL CONSIDERATIONS**

6. The appointment of four representatives is a requirement of the Canterbury Museum Trust Board Act 1993. The appointment of a replacement member by the Christchurch City Council will have no financial implications, as Councillors attending Trust Board meetings receive no additional remuneration apart from their normal Councillor's salary.

**STAFF RECOMMENDATION**

It is recommended that another Councillor be appointed to fill the vacancy on the Canterbury Museum Trust Board created by the resignation of Councillor Harrow.

**11. APPOINTMENT OF COUNCIL REPRESENTATIVES ON RICCARTON BUSH TRUST**

<b>General Manager responsible:</b>	General Manager Regulation and Democracy Services, DDI 941-8549
<b>Officer responsible:</b>	Secretariat Manager
<b>Author:</b>	Max Robertson

**PURPOSE OF REPORT**

1. The purpose of this report is to seek the appointment of two further Council representatives on the Riccarton Bush Trust.

**EXECUTIVE SUMMARY**

2. Currently (on the basis of a Council resolution at its 10 February and 3 March 2005 meetings), the following persons serve as the Council's representatives on the Trust:

Councillor Pat Harrow

Councillor Bob Shearing

Mr Neville Bennett (Member, Riccarton/Wigram Community Board)

Mr Mike Mora (Member, Riccarton/Wigram Community Board)

3. Under the present provisions of the Riccarton Bush Act 1914, the Council is required to appoint six members of the Trust. Thus, the appointment of two further members is required.

**LEGAL CONSIDERATIONS**

4. The Riccarton Bush Act 1914 requires the appointment of six Council representatives to the Riccarton Bush Trust. However, there is no requirement that the persons appointed be Councillors.
5. The Trust has previously advised that the number of City Council representatives could be reduced from six to four members in total and it was on this advice that the Council at its February 2005 meeting appointed a representative. As a result of legal advice obtained by the Trust following the February 2005 meeting the Trust has requested the Council to appoint a further two representatives.
6. The Trust intends pursuing an amendment to the Riccarton Bush Act to permit such a reduction in the number of City Council representatives to four. In the meantime, the Trust requests the appointment of two further representatives, to bring the Council's representation up to the full complement of six.

**FINANCIAL CONSIDERATIONS**

7. Where Councillors are appointed to outside organisations, their attendance at meetings is covered by their elected members' salary, and meeting fees do not apply. Should the Council appoint representatives who are not elected members, no meeting fees or other payments can be made to the persons concerned. Thus, the appointment of two further representatives will not result in any additional expenditure.

**SUGGESTED APPOINTEES**

8. The Trust recommends that the following persons be appointed as the Council's two remaining representatives:
  - Mrs Pam Wilson, Heritage Adviser (Registrations), NZ Historic Places Trust
  - Mr Tony Gemmill, the Trust's Special Projects Officer
9. Previously, the Council's practice was to appoint three of the representatives (one of which was nominated by the Fendalton/Waimairi Community Board) with the remaining three representatives being nominated by the Riccarton/Wigram Community Board. Thus, in the past these two vacancies would have been filled by a Councillor and a Community Board member.

**STAFF RECOMMENDATION**

It is recommended that the Council appoint two further representatives on the Riccarton Bush Trust.

**12. MAKING PARTS OF THE CITY PLAN OPERATIVE**

<b>General Manager responsible:</b>	General Manager Regulation and Democracy Services DDI 941-8549
<b>Officer responsible:</b>	Environmental Services Manager
<b>Author:</b>	David Punselie

**PURPOSE OF REPORT**

1. The purpose of this report is to recommend that the Council approve parts of the City Plan that are now beyond challenge and resolve to make those provisions operative.

**EXECUTIVE SUMMARY**

2. On 20 October 2005 the Council approved the City Plan with the exception of certain identified provisions that were still subject to unresolved proceedings. Since that time the proceedings set out in the following table have been resolved.

<b>Proceeding</b>	<b>Subject</b>	<b>How resolved</b>
Variation 90	Location of residential dwelling.	Council decision issued – no appeals.
Variation 91	Financial contributions.	Council decision issued – no appeals.
A407	Stopping of Worcester Street at Latimer Square.	Court decision on appeal against Council decision on Variation 82.
A 377, 381 -383	Various issues relating to noise from airport operations.	Court decisions.
A 251	Living zone and Subdivision rules for Living HA and HB zones.	Appeal withdrawn.

3. The provisions that are subject to these proceedings are now beyond challenge and can be approved by the Council.

**FINANCIAL AND LEGAL CONSIDERATIONS**

4. Approving the City Plan and making it operative are steps required by the Resource Management Act 1991. As a consequence of approving the provisions set out in the attached table the equivalent provisions in the former transitional district plans will no longer apply. This may result in some cost savings for both the Council and applicants for resource consent.

**STAFF RECOMMENDATIONS**

It is recommended:

- (a) That the Council approve, pursuant to clause 17(2) of the First Schedule of the Resource Management Act 1991, the provisions of the City Plan identified in the attached table.
- (b) That the General Manager Regulatory and Democracy Services be given authority to determine the date on which the provisions become operative.

## 13. GREATER CHRISTCHURCH URBAN DEVELOPMENT STRATEGY: COMMUNITY CHARTER

<b>General Manager responsible:</b>	General Manager Strategy & Planning DDI 941-8177
<b>Officer responsible:</b>	Programme Manager Liveable City
<b>Author:</b>	Karen Banwell

**PURPOSE OF REPORT**

1. The purpose of this report is provide information on the Greater Christchurch Urban Development Strategy Community Charter adopted by the Greater Christchurch Urban Development Forum at its meeting on 22 February 2006.

**EXECUTIVE SUMMARY**

2. The Community Charter is a concise, high-level document that introduces the principles and goals for the draft Greater Christchurch Urban Development Strategy. The Community Charter is the bridge between the April 2005 consultation with the community on options for managing future growth and the draft strategy. It is a major milestone as it provides the framework for the development of a comprehensive strategy.
3. **The purpose of the charter document is to set out the guiding principles and directions for the Greater Christchurch Urban Development Strategy for today and 30 years into the future.** It summarises the broad community ideas, aspirations, and concerns that the people of Greater Christchurch expressed about the city's future development regardless of where they lived. These principles underpin and provide context for the strategy, and will shape and guide decisions on planning, transport and infrastructure investment, balancing social, cultural, economic and environmental goals. They will also guide the actions of the strategy as it is implemented. The charter commits the partner organisations to respecting and reflecting these principles and goals as the strategy is developed.
4. The content of the Charter is based on, and reflects, the feedback received through the consultation on options. It is also aligned to and consistent with the visioning work carried out with the UDS Forum in 2004, the community outcomes of each of the partner Councils, the policy objectives outlined within the City, District and Regional Plans, and the corporate goals of Transit NZ.
5. The Charter will be released to the public, but will not involve any formal consultation process because as stated, it reflects the feedback received from the public and the strategic directions of partner councils.
6. The Charter will be launched at the end of April and will be supported by a number of communications initiatives. The target audience will include the partner councils, strategic partners, key stakeholders and residents.

**FINANCIAL AND LEGAL CONSIDERATIONS**

7. There are no legal or financial considerations.

**STAFF RECOMMENDATION**

It is recommended that the Council receive for information the attached Greater Christchurch Urban Development Strategy Community Charter.

## 14. 2006 LOCAL GOVERNMENT NEW ZEALAND CONFERENCE

<b>General Manager responsible:</b>	General Manager Regulation and Democracy Services, DDI 941-8549
<b>Officer responsible:</b>	Secretariat Manager
<b>Author:</b>	Max Robertson

**PURPOSE OF REPORT**

1. The purpose of this report is:
  - to seek authority for Councillors to attend the 2006 Local Government New Zealand Conference;
  - to seek the appointment of the Council's voting delegates to the conference.

**EXECUTIVE SUMMARY**

2. This year's conference will be held in Wellington from Sunday 16 July to Wednesday 19 July 2006.
3. The Council usually authorises 5-6 Councillors to attend the conference. Last year, the Council gave its approval for all Councillors to attend the conference, bearing in mind that it was being held in Christchurch, with the Christchurch City Council acting as the host authority. Registration fees of \$1,000 (including GST) will be payable for each delegate/observer attending this year's conference, plus the associated travel and accommodation costs.
4. The Christchurch City Council is entitled to appoint three conference voting delegates, with any additional Councillors attending being classed as observers.
5. Recently, all Councillors were supplied with details of the conference programme, and were asked to indicate if they were interested in attending. The Mayor and Councillors Helen Broughton, Graham Condon, Pat Harrow, Bob Shearing and Sue Wells have all since indicated that they wish to attend the conference.
6. The theme of this year's conference is "Leading Communities". The conference will focus on councils as outstanding community leaders, and the conference programme draws on examples of best practice from within the sector and also from the international stage, exploring techniques and practical solutions that can be applied in the New Zealand context. Keynote speakers include:
  - Dr Mildred Warner, Associate Professor, Department of City and Regional Planning, Cornell University, New York.
  - Jim Soorley, former Catholic Priest and Lord Mayor of Brisbane.
  - The Hon Jeff Kennett, former State Premier of the State of Victoria, Australia.
  - Chris Moller, Chief Executive, New Zealand Rugby Union.
  - John Allen, Chief Executive, New Zealand Post.

**FINANCIAL AND LEGAL CONSIDERATIONS**

7. Registration fees of \$1,000 (including GST) will be incurred for each voting delegate/observer appointed by the Council. This expenditure will be able to be accommodated within the provision for Mayoral/Councillor conference attendance included in the draft 2006/07 Annual Plan.

**STAFF RECOMMENDATIONS**

It is recommended:

- (a) That the Mayor and Councillors Helen Broughton, Graham Condon, Pat Harrow, Bob Shearing and Sue Wells be authorised to attend the 2006 Local Government New Zealand Conference.
- (b) That the Council appoint the Mayor and two of the Councillors attending as the Council's voting delegates at the conference, and that one further Councillor attending be appointed as an alternative voting delegate (the three Councillors concerned to be nominated at the Council meeting).



## 14 Cont'd

**BACKGROUND ON 2006 LOCAL GOVERNMENT CONFERENCE**

8. In recent years, the Council has usually given approval for between five and six Councillors to attend the conference. As previously noted, all Councillors were authorised to attend the 2005 conference, in view of the fact that it was being held in Christchurch, with the Christchurch City Council acting as a host authority. In 2004, the Council's delegates/observers were the Mayor and Councillors Graham Condon, Carole Evans, Pat Harrow, Chrissie Williams and Mrs Yvonne Palmer.

15. **STANDING ORDERS**

<b>General Manager responsible:</b>	General Manager Regulation & Democracy Services, DDI 941-8549
<b>Officer responsible:</b>	Legal Services Manager
<b>Author:</b>	Ian Thomson, Solicitor, Legal Services Unit

**PURPOSE OF REPORT**

1. The purpose of this report is to recommend that the Council resolve that its standing orders apply to all meetings of the Akaroa/Wairewa and Lyttelton/Mt Herbert Community Boards.

**EXECUTIVE SUMMARY**

2. The reorganisation scheme for the Banks Peninsula District Council and the Christchurch City Council established two new community boards in the Banks Peninsula Ward of the new Council.
3. The new Council took over and may exercise all the powers, duties, acts of authority and responsibilities that were previously exercised by the Banks Peninsula District Council, pursuant to clause 67, Schedule 3 of the Local Government Act 2002.
4. The Christchurch City Council adopted its current standing orders in June 2003. These apply to meetings of the Council and those community boards listed in the standing orders. The transition provisions of clause 67 Schedule 3 cannot be relied upon because the Akaroa/Wairewa and Lyttelton/Mt Herbert Community Boards were established after amalgamation.
5. It is therefore necessary for the Council to resolve that its standing orders apply to the Akaroa/Wairewa and Lyttelton/Mt Herbert Community Boards.

**FINANCIAL CONSIDERATIONS**

6. There are no financial issues that need to be considered.

**LEGAL CONSIDERATIONS**

7. In order to ensure that decisions of the Akaroa/Wairewa and Lyttelton/Mt Herbert Community Boards are valid it is necessary for the Council to resolve that its standing orders apply to those boards.

**STAFF RECOMMENDATIONS**

It is recommended that the Council resolve that the standing orders adopted by the Council in June 2003 apply to all meetings of the Akaroa/Wairewa and Lyttelton/Mt Herbert Community Boards.

## 16. ECAN ELECTORAL REVIEW 2006

<b>General Manager responsible:</b>	General Manager Regulation and Democracy Services, DDI 941-8559
<b>Officer responsible:</b>	Secretariat Manager
<b>Author:</b>	Max Robertson, Council Secretary

**PURPOSE OF REPORT**

1. The purpose of this report is to enable the Council to reach a view on some preliminary representation proposals which have been developed by the Canterbury Regional Council (ECan).

**EXECUTIVE SUMMARY**

2. The Canterbury Regional Council is required to complete a review of its present electoral arrangements by 31 August 2006.
3. ECan has recently formulated some preliminary representation proposals, prior to commencement of the formal review process. These preliminary proposals were discussed at a consultation meeting on 28 October 2005, and again at a Council seminar on 7 February 2006, when the Chairman (Sir Kerry Burke) and Deputy Chairman (Councillor Robert Johnston) outlined the three preliminary proposals which had been developed by ECan.
4. ECan's preliminary proposals were the subject of further discussion at a Council seminar held on 28 February 2006. This report summarises the discussions which took place at this seminar, and seeks guidance as to the Council's views on ECan's preliminary proposals.
5. However, since the 28 February seminar, the Chairman of ECan has written advising that Option 3 previously presented by ECan will now be virtually unacceptable to the Local Government Commission, and should not be considered further. Unfortunately, Option 3 was the option most favoured at the 28 February seminar, and it will therefore be necessary for the Council to form a view on which of the remaining preliminary options it favours. The Chairman of ECan has further advised that:
  - Option 1 is the strict implementation of the 10% requirement, and would be accepted by the Local Government Commission because it is fully compliant with the law.
  - Option 2, the retention of Waitaki as a single member constituency, even though it has less than one-third of the average population, might be promoted as an exception, if certain steps are followed, and it is accepted that a separate seat for Waitaki is the only way to achieve the affected representation of regional communities of interest, ie those activities that relate to regional council powers, duties and functions.
  - For both Options 1 and 2, it would be possible to have eight core councillors from Christchurch with some of the City's population also forming part of two surrounding constituencies, the so called "fuzzy edge" solution.. Banks Peninsula, for example, is now part of Christchurch City, but is currently included within the Selwyn/Banks Peninsula constituency which meets the 10% criteria, and could remain as at present.

**FINANCIAL AND LEGAL CONSIDERATIONS**

6. None.

16 Cont'd

**STAFF RECOMMENDATIONS**

It is recommended:

- (a) That, in view of the subsequent advice from ECan that Option 3 is unacceptable, the Council consider and decide whether it wishes to support any of the remaining preliminary representation options.
- (b) That ECan be advised that the City Council considers that, whichever option is chosen, the Christchurch City members should be elected at large across the city.
- (c) That Council officers be requested to report back to the Council on the possible formation of a unitary authority, in place of ECan.
- (d) That it be noted that the present statutory review criteria are under review, as a result of submissions to Parliament's Justice and Electoral Select Committee.

## 16 Cont'd

**BACKGROUND ON ECAN ELECTORAL REVIEW 2006**

7. Although the current pre-consultation process is not a requirement of the legislation, it represents an effort by ECan to get broad agreement amongst the constituent authorities before ECan finalises its draft representation proposal, and then releases that proposal for formal public consultation. ECan will be required to hear the resulting submissions, and to reach a final decision on the representation proposal to apply for the next triennium. It is almost certain that ECan's final proposal will be subject to review by the Local Government Commission, either as a result of appeals, or because the final proposal does not comply with the +/- 10% tolerance applicable in respect of the population of each constituency.
8. Christchurch's present representation results from an appeal lodged by the Christchurch City Council with the Local Government Commission in respect of a previous review by ECan, when ECan approved a proposal providing for the election of seven Christchurch City members. The City appealed this decision to the Local Government Commission. The Local Government Commission upheld the City Council's appeal, which resulted in the City's representation being increased from seven to eight members.
9. Currently, Christchurch City elects eight members of ECan, out of a total of 14 members. Christchurch City is divided into four constituencies for the election of eight ECan members, with two members being elected within each constituency, ie:

<b>Name of Constituency</b>	<b>Comprising</b>
Christchurch North	Former Papanui, Shirley and Burwood Wards
Christchurch East	Former Pegasus, Hagley and Ferrymead Wards
Christchurch South	Former Heathcote, Spreydon and Wigram Wards
Christchurch West	Former Fendalton, Riccarton and Waimairi Wards

10. Christchurch's present representation arrangements need to be reviewed, to reflect:
  - The recent inclusion of Banks Peninsula.
  - The fact that the present representation arrangements are based on the twelve former wards, rather than the six enlarged wards which resulted from the Local Government Commission's determination prior to the 2004 elections.
11. The Local Electoral Act 2001 provides that:
  - The boundaries of constituencies must be drawn in a way which ensures that the electors of the constituencies receive fair representation, having regard to the total population of the region.
  - The population of each constituency must be similar, within a +/- 10% tolerance.
  - The constituency boundaries must, as far as practicable, coincide with the boundaries of one or more territorial authority districts.
  - The +/- 10% population rule can in some circumstances be waived where the Regional Council **and** the Local Government Commission consider this is necessary to give effective representation of communities of interest.
  - If the proposal finally approved by ECan deviates from the +/- 10% population rule, the decision **must** be referred to the Local Government Commission, whose decision will be final.

**ECan's Preliminary Proposals**

12. For its future constituency arrangements, ECan originally proposed three options for its preliminary consultation, ie:

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1. Applying the +/- 10% rule to the entire region - this would result in the Waitaki constituency not having its own member; a two-member Waitaki/South Canterbury/Ashburton constituency covering 59% of the region's total area; Timaru urban area being split between two constituencies; inclusion of Banks Peninsula in Christchurch City but a small proportion of Christchurch City being taken into Selwyn; splitting of the Rangiora urban area and taking 11,700 from Christchurch into North Canterbury; nine members for Christchurch.
2. Retaining Waitaki as a separate constituency (1 member) and applying the +/- 10% to the remainder of the region - this would require a slight adjustment in the South Canterbury constituency; 8,500 being taken from Selwyn to Ashburton; 4,660 being taken from Christchurch to Ashburton/Selwyn-Banks Peninsula; 12,200 being taken from North Canterbury to Christchurch; nine members for Christchurch.
3. Retaining Christchurch City as one area (eight members) and applying the +/- 10% to the remainder of the region - two members Waitaki/South Canterbury; one for Ashburton; Banks Peninsula to be included in Christchurch City leaving one member for Selwyn; two members for North Canterbury.
13. Another possible solution was offered at the 17 November meeting with ECan, referred to as the "fuzzy edge". This would provide for eight core Christchurch ECan councillors, with surrounding constituencies, eg North Canterbury and Selwyn/Banks Peninsula, making up any population shortages by including parts of the edge of the city. This would enable rural interests to remain strongly represented.
14. Copies of the three preliminary proposals developed by ECan (described as Options 1, 2 and 3) are attached.
15. As previously advised, the Chairman of ECan has since advised that it has been ascertained that Option 3 would be unacceptable to the Local Government Commission.

**Christchurch City Representation if Provisions of Legislation Strictly Applied**

16. Strict application of the provisions of the legislation would result in the enlarged Christchurch City electing nine (rather than eight) out of a total of 14 ECan members.
17. Should Christchurch City's representation be increased from eight to nine members, then these nine members could either be elected at large across the city, or elected from within three separate constituencies, each electing three members.

**Unitary Authority**

18. Some discussion took place at the 28 February seminar on the possible formation of a unitary authority, in place of ECan. Although this is a separate topic outside the ambit of ECan's current electoral review, it will be addressed in more detail by officers in a later report.

**Possible Review of Formulae Applicable to Electoral Reviews**

19. At the 28 February seminar there was general agreement that the present requirements relating to electoral reviews were too prescriptive, and should be relaxed. It was noted at the seminar that the present formulae had been the subject of submissions to the Justice and Electoral Committee following its Inquiry into the 2004 local authority elections, and that although the present formulae would not be relaxed in respect of current reviews, there was a strong possibility of future legislative changes, to allow more flexibility for future electoral reviews by both territorial authorities and regional councils.

**Conclusion**

20. There was general agreement at the 28 February seminar that, rather than being increased to nine members, the number of city members on ECan should remain at eight, to enable rural interests to remain strongly represented. There was also majority support for Option 3, although ECan has since advised that this option would be unacceptable to the Local Government Commission.

20. 4. 2006

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**17. REPORT OF THE BURWOOD/PEGASUS COMMUNITY BOARD -  
MEETING OF 15 MARCH 2006**

Attached.

**18. REPORT OF THE RICCARTON/WIGRAM COMMUNITY BOARD -  
MEETING OF 14 MARCH 2006**

Attached.

**19. REPORT OF THE SHIRLEY/PAPANUI COMMUNITY BOARD -  
MEETING OF 15 MARCH 2006**

Attached.

**20. REPORT OF THE SPREYDON/HEATHCOTE COMMUNITY BOARD -  
MEETING OF 21 MARCH 2006**

Attached.

**21. NOTICES OF MOTION**

**22. QUESTIONS**

**23. RESOLUTION TO EXCLUDE THE PUBLIC**

Attached.