

Christchurch City Council

REGULATORY AND PLANNING COMMITTEE AGENDA

THURSDAY 7 AUGUST 2008

AT 9.30AM

IN THE NO 3 COMMITTEE ROOM, CIVIC OFFICES

Committee: Councillor Sue Wells (Chairman),

Councillors Helen Broughton, Sally Buck, Ngaire Button, Yani Johanson, Claudia Reid,

Bob Shearing, Mike Wall and Chrissie Williams.

Principal AdviserCommittee AdviserMike TheelenWarren BrixtonTelephone: 941-8281Telephone: 941 8439

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1. APOLOGIES

2. DEPUTATIONS BY APPOINTMENT

3. BETTER LEGIONELLA CONTROL MEASURES

General Manager responsible:	General Manager Regulation and Democracy Services, DDI 941-8462
Officer responsible:	Environment Policy & Approvals Manager
Author:	John Buchan, Building Control Manager

PURPOSE OF REPORT

1. The purpose of this report is to report on the findings of a Coroner's report on a Legionella outbreak that occurred in Christchurch in 2005. The incident affected 19 people all of whom were hospitalised and three died. The report also seeks approval from the Regulatory and Planning Committee to send a letter of support for the Coroner's recommendations to the Department of Building and Housing and to the Department of Health supporting an amended Compliance Schedule regime for industrial cooling towers which are not presently covered by the Building Warrant of Fitness system (BWOF)

EXECUTIVE SUMMARY

- 2. In 2005 a Legionella outbreak in Christchurch affected 19 persons all of whom were hospitalised. Three of the patients subsequently died.
- 3. At the time of the outbreak the Regional Public Health Officers and Christchurch City Council Building and Health Officers participated in seeking to find the source of the outbreak. One of the likely source of the outbreak was industrial water cooling towers which are not controlled under the BWOF regime administered by Council. Subsequently the Coroner's inquest into the death of the three persons concluded that based on probabilities there was a common source for the outbreak and it was likely to be an industrial cooling tower (of a type not controlled under the Building Warrant of Fitness system)
- 4. The Coroner made a number of recommendations which would alter the compliance regime around such towers and these recommendations are being considered by the Department of Building and Housing and the Department of Health.
- 5. The Christchurch City Council would seek to support the proposed initiatives and be involved in the future control of industrial water cooling towers, so as to further protect the citizens of Christchurch from the potential for this to occur again.

FINANCIAL IMPLICATIONS

6. The Building Warrant of Fitness system works on a user-pays basis. There is provision in the Building Act for fees to be charged. It is likely therefore that the proposed compliance changes to the Building Act would come at no cost to the Council.

Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?

7. Yes.

LEGAL CONSIDERATIONS

8. The amendments to the Building Act and Public Health Act proposed by the Coroner would be enacted by the Government and accordingly there are no legal considerations from a Council point of view.

STAFF RECOMMENDATION

It is recommended that the Committee agree to the preparation of a letter of support addressed to the Department of Building and Housing and the Department of Health, supporting the Coroner's recommendations around changes to the Building Act and Public Health Act.

BACKGROUND (THE ISSUES)

- 9. Legionellosis, commonly referred to as Legionnaires' Disease, is a serious and sometimes fatal form of pneumonia. In 2005 there were 19 cases of Legionella contracted between April and August and in three cases the disease proved fatal, hence the Coroner's investigation. People most susceptible are adults over the age of 50, smokers, people prone to lung disease and other people with low immunity.
- 10. Cooling towers used in heating and ventilating systems are part of the building and are required to be inspected as part of a BWOF regime which requires the owner to arrange for maintenance and inspection to be done and to certify that the work has been carried out correctly. At the time of the outbreak investigations concluded that cooling towers (including industrial cooling towers) might be part of the source of the contamination. Industrial water cooling towers which are part of an industrial process are not part of the BWOF system provided for under the Building Act. This meant that the Christchurch City Council did not have a single register including these industrial water cooling towers and was not able to immediately help in the investigation, in that regard.
- Subsequent to the investigation, the Christchurch City Council initiated a number of process changes in the way it maintains registers, so that we could more immediately assist with a single list of ventilation and cooling towers. The industrial cooling towers are also being voluntarily treated by owners as recommended by the authorities. The Coroner heard of these changes and has included them in the list of recommendations.
- Accordingly, the Coroner has made recommendations around producing a single register of ventilation and cooling towers. It was also proposed to make regular testing and maintenance of those types of cooling towers part of the requirements of the Building Warrant of Fitness system. Another concern that the Coroner would like to have addressed is the concern that currently it is not compulsory to notify adverse results of tests for Legionella bacteria to the Health authorities.
- 12. In his decision the Coroner has proposed to the Government that it give consideration to changes to legislation and other regulatory amendments to achieve the following outcomes:
 - (a) That the owners and/or operators of <u>all</u> cooling towers be required to register the towers with their Territorial Authorities.
 - (b) That territorial authorities create and maintain a single database for cooling towers for heating and ventilating systems and cooling towers for industrial processes.
 - (c) That <u>all</u> cooling towers whether commercial or industrial, be brought within the Compliance Schedule/Building Warrant of Fitness regime administered by territorial authorities.
 - (d) That cooling towers be classified as a separate class of specified system for the Compliance Schedule/Building Warrant of Fitness regime.
 - (e) That it be mandatory for all new and existing cooling towers to comply with AS/NZS 3666 or other comparable standard and that NZS 4303 no longer be optional for any towers, with pre 2004 towers that do not now comply being required to upgrade within a specified period.
 - (f) That testing for Legionella be undertaken at least monthly to AS/NZS 3896 and AS 4276.3.1 by an IANZ biologically accredited laboratory.
 - (g) That it be mandatory for the laboratories to notify Legionella test results greater than, or equal to, 100 cfu/ml with 48 hours to the local Medical Officer of Health, and the required control strategy from Table 3.1 of AS/NZS 3666.3 be implemented by the owner or operator.
 - (h) That territorial authorities and Medical Officers of Health be given powers to audit testing and test results and to ensure that appropriate corrective action is taken following results that do not meet the standard.

4. ADOPTION OF REPORT ON DOG CONTROL POLICY AND PRACTICES

General Manager responsible:	General Manager Regulation and Democracy Services, DDI 941-8549
Officer responsible:	Inspections & Enforcement Unit Manager
Author:	Mark Vincent, Animal Control Team Leader

PURPOSE OF REPORT

- The Dog Control Act 1996 ("the Act") requires all territorial authorities to report annually. Once
 the Council has adopted the report, public notice must be given of the report and a copy sent to
 the Secretary for Local Government. This provision in the Act was introduced by the Dog
 Control Amendment Act 2003. The Act lists the information required in the report.
- 2. The 2006/2007 report was not submitted to the Council in the 2006/07 financial year due to an administrative error. Process changes are now in place to ensure that this does not reoccur. Both the 2006/07 and the 2007/08 reports are attached for the Council's consideration.

EXECUTIVE SUMMARY

- 3. The Dog Control Act 1996 was amended by the Dog Control Amendment Act 2003 with a focus on increasing public safety. As part of the amendments Central Government has introduced the requirement for territorial authorities to report annually with certain information.
- 4. The annual report requires territorial authorities to provide details in relation to such matters as: dog exercise and leash control; dog prohibited areas; impounded animals; education programmes and initiatives and a range of specific annual statistics including aggressive/dangerous dogs, number of dogs classified as dangerous or menacing dog, the number of registered dogs, number of infringement notices issued, and the number of prosecutions etc.
- 5. It is recommended that Council adopt both the 2006/07 and 2007008 reports pursuant to Section 10A of the Dog Control Act 1996.
- 6. Within the calendar year an Inspections & Enforcement Unit Annual Report will be brought to the Regulatory and Planning Committee and the Council to detail the Inspections & Enforcement Unit's approach, outputs and trend data across the full range of enforcement activities. This is a new initiative to provide Council with better information and understanding of the various enforcement activities and team outputs. This additional report will expand on the information provided in the attached reports, providing additional information in regards to such matters as complaint trends, dog owner numbers, micro chipping etc.

FINANCIAL IMPLICATIONS

7. There are no direct financial implications in relation to the preparation of the annual report or the recommendation Council adopt the report. Covered by existing unit budgets.

Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?

8. Yes.

LEGAL CONSIDERATIONS

- Section 10A of the Dog Control Act requires that a Territorial Authority must report on Dog Control Policy and Practices –
 - (1) In respect of each financial year, report on the administration of
 - (a) Its Dog Control Policy adopted under section 10; and
 - (b) Its Dog Control Practices

- (2) The report must include, information relating to -
 - (a) The number of registered dogs
 - (b) The number of probationary and disqualified owners
 - (c) The number of dogs classified as dangerous and the relevant provision under which the classification was made.
 - (d) The number of dogs classified as menacing under section 33A
 - (e) The number of dogs classified as menacing under section 33C
 - (f) The number of infringement notices issued
 - (g) The number of prosecutions taken
- (3) The territorial authority must give public notice of the report
 - (a) by publishing the report in -
 - (i) One or more daily newspapers circulating in the district
 - (ii) One or more other newspapers that have at least an equivalent circulation in the district to the daily newspapers circulating in that district.
 - (b) by any means that the territorial authority thinks desirable in the circumstances.
- (4) The territorial authority must also, within one month after adopting the report, send a copy of it to the Secretary for Local Government.

Have you considered the legal implications of the issue under consideration?

10. As per above.

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

11. The annual report and recommendation contained in this report aligns with the LTCCP level of services for Animal Control as the KPI's detailed in the LTCCP require the initiation and resolution of all dog control complaints within stipulated timeframes, namely:

Priority 1 complaints (wandering stock and aggressive behaviour by dogs) responded to within 2 hours.

Priority 2 complaints (other complaints about dogs) commenced within 24 hours.

(Page 147 of the LTCCP, level of service under regulatory services).

ALIGNMENT WITH STRATEGIES

Do the recommendations align with the Council's strategies?

12. Not applicable.

CONSULTATION FULFILMENT

13. There is no requirement for consultation in relation to the preparation of the annual report. There is a statutory requirement (section 10A of the Dog Control Act 1996) for the report to be publicly notified once adopted by Council.

STAFF RECOMMENDATION

It is recommended that the Council:

- (a) Adopt the attached Christchurch City Council Report on Dog Control Policy and Practice for 2006/2007, pursuant to Section 10A of the Dog Control Act 1996.
- (b) Adopt the attached Christchurch City Council Report on Dog Control Policy and Practice for 2007/2008, pursuant to Section 10A of the Dog Control Act 1996.

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5. SALE OF LIQUOR (OBJECTIONS AND APPLICATIONS AMENDMENT BILL SUBMISSIONS)

Report to be separately circulated.

6. SOUTH-WEST CHRISTCHURCH AREA PLAN – DRAFT FOR CONSULTATION

General Manager responsible:	General Manager Strategy and Planning, DDI 941-8177
Officer responsible:	Programme Manager Liveable Cities
Authors:	Sarah Oliver, Senior Policy Planner

PURPOSE OF REPORT

- The purpose of this report is to seek the Regulatory and Planning Committee's approval of the draft South-West Christchurch Area Plan for public consultation. The South-West Christchurch Area Plan (the Area Plan) provides the framework for land use planning and Council expenditure, reflects how the city wants the area to develop, and ensures that growth is integrated and collaborative.
- 2. Following consultation, the Council will be presented with a final Area Plan. If adopted by the Council, the Area Plan will lead to changes in future LTCCPs, capital programmes, budgets, development contributions, and changes to the Christchurch City Plan to implement the Area Plan. The development of the SWAP area is Christchurch's key greenfields development area.

EXECUTIVE SUMMARY

- 3. The Council is required to consult with affected and interested parties on issues, plans and strategies that may directly or indirectly affect them. In August 2007 the public were consulted on a series of draft concept plans. Overall, the draft concept plans were supported by respondents, and have since been developed into the draft Area Plan. Greater detail and direction as to how the area will be managed over the next 35+ years is provided in the draft Area Plan. The purpose of this next phase of consultation is to gain community feedback on this detail. While the draft Area Plan does not bind the Council in any way, given its potential implications for future LTCCPs, and other statutory plans and processes, Council approval to commence consultation on the draft Area Plan is sought.
- 4. The draft Area Plan promotes new centres, high quality business environments and employment opportunities. New neighbourhoods will be developed around an extensive open space network built on the existing natural values, providing recreation opportunities and facilitating ease of movement between centres and public open space. The uniqueness of the area will be celebrated through restored habitats and tangata whenua values, and incorporate landscape features and European heritage into urban development and public open space. Neighbourhoods will be supported by a range of services and facilities and people will have a genuine travel choices. Infrastructure and services will be designed, constructed and managed to be resilient and adaptable to the unpredictability of factors such as climate change, the global economy, and energy supply. Attachment A represents the vision for the South-West as at 2041 and Attachment B includes the draft text of the Area Plan.
- 5. The Area Plan will be accompanied by an Implementation Plan which provides a detailed programme of the actions and key tasks to achieve the Area Plan objectives and policies; prioritisation of actions; timeframes for delivery; required resources; and performance measures.

FINANCIAL IMPLICATIONS

6. The Area Plan has no financial implications, its implementation will be addressed through changes to the City Plan, and if approved through the 2009/19 LTCCP capital infrastructure programme.

LEGAL CONSIDERATIONS

- 7. The Area Plan will assist the Council in carrying out its functions under both the Resource Management Act 1991 (RMA) and Local Government Act, by:
 - ensuring sustainable management of the area's natural and physical resources;
 - facilitating the integrated planning of Council-managed services;
 - identifying opportunities for land development;
 - providing direction for Council's acquisition of strategic land areas; and
 - providing a framework for the collection of development contributions.

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?

8. Yes. The draft Area Plan will assist in achieving a number of community and Council outcomes under the LTCCP, in particular planning for the future growth of the city.

ALIGNMENT WITH STRATEGIES

Do the recommendations align with the Council's strategies?

- 9. The relevant Council strategies are as follows:
 - Greater Christchurch Urban Development Strategy South-West Christchurch has been confirmed as a major Greenfield urban growth area under this strategy. The draft Area Plan demonstrates how the level of urban growth projected under the UDS will be managed and accommodated.
 - Regional Policy Statement (RPS) and Proposed Plan Change 1 The draft Area Plan takes into account the wider regional objectives of the RPS and Proposed Plan Change 1, in particular those relating to settlement and the built environment, the urban limit, transport, matters of regional significance to tangata whenua, landscape, ecology, heritage, and rivers.
 - Christchurch City Plan The objectives and policies of the draft Area Plan have been influenced by the relevant objectives and policies of the City Plan, in particular those relating to urban growth, flood risk, open space and recreation, tangata whenua, European heritage, and natural values. The Area Plan will also provide a basis for any new objectives, policies and rezoning introduced through changes to the City Plan.
 - Heathcote River Floodplain Management Strategy Objective 1 contained in the draft Area Plan represents the Integrated Catchment Management Plan, as adopted by the Council on 26 June 2008. Objective 1 provides details of how peak flows in the Heathcote River can be better managed, a reduction in flows achieved, and the effects of future urban development mitigated so as not to adversely affect the current functioning and health of the river.
 - Waterways and Wetlands Asset Management Strategy Objectives 1 to 6 of the draft Area Plan provides further grounding to the initiatives promoted in this strategy, namely achieving a value-based approach to land development and the restoration of waterways and wetlands.
 - Christchurch City Biodiversity Strategy Objective 2 of the draft Area Plan endorses Henderson's Basin as a core ecological and open space area.
 - Proposed Natural Resources Regional Plan and the Surface Water Management Protocol – Objective 1 contained in the draft Area Plan represents the Integrated Catchment Management Plan, is considered to meet the objectives of the proposed Natural Resources Regional Plan and Surface Water Management Protocol.
 - Canterbury Regional Land Transport Strategy (CRLTS, 2005-15) and Christchurch Rolleston and Environs Transportation Study (CRETS) – Objective 11 of the draft Area Plan is considered to meet the objectives and policies of the CRLTS. Plan 11.1 supporting Objective 11 is generally consistent with the future main road network proposed under CRETS.

CONSULTATION FULFILMENT

- 10. The engagement of key stakeholders (i.e. affected and/or interested parties) at this stage of the Area Plan process, is fundamental to the Council meeting its duty under the first schedule of the RMA and sections 78 and 82 of the LGA. In August/September of 2007 the public were consulted on a series of draft concept plans. This involved obtaining community comments on locational and other aspects of a series of draft concept plans. The concept plans were supported by respondents, although concern was raised by some in regard to the potential impacts of medium density housing, loss of character, and the location of new neighbourhood centres (refer also Building a Brighter South-West: Community Views Report). The draft Area Plan is considered to address the concerns raised.
- 11. A consultation plan has been prepared for this final phase of the consultation process, and sets out a programme (over September) and methods of consultation. Key steps will include:
 - A newsletter informing key stakeholders about the draft Area Plan and how to provide feedback. Accompanying the newsletter will be a summary brochure of the draft Area Plan.
 - Open days, community meetings, launch functions, and media releases.
 - Hui with local hapu and runanga. This will conclude the Ngai Tahu and Council staff working party established to draft the Area Plan and supporting reports.
 - Presentations to Environment Canterbury, Transit New Zealand, Selwyn District Council, and the Urban Development Strategy Implementation Committee. These organisations and the committee have been kept informed throughout the Area Plan process and involved on relevant matters.
 - An update to the SWAP Website.
- 12. It is not intended to formally hear feedback to the draft Area Plan, but written feedback will be received and considered. If the feedback suggests that any significant variance to the draft Area Plan is warranted, these matters will be referred to the Regulatory and Planning Committee for direction. It is intended that the final draft of the Area Plan will be presented to Council for adoption in early December 2008.

STAFF RECOMMENDATION

It is recommended that the Regulatory and Planning Committee recommend to the Council to approve the draft Area Plan for consultation with key stakeholders, including directly affected landowners; land developers; and community, government and environmental organisations.

BACKGROUND (THE ISSUES)

- 13. South-West Christchurch is identified in both the Greater Christchurch Urban Development Strategy, and the Christchurch City Plan, as a major urban growth area. Over the next 35 years the area is expected to accommodate over 12,000 new houses, and approximately 200 hectares of industrial development. The sequencing of land development will be broadly as follows (in accordance with the Greater Christchurch Urban Development Strategy):
 - Wigram and Awatea areas developed in the 2007–2016 (short term) period.
 - The suburb of Halswell is extended towards Hoon Hay (referred to as Hendersons on the plan) and southwards from Glovers Road and Sabys Road over the 2017-2026 (medium term) period. The eastern edge of Hendersons Basin is also developed during this period.
 - The land areas located between Halswell Junction Road and Quaifes Road, and Kennedy's Bush and Sutherlands Road is developed over the 2027-2041 (long term) period.
 - Land development on the Port Hills is expected to occur gradually over the 35 years, predominantly within existing zoned areas in Cashmere Valley/Worsleys Spur, Westmorland, the westside of Hoon Hay Valley and Kennedys Bush.
- 14. A number of other statutory and non-statutory documents guide, and will be guided by, the Area Plan (refer Attachment C). The Area Plan brings together the key aspects of all the documents in the diagram and applies them to South-West area.
- 15. The Area Plan establishes a vision for the area, and objectives based on sustainable development and management principles. Page 11 of the draft Area Plan establishes a vision for the area and sets outs the main goals and objectives to achieve the vision. A series of plans support the objectives and policies, representing the proposed stormwater management scheme (forming part of the Integrated Catchment Management Plan), public open space network, land-use pattern (including residential neighbourhoods; activity, neighbourhood and local centres; business land; and community facilities), roading hierarchy, and the public transport network.

7. CHRISTCHURCH CENTRAL CITY BUSINESS ZONES AND BUSINESS 2 ZONES URBAN DESIGN ISSUES AND OPTIONS

General Manager responsible:	General Manager Strategy and Planning, DDI 941-8177
Officer responsible:	Programme Manager Liveable Cities
Author:	Hugh Nicholson, Principal Adviser Urban Design

PURPOSE OF REPORT

1. The purpose of this report is to seek the Committee's approval of the Christchurch Central City Business Zones and Business 2 Zones Urban Design Draft Issues and Options (attached) for consultation with Councillors, relevant community boards and the community.

EXECUTIVE SUMMARY

- 2. Central Christchurch contains a large and distinctive stock of buildings, a strong grid layout and a series of primary public open spaces. The public greatly value the urban fabric of central Christchurch and are concerned about unsympathetic development. The surrounding network of smaller district commercial centres is also changing with a number accommodating large shopping malls.
- 3. The aim of this study is to establish the elements of good urban design at different scales, to record how these give local expression in Christchurch, to identify the current threats to good urban outcomes and to suggest planning tools to improve local urban design practice.
- 4. The study presents findings from site visits, historical documents, Ministry for the Environment and Christchurch City Council planning documents, and relevant case precedents from other New Zealand cities. These are then related and analysed using categories and methodologies similar to the approach adopted in the Urban Design Compendium, an internationally recognised good practice document prepared for the English partnerships and the Housing Corporation by Llewelyn Davies (www.urbandesigncompedium.co.uk).
- 5. A range of possible urban design initiatives is suggested for each issue identified, and these will form the possible basis of a plan change to enhance urban design in Christchurch. The consultation will also enable staff to test how some of these elements may be given effect to through the provisions of the City Plan.
- 6. Following feedback analysis an assessment under Section 32 of the Resource Management Act (RMA) will be prepared to guide the Council in deciding whether, and in what form, changes to the urban design purposes of the Central City Business Zones (within the four avenues) and wider city Business 2 Zones may occur. Section 32 of the RMA requires Councils to consider the costs and benefits and the most efficient and effective means within the objectives the RMA.

URBAN DESIGN PANEL

- 7. The Urban Design Panel has considered the draft report at its meeting on 17 July 2008 and a copy of the recommendations is attached. If the Committee agrees, the recommendations of the Panel will be incorporated into the report prior to community consultation.
- 8. Officers support recommendations 1 to 8 from the Urban Design Panel. With regard to recommendation 9 officers agree with the Panel that billboards and non-site related advertising are a design issue. However they note that this issue is common to a number of other zones as well as the Central City business zones and Business 2. Officers recommend that the Committee does not adopt recommendation 9 of the Urban Design Panel's recommendations on the basis that billboards need to be addressed on a more comprehensive basis across all affected zones.

FINANCIAL IMPLICATIONS

9. There are no financial implications in adopting the issues and options document for consultation.

LEGAL CONSIDERATIONS

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?

10. These plan changes this work will lead to are identified as Priority 1 plan changes in the City Plan Work Programme.

ALIGNMENT WITH STRATEGIES

Do the recommendations align with the Council's strategies?

- 11. The relevant Council strategies are as follows:
 - Greater Christchurch Urban Development Strategy the Central City and key activity centres have been confirmed as an urban intensification area under this strategy. This strategy sets out the importance of urban design in creating attractive urban environments.
 - Central City Revitalisation Strategy relevant objectives of the strategy to this work include: strengthening the central city as a vibrant and prosperous business centre; and developing a safe and attractive urban environment that is expressed through high quality design and amenity.
 - Regional Policy Statement (RPS) and Proposed Plan Change 1 Policy 7 of the RPS, Development Form and Design, seeks to achieve high quality urban design outcomes.
 - Christchurch City Plan the work is identified on the City Plan Work Programme as a Priority 1 plan change.
 - New Zealand Urban Design Protocol this work is entirely consistent with the Urban Design Protocol. Christchurch City Council is a signatory to the protocol (March 2005).

CONSULTATION FULFILMENT

- 12. The engagement of key stakeholders (i.e. affected and/or interested parties) at this stage of the planning process, is fundamental to the Council meeting its duty under the first schedule of the RMA and sections 78 and 82 of the LGA. The consultation process is proposed to include:
 - Joint Council and Community Board Workshop August/September 2008
 - Council Report Draft Issues and Options paper September 2008
 - Community consultation Issues and Options paper October/November 2008
 - Council Seminar Outcomes of consultation December/January 2008/09
 - Preparation of Section 32 Report and draft Plan Change if required first half of 2009
 - Council report and notification of Plan Change if required mid 2009
 - Public submissions and hearings on notified Plan Change if required

STAFF RECOMMENDATION

It is recommended that the Council:

- (a) Approve amendments to the draft Issues and Options incorporating the recommendations 1 to 8 of the Urban Design Panel dated 17 July 2008.
- (b) Thanks the Urban Design Panel for its recommendations.
- (c) Approve the amended Issues and Options for consultation with Council and Community Board via a workshop and for consultation with the community.

8. PROPOSED PLAN CHANGE 25 - SCHOOL ZONING

General Manager responsible:	General Manager Strategy and Planning, DDI 941 8177
Officer responsible:	City Plan Team Leader
Author:	Keri Davis-Miller

PURPOSE OF REPORT

 The purpose of this report is to recommend that the Council notify Plan Change 25 to the City Plan.

EXECUTIVE SUMMARY

- 2. Plan Change 25 seeks to change the zoning of 11 school sites across Christchurch to Cultural 3 zone (CU3).
- 3. The schools in question have a range of zones covering their sites instead of the more appropriate zoning of CU3 which caters specifically to educational activities. The anomaly of school zoning in the City Plan has occurred primarily because the schools have either expanded into sites which do not have a CU3 zoning or because they were established after the City Plan was notified in 1995.
- 4. The Plan Change will bring about a consistency in the way that schools are treated within the City Plan. This will achieve two things: firstly, it will enable schools to carry out their activities under the banner of the Cultural 3 zone which has rules specifically catering to educational activities. Secondly, the change will enable the City Plan to more appropriately achieve the objectives of the City Plan by supporting the schools with their activities.
- 5. The Council has taken the approach of providing an appropriate zone for schools which enables development to occur provided the zone performance standards are met. The Cultural 3 zone provides for educational activities as a permitted activity providing they meet certain development, community and critical standards. Instead of going through a costly and time consuming resource consent process because they are outside the appropriate zone, the schools can more efficiently carry out their activities.

FINANCIAL IMPLICATIONS

6. The cost of carrying out the Plan Change is included within the City Plan budget.

Do the Recommendations of this Report Align with 2006-16 LTCCP budgets?

Covered by existing unit budgets.

LEGAL CONSIDERATIONS

8. No particular legal issues arise other than the standard RMA process for Plan Changes.

Have you considered the legal implications of the issue under consideration?

9. As above.

ALIGNMENT WITH LTCCP AND ACTIVITY MANAGEMENT PLANS

10. Aligned with City Plan Activity management plan. Supports the LTCCP City Plan measure that 10 Variations of Plan Changes be prepared and notified annually.

Do the recommendations of this report support a level of service or project in the 2006-16 LTCCP?

11. As above.

ALIGNMENT WITH STRATEGIES

12. Yes.

Do the recommendations align with the Council's strategies?

13. Yes.

CONSULTATION FULFILMENT

14. Consultation has been carried out with the schools identified in the Plan Change, the Ministry of Education property managers, the neighbour owners and occupiers and to the local Residents Associations. Fifteen responses were received which are referred to in the section 32 document.

STAFF RECOMMENDATION

It is recommended that the Regulatory and Planning Committee recommend that the Council:

- (a) Adopt the attached Proposed Plan Change 25 School Zoning for notification.
- (b) Adopt the attached assessment under Section 32 of the Resource Management Act 1991.
- (c) Agree to publicly notify Proposed Plan Change 25 pursuant to Clause 16a of the 1st Schedule to the Resource Management Act 1991.