

8. HEATON STREET/ALLISTER AVENUE /CIRCUIT STREET– PROPOSED PARKING RESTRICTIONS



General Manager responsible:	General Manager City Environment, DDI 941-8608
Officer responsible:	Transport and Greenspace Manager
Author:	Peter Barnes, Consultation Leader, Capital programme

PURPOSE OF REPORT

1. The purpose of this report is to:
 - (a) Seek the Community Board approval of the proposed parking management of Heaton Street (Papanui Road to Allister Avenue), Allister Avenue and Circuit Street as illustrated on **Attachment 1**.
 - (b) Recommend to Council that further improvements to this section of the network be considered in the 2012-22 LTCCP.

EXECUTIVE SUMMARY

2. Proposed parking restrictions in the area of Heaton Street, Allister Avenue and Circuit Street are to address the high level of 'all day' parking in these Streets. This proposal includes school drop off /pick up areas and new bus stop locations.
3. Parking management in this area has been the subject of significant discussion between the Council and the community over the past three years. More recently, an initial survey (August 2009), workshop (June 2010) and formal submission period (July 2010) have provided the project team with a good understanding of residents' and other stakeholders' perspectives on parking issues in this area. The attached plan (**Attachment 1**) shows the proposed parking restrictions, school drop off/pick up areas and bus stop locations.
4. In addition to recent consultation and feedback, the project builds upon previous work. This includes:
 - (a) **September 2004**

The Council commissioned a parking occupancy survey together with a resident and motorist perception survey of the Streets surrounding Merivale Mall. This was in response to local residents and retailers concerned about parking availability. In April 2005 Abley Transportation Consultants produced a report addressing the issues raised by this survey.
 - (b) **February 2009**

The Fendalton/Waimairi Community Board approved the Merivale Parking Plan. In doing so the Board resolved:

"That a separate detailed study be undertaken on Heaton Street between Allister Avenue and Papanui Road, to include Allister Avenue and Circuit Street. This study should consider changes to parking restrictions and general traffic management including possible introduction of cycle lanes and changes to nearby bus stop locations. The study should focus on school safety, parking demand and changing parking demands due to surrounding activities, support of the Proposed Merivale Parking Plan, and any changing parking demands on Allister Avenue and Circuit Street."
 - (c) **October 2009**

Following an initial issues survey of residents (August 2009), Abley Transportation Consultants analysed the results and assessed and scored based on meeting technical and community objectives. A preferred scheme was identified.
 - (d) **December 2009**

A report was submitted to the F/W Community Board recommending that formal consultation on the preferred option (from the Abley report) take place with residents and other stakeholders. However it was apparent that many residents and other stakeholders would benefit from, and welcome, a further opportunity to discuss all of the proposals and as a consequence the formal consultation was deferred to enable a workshop with residents to take place (see Clause 3 above).

PROPOSAL

5. This proposal is based on analysis over a period of time of investigation. While staff initially considered a more encompassing traffic parking and management plan for the area, with additional elements such as intersection improvements and cycle lanes, this proposal focuses on residents' primary concerns around parking and school drop off/pick up areas. Staff still acknowledge the need to consider these additional matters in the future, however that will be subject to further planning and consultation at that time.
6. The project team has reviewed feedback received to date and believe the proposed concept plan strikes a fair balance between the needs of residents, schools and other road users. A summary of the features of the proposal (refer to attachment 1 for full details) is as follows:
 - (a) P120 restricted parking on sections of Heaton Street between Papanui Road and Allister Avenue, 11am – 3pm, Monday to Friday.
 - (b) P120 restricted parking on both sides of Circuit Street, 11am – 3pm, Monday to Friday.
 - (c) P120 restricted parking on the north-east side of Allister Avenue, 11am – 3pm, Monday to Friday.
 - (d) P3 school “drop off” area on both sides of the Street outside Heaton Normal Intermediate, 8am – 9:30am and 2:30pm – 3:30pm on school days only (and reverts to P120 11am – 3 pm at other times on Monday to Friday).
 - (e) North east bound bus stop, located outside 121/123 Heaton Street.
 - (f) South west bound bus stop, located outside 138 Heaton Street.
7. A report by Traffic Engineering Consultants (Abley Transportation) was submitted to the Board in December 2009, and identified and considered a number of parking restriction options.
8. The Abley Report was used as a starting point for both staff and residents to consider further (sub)options. As a result, this concept was developed and consulted on in July 2010.

FINANCIAL IMPLICATIONS

9. The estimated cost of this proposal is approximately \$8,000. This cost includes the installation of signs and posts associated with the implementation of the parking management.

Do the Recommendations of this Report Align with 2009-19 LTCCP budgets?

10. Yes. The installation of road markings and signage is within the current LTCCP Streets and Transport operational budgets.

LEGAL CONSIDERATIONS

11. Part 1, Clause 5 of the Christchurch City Council Traffic and Parking Bylaw 2008 provides the Council with the authority to install parking restrictions by resolution.
12. The installation of any parking restriction signs and/ or markings must comply with the Land Transport Rule: Traffic Control Devices 2004.

Have you considered the legal implications of the issue under consideration?

13. As above.

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

14. Aligns with the Streets and Transport activities by contributing to the Council's Community Outcomes-Safety and Community.

Do the recommendations of this report support a level of service or project in the 2009-19 LTCCP?

15. As above.

ALIGNMENT WITH STRATEGIES

16. The recommendations align with a number of Council Strategies including the Parking Strategy 2003, Road Safety Strategy 2004 and the Safer Christchurch Strategy 2005.

Do the recommendations align with the Council's Strategies?

17. As above.

CONSULTATION FULFILMENT

18. Consultation for this project built upon previous consultation undertaken for the Merivale Parking Plan (2008). More recent consultation consisted of three stages:

(a) **August 2009**

Residents of the three subject Streets were consulted with initial an issues survey and asked to identify traffic and parking issues and the severity of these issues. Residents identified key issues as pedestrian safety, parking and school drop-off areas.

(b) **1 June 2010**

A workshop was held with residents and Heaton Intermediate School representatives to allow staff to outline the consultation process, preferred option development, and to enable residents to provide their own perspectives and feedback on the various options identified in the Abley Report. A clear preference and outcome from the meeting was that residents requested for parking restrictions as a matter of priority. Other improvements to this section of the network for example potential cycle lanes, intersection changes etc. would require additional funding and would therefore need to be considered in future LTCCP funding rounds.

(c) **1-15 July 2010**

A public information leaflet and submission form was distributed to all residents/property owners of the three Streets, and other stakeholders.

19. Of the 135 leaflets that were distributed in early July 2010, a total of 25 leaflets were returned (19%). Eighteen responses stated they "generally supported the proposal" (72%), while five responses stated that they "generally did not support the proposal" (20%).
20. When respondents were asked if they supported the extension of P120 restricted parking on Heaton Street between Allister Avenue and Rossall Street, nine respondents supported this (36%), and five respondents (20%) opposed. It is noted that of those respondents that supported the extended parking to Rossall Street, only one was a resident within that section of Heaton Street.
21. The project team received strong feedback comments supporting both sides of Circuit Street restricted P120 parking, as opposed to just one side as per the consultation plan.
22. The school drop off zones received no feedback (including no comment from Heaton Intermediate).
23. The location of bus stops was touched upon in four submissions.
24. The project team received some feedback on the timing and duration of P120 parking restriction restrictions. A survey of the Merivale Parking Plan has indicated that the P120 11am to 3pm parking restriction (week days only) is very effective at deterring all day parking and the project team recommends that this format is used for ease of interpretation and consistency. A monitoring regime will be implemented that will measure the effectiveness of each implemented phase. Any identified problems or opportunities will be addressed as part of a subsequent review.

25. Following the evaluation of submissions by the project team, it was determined that the following amendment to the concept (as circulated) was appropriate:

- (a) Both sides of Circuit Street to have P120 restricted parking, 11am to 3pm weekdays.

STAFF RECOMMENDATION

It is recommended that the Fendalton/Waimairi Community Board:

- (a) Approve the following:
- (i) That all existing parking restrictions on the southeast side of Heaton Street commencing at its intersection with Papanui Road and extending in a south westerly direction to its intersection with Allister Avenue be revoked.
 - (ii) That all existing parking restrictions on the northwest side of Heaton Street commencing at its intersection with Papanui Road and extending in a south westerly direction to its intersection with Circuit Street be revoked.
 - (iii) That all existing parking restrictions on the northwest side of Heaton Street commencing at its intersection with Circuit Street and extending in a south westerly direction for a distance of 361 metres be revoked.
 - (iv) That all existing parking restrictions on the northeast side of Allister Avenue commencing at its intersection with Heaton Street and extending in a south easterly direction to its intersection with Leinster Road be revoked.
 - (v) That all existing parking restrictions on the south west side of Allister Avenue commencing at its intersection with Heaton Street and extending in a south easterly direction to its intersection with Leinster Road be revoked.
 - (vi) That all existing parking restrictions on the north east side of Circuit Street commencing at its intersection with Heaton Street and extending in a north westerly direction to the road termination be revoked.
 - (vii) That all existing parking restrictions on the south west side of Circuit Street commencing at its intersection with Heaton Street and extending in a north westerly direction to the road termination be revoked.
 - (viii) That the stopping of vehicles be prohibited (at any time) on the north west side of Heaton Street commencing at its intersection with Papanui Road and extending in a south westerly direction for a distance of 55 metres.
 - (ix) That the parking of vehicles be restricted to a maximum period of 120 minutes on the north west side of Heaton Street commencing at a point 55 metres south west of its intersection with Papanui Road and extending in a south westerly direction for a distance of 35 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.
 - (x) That the stopping of vehicles be prohibited (at any time) on the north west side of Heaton Street commencing at its intersection with Circuit Street and extending in a north easterly direction for a distance of 16 metres.
 - (xi) That the stopping of vehicles be prohibited (at any time) on the north west side of Heaton Street commencing at its intersection with Circuit Street and extending in a south westerly direction for a distance of 29 metres.
 - (xii) That the parking of vehicles be restricted to a maximum period of 120 minutes on the north west side of Heaton Street commencing at a point 29 metres south west of its intersection with Circuit Street and extending in a south westerly direction for a distance of 43 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.

- (xiii) That the parking of vehicles be restricted to a maximum period of 3 minutes on the north west side of Heaton Street commencing at a point 78 metres south west of its intersection with Circuit Street and extending in a south westerly direction for a distance of 17 metres. This restriction is to apply from 8.30am to 9.30am and from 2.30pm to 3.30pm, on school days only.
- (xiv) That the stopping of vehicles be prohibited (at any time) on the north west side of Heaton Street commencing at a point 95 metres south west of Circuit Street and extending in a south westerly direction for a distance of 35 metres.
- (xv) That a Bus stop be created on the north west side of Heaton Street, commencing at a point 130 metres south west of Circuit Street and extending in a south westerly direction for a distance of 19 metres.
- (xvi) That the stopping of vehicles be prohibited (at any time) on the north west side of Heaton Street commencing at a point 149 metres south west of Circuit Street and extending in a south westerly direction for a distance of 10 metres.
- (xvii) That the parking of vehicles be restricted to a maximum period of 3 minutes on the north west side of Heaton Street commencing at a point 159 metres south west of its intersection with Circuit Street and extending in a south westerly direction for a distance of 48 metres. This restriction is to apply from 8.30am to 9.30am and from 2.30pm to 3.30pm, on school days only.
- (xviii) That the parking of vehicles be restricted to a maximum period of 120 minutes on the north west side of Heaton Street commencing at a point 217 metres south west of its intersection with Circuit Street and extending in a south westerly direction for a distance of 144 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.
- (xix) That the stopping of vehicles be prohibited (at any time) on the south east side of Heaton Street commencing at its intersection with Papanui Road and extending in a south westerly direction for a distance of 36 metres.
- (xx) That the parking of vehicles be restricted to a maximum period of 120 minutes on the south east side of Heaton Street commencing at a point 36 metres south west of its intersection with Papanui Road and extending in a south westerly direction for a distance of 75 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.
- (xxi) That the stopping of vehicles be prohibited (at any time) on the south east side of Heaton Street commencing at a point 111 metres south west of Papanui Road and extending in a south westerly direction for a distance of 58 metres.
- (xxii) That the parking of vehicles be restricted to a maximum period of 3 minutes on the south east side of Heaton Street commencing at a point 169 metres south west of its intersection with Papanui Road and extending in a south westerly direction for a distance of 11 metres. This restriction is to apply from 8.30am to 9.30am and from 2.30pm to 3.30pm, on school days only.
- (xxiii) That the stopping of vehicles be prohibited (at any time) on the south east side of Heaton Street commencing at a point 180 metres south west of Papanui Road and extending in a south westerly direction for a distance of 8 metres.
- (xxiv) That a Bus stop be created on the south east side of Heaton Street, commencing at a point 188 metres south west of Papanui Road and extending in a south westerly direction for a distance of 14 metres.
- (xxv) That the stopping of vehicles be prohibited (at any time) on the south east side of Heaton Street commencing at a point 202 metres south west of Papanui Road and extending in a south westerly direction for a distance of 36 metres.

- (xxvi) That the parking of vehicles be restricted to a maximum period of 3 minutes on the south east side of Heaton Street commencing at a point 238 metres south west of its intersection with Papanui Road and extending in a south westerly direction for a distance of 49 metres. This restriction is to apply from 8.30am to 9.30am and from 2.30pm to 3.30pm, on school days only.
- (xxvii) That the parking of vehicles be restricted to a maximum period of 120 minutes on the south east side of Heaton Street commencing at a point 301 metres south west of its intersection with Papanui Road and extending in a south westerly direction for a distance of 177 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.
- (xxviii) That the stopping of vehicles be prohibited (at any time) on the south east side of Heaton Street commencing at its intersection with Allister Avenue and extending in a north easterly direction for a distance of 27 metres.
- (xxix) That the stopping of vehicles be prohibited (at any time) on the north east side of Allister Avenue commencing at its intersection with Heaton Street and extending in a south easterly direction for a distance of 9 metres.
- (xxx) That the stopping of vehicles be prohibited (at any time) on the north east side of Allister Avenue commencing at a point 19 metres south east of its intersection with Heaton Street and extending in a south easterly direction for a distance of 33 metres.
- (xxxi) That the stopping of vehicles be prohibited (at any time) on the north east side of Allister Avenue commencing at its intersection with Leinster Road and extending in a north westerly direction for a distance of 16 metres.
- (xxxii) That the stopping of vehicles be prohibited (at any time) on the south west side of Allister Avenue commencing at its intersection with Heaton Street and extending in a south easterly direction for a distance of 18 metres.
- (xxxiii) That the parking of vehicles be restricted to a maximum period of 120 minutes on the south west side of Allister Avenue commencing at a point 18 metres south east of its intersection with Heaton Street and extending in a south easterly direction for a distance of 36 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.
- (xxxiv) That the stopping of vehicles be prohibited (at any time) on the south west side of Allister Avenue commencing at a point 54 metres south east of its intersection with Heaton Street and extending in a south easterly direction for a distance of 32 metres.
- (xxxv) That the parking of vehicles be restricted to a maximum period of 120 minutes on the south west side of Allister Avenue commencing at a point 86 metres south east of its intersection with Heaton Street and extending in a south easterly direction for a distance of 50 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.
- (xxxvi) That the stopping of vehicles be prohibited (at any time) on the south west side of Allister Avenue commencing at its intersection with Leinster Road and extending in a north westerly direction for a distance of 16 metres.
- (xxxvii) That the stopping of vehicles be prohibited (at any time) on the north east side of Circuit Street commencing at its intersection with Heaton Street and extending in a north westerly direction for a distance of 9 metres.
- (xxxviii) That the parking of vehicles be restricted to a maximum period of 120 minutes on the north east side of Circuit Street commencing at a point 9 metres north west of its intersection with Heaton Street and extending in a north westerly direction for a distance of 159 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.

- (xxxix) That the stopping of vehicles be prohibited (at any time) on the south west side of Circuit Street commencing at its intersection with Heaton Street and extending in a north westerly direction for a distance of 9 metres.
 - (xxxx) That the parking of vehicles be restricted to a maximum period of 120 minutes on the south west side of Circuit Street commencing at a point 9 metres north west of its intersection with Heaton Street and extending in a north westerly direction for a distance of 159 metres. This restriction is to apply from 11am to 3pm, Monday to Friday.
 - (xxxxi) That the stopping of vehicles be prohibited (at any time) on the north east side of Circuit Street commencing at a point 168 metres north west of its intersection with Heaton Street and extending in an anti clockwise direction around the cul-de-sac kerb line to a point on the south western kerb side that is 168 metres north west of its intersection with Heaton Street.
- (b) Recommend to the Council that the related Capital works be put into the 2012/22 LTCCP planning process for consideration.