



Christchurch City Council

SHIRLEY/PAPANUI COMMUNITY BOARD AGENDA

WEDNESDAY 1 NOVEMBER 2006

AT 4.00 PM

IN THE BOARDROOM, PAPANUI SERVICE CENTRE,
CNR LANGDONS ROAD AND RESTELL STREET

Community Board: Yvonne Palmer (Chairperson), Myra Barry (Deputy Chairperson), Ngaire Button, Bill Bush, Graham Condon, Megan Evans, Norm Withers.

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- PART A - MATTERS REQUIRING A COUNCIL DECISION
- PART B - REPORTS FOR INFORMATION
- PART C - DELEGATED DECISIONS

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1. APOLOGIES

2. CONFIRMATION OF MEETING REPORT – 18 OCTOBER 2006

The report of the meeting of 18 October 2006 has been circulated to the Board under separate cover (see attached).

CHAIRPERSON'S RECOMMENDATION

That the report to Council of 18 October 2006 be confirmed as a true and accurate record of that meeting.

3. DEPUTATIONS BY APPOINTMENT

3.1 Clive Smith, representing the Northwood Residents' Association, will be in attendance.

3.2 Rowena Palmer will be in attendance to discuss concerns relating to trucks in Tyrone Street.

4. PETITIONS

5. CHRISTCHURCH CITY PROPOSED NEW SPEED LIMITS

General Manager responsible:	Jane Parfitt, General Manager City Environment
Officer responsible:	Michael Aitken, Manager Transport and Greenspace
Author:	Malcolm Taylor, Traffic Engineer DDI 941-8604

PURPOSE OF REPORT

1. This report has been prepared at the request of the Board. Its purpose is to clarify the process for setting new speed limits on roads and to resubmit to the Board a report put before it on 4 October 2006 which sought the Board's support for speed limit changes on two roads in the Board's area.

BACKGROUND

2. At its meeting on 21 September 2006 the Council resolved to undertake the consultation process necessary for setting new speed limits on a number of roads in respect of which the Council is the road controlling authority.

3. Among the various organisations that the Council resolved to consult were the Community Boards in whose areas those roads were located. Two roads of the roads in question, namely Gardiners Road and Innes Road fall within the Shirley/Papanui Community Board's ("the Board") area.

4. Subsequently, staff prepared a report headed "Christchurch City Proposed New Speed Limits" which was put before the Board on 4 October 2006. That report detailed the new speed limits proposed for the two roads in question. It contained a staff recommendation that the Board support those changes. A copy of that report is appended to this report.

5. Upon considering the report the Board resolved:

"(a) That the report lie on the table until the consultation process has been completed; and

(b) That the report be considered at the Board meeting on 1 November 2006."

6. It appears that confusion has arisen in regard to the Board's role in relation to the matters raised in that report. It is also apparent that the report itself may have contributed to that confusion.

5. Cont'd

EXECUTIVE SUMMARY

7. It is unfortunate that the matter was referred to the Board by the Transport and Greenspace Unit in the form of a report. In hindsight what should have happened is that the Unit should have written to the Board advising the Board of the proposals and informing the Board of its opportunity to make any submissions on those proposals that it saw fit. In other words, the Board should have been treated in exactly the same manner as every other person or organisation that the Council has decided to consult.
8. Once in receipt of the letter it would then be for the Board's Principal Adviser to place the matter before the Board, in an appropriate manner, for its consideration. Should the Board decide to make any submissions then those submissions would be forwarded to the Council, by way of letter, in the same manner as the Council receives other submissions. Any submission made by the Board would then be taken into account by the Council along with all other submissions that it received.
9. It must be borne in mind that in this particular consultation process the Board stands in the shoes of a number of organisations and individuals that the Council is consulting. It is consulting the Board in its role as the elected representative of the community that the Board serves. It is therefore seeking the view of the Board itself. This is not a situation where the Board should undertake its own process of public consultation before deciding whether or not to make a submission or before determining the form of any submission.
10. The Board should be aware that among the persons that the Council is consulting in respect of this proposal are the occupiers of each of those properties which adjoin those parts of the roads upon which it is proposed that the speed limits be changed. The full list of the persons and organisations with which the Council is formally consulting in respect of the proposal is set out in paragraph 16 below.
11. In preparing its own submission the Board may, if it chooses, have informal talks with any person within its district that it considers may assist it in preparing its submission. However, it should be made very clear to any such person that he or she is being invited to assist the Board in making the Board's submission and that person is not being invited to make a submission in his or her own right. The Board should avoid having such talks with any person who has been specifically invited by the Council to make a submission in his or her own right as this could well lead to confusion in that person's mind as to the mechanics of the submission process.
12. It is recommended that the way forward for the Board is to now consider whether or not it wants to make a submission. If it does, then that submission must be set out in writing and forwarded to the Manager Transport and Greenspace by 7 November 2006.

LEGAL AND FINANCIAL CONSIDERATIONS

13. The Council is empowered to set new speed limits on any road for which it is the road controlling authority. This power is conferred on it by the Land Transport Rule Setting of Speed Limits 2003 Rule 54001 ("the Rule"), the Christchurch City Speed Limit Bylaw 2005 ("the Bylaw") and also the Banks Peninsula Speed Limit Bylaw 2005 (this latter bylaw is irrelevant for present purposes).
14. In setting speed limits the Council must comply with the requirements of the Rule. The Rule requires the Council to apply "Speed Limits New Zealand" in setting speed limits. "Speed Limits New Zealand" is set out in Schedule 1 of the Rule. It contains guidelines for setting speed limits and procedures for calculating speed limits.
15. Section 3.2(5)(a) of the Rule allows the Council to set a speed limit that differs from the calculated speed limit if that different speed limit is the safe and appropriate speed limit for the road with regard to the function, nature and use of the road, its environment, land use patterns and whether the road is an urban traffic area or a rural area.

5. Cont'd

16. The Rule also prescribes the consultation that is required to be carried out for any proposed speed limit change. Section 7.1(2) of the Rule prescribes who Council must consult with before it may set a speed limit. These are:
- (a) *road controlling authorities that are responsible for roads that join, or are near, the road on which the speed limit is to be set or changed; and*
 - (b) *a territorial authority that is affected by the existing or proposed speed limit; and*
 - (c) *any local community that the road controlling authority considers to be affected by the proposed speed limit; and*
 - (d) *the Commissioner; and*
 - (e) *the Chief Executive Officer of the New Zealand Automobile Association Incorporated; and*
 - (f) *the Chief Executive Officer of the Road Transport Forum New Zealand; and*
 - (g) *any other organisation or road user group that the road controlling authority considers to be affected by the proposed speed limit; and*
 - (h) *the Director.*

The word "*Commissioner*" refers to the Commissioner of Police. The word "*Director*" means the Director of Land Transport Safety.

17. At its meeting on 21 September 2006 the Council determined that the for the purposes of consultation the term "*any local community*", in relation to each of the roads (including roads outside the Board's area) upon which it is proposed that speed limits be changed, shall be:
- (a) the occupiers of those properties which adjoin those parts of the roads upon which it is proposed that the speed limits be changed; and
 - (b) each Community Board in whose area the roads lie.
18. The Council also determined that in respect of the two roads in the Board's area there were no other road controlling authorities, territorial authorities, organisations or road user groups that were required to be consulted.
19. The Council resolved that each of the persons to be consulted be given not less than two weeks in which to make submissions on the proposals.
20. In respect of the Board's area it is proposed that the speed limits on parts of two roads, namely Gardiners Road and Innes Road, be changed. More particularly it is proposed that:
- (a) The current speed limit of 50 km/hr on that part of Gardiners Road from its intersection with Johns Road to a point 210 metres south of that intersection be changed to 80 km/hr; and
 - (b) The current speed limit of 80 km/hr on that part of Innes Road starting at a point 50 metres northeast of its intersection with Briggs Road and extending northeast to a point 125 metres from that intersection be changed to 50 km/hr.
21. The reasons for these proposed changes are set out under the heading "Executive Summary" in the attached report.
22. The details of any submissions received during the consultation process will be presented to the Council for its consideration at its meeting on Thursday 30 November 2006. If, after considering those submissions, the Council decides to set new speed limits on some or all of the roads in question it is anticipated that those speed limits will be formally introduced early in December after the erection of the required signage.

5. Cont'd**STAFF RECOMMENDATION**

That the Board consider whether or not it wishes to make any submissions to the Council on the proposed new speed limits and, if so, instruct its Principal Adviser to record and forward those submissions to the Council by way of letter by 7 November 2006.

CHAIRPERSON'S RECOMMENDATION

For discussion.

6. EDGEWARE CROQUET CLUB APPLICATION FOR HERITAGE FUNDING

General Manager responsible:	General Manager, Community Services
Officer responsible:	Community Engagement Manager
Author:	Roger Cave, DDI 941-5407

PURPOSE OF REPORT

1. The purpose of this report is to submit an application for funding from the Edgeware Croquet Club for restoration work on their pavilion at St Albans Park.

EXECUTIVE SUMMARY

2. The Edgeware Croquet Club was established in 1912 and occupies Council land on St Albans Park. In 1915 a pavilion was built on the site, and it has been used by the Club since then. Over the years the Club has maintained the pavilion to a high standard, which has often been carried out by voluntary labour. This is the first application to the Board for financial assistance.
3. In 2005 the Club received a Heritage Award from the Shirley/Papanui Community Board for the pavilion.
4. The Community Board has a number of objectives under which this application can be considered, including the following:
 - Reflects a commitment to the guardianship of the local environment
 - Identify and support the retention of local heritage

FINANCIAL AND LEGAL CONSIDERATIONS

5. There are no legal considerations. As the Club has a lease with Council, the report has been discussed with the Property Consultancy Team and Greenspace Unit.
6. There is nothing in the lease that stipulates the Club should use a particular colour scheme on the pavilion, but Council staff would seek an assurance that the chosen colours are appropriate to ensure that the heritage values of the building are enhanced. As the pavilion is not listed in the City Plan, no heritage rules apply to the building.
7. The total request for funding assistance is for \$6,018.75.
8. The grant could be sourced from the 2006/07 Discretionary Fund.

STAFF RECOMMENDATION

It is recommended that the Community Board give favourable consideration to the application from the Edgeware Croquet Club for funds to enable the exterior painting of their pavilion.

6. Cont'd

CHAIRPERSON'S RECOMMENDATION

In view of the Board's current objective in terms of heritage, the Board grant \$6,000 from its 2006/07 Discretionary Fund.

The Board should convey its congratulations to the Croquet Club regarding their efforts in maintaining the building to be the icon that it is.

6. Cont'd

BACKGROUND

9. The Club has made a full application (see attached) which includes the following request: *"the whole building needs a good paint ...to ensure that it will see us out to our centenary which is fast approaching"*.
10. Three quotations were received by the Club from registered painters, and the recommended quote is for \$5,350 plus GST, totalling \$6,018.75. This is the middle priced quote received. It is recommended due to *"...his thoroughness in examining the building ...and his attention to the preparation of the building impressed us."*
11. Much of the ongoing maintenance of the Pavilion has been achieved through voluntary labour, and has aimed to preserve and enhance the building's heritage values.
12. A copy of the Club's 2005 publication "Between The Lines At Edgware", an informal history of the Croquet Club, will be tabled at the meeting for members' information.

OPTIONS

13. The options available to the Community Board are to:
 - (a) Decline the application.
 - (b) Fund the application, partially or fully.

PREFERRED OPTION

14. In view of the importance of the Pavilion in terms of local community heritage, and the willingness of the Club to maintain the site to the highest standards, that the Board consider supporting the request, via option (b).

7. BOARD MEMBER'S ACCOUNTABILITY REPORT

A schedule is attached detailing Bill Bush's accountability report for the period January to June 2006.

STAFF RECOMMENDATIONS

That the information be received.

8. RECESS COMMITTEE

General Manager responsible:	General Manager, Regulation and Democracy Services
Officer responsible:	Secretariat Manager
Author:	Elaine D Greaves, Community Secretary, DDI 941-6726

PURPOSE OF REPORT

1. The purpose of this report is to seek the Board's approval to put in place delegation arrangements for matters of a routine nature normally dealt with by the Board, to cover the period following its last scheduled meeting for 2006 (being 6 December 2006) up until the Board resumes normal meetings in early 2007.

EXECUTIVE SUMMARY

2. In past years, it has been normal practice for the Board to give delegated authority to a Recess Committee (that is, a quorum of at least three members) to make decisions on its behalf.

8. Cont'd**STAFF RECOMMENDATIONS**

- (a) That a Recess Committee, comprising at least three Board members, be authorised to exercise the delegated powers of the Board for the period following its 6 December 2006 meeting, up until Board activities resume in early 2007.
- (b) That the application of any such delegation be reported back to the Board for record purposes.

CHAIRPERSON'S RECOMMENDATIONS

That the Recess Committee be comprised of the Board Chairperson, Deputy Chairperson plus one other Board member.

9. REPORT OF THE SHIRLEY/PAPANUI COMMUNITY BOARD'S EVENTS COMMITTEE

General Manager responsible:	General Manager Regulation & Democracy Services
Officer responsible:	Secretariat Manager
Author:	Elaine D Greaves, DDI 941-6726

PURPOSE OF REPORT

1. The purpose of this report is to submit the following report of the Board's Events Committee which met on 11 October 2006:

**Report of a meeting of the Events Committee
held on Wednesday, 11 October 2006 at 11.00 am
in the Boardroom, Papanui Service Centre**

PRESENT: Ngaire Button (Chairperson), Myra Barry, Bill Bush, Megan Evans and Yvonne Palmer.

IN ATTENDANCE: Elsie Ellison (Community Board Principal Adviser)
Elaine Greaves (Community Board Secretary)
Roger Cave (Community Engagement Adviser)
Sharon Munro (Administration Support Officer)

1. The Chairperson announced that Ngaire Button would assume the Chair for this meeting of the Events Committee.

2. NEIGHBOURHOOD WEEK 2006

The Committee considered a table outlining details of applications for Neighbourhood Week funding, and **resolved** as follows:

- A. To allocate the following amounts from the Board's 2006/07 Neighbourhood Week Fund:

NAME	ACTIVITY	AMOUNT
		\$
Karen Andrews	Guy Fawkes display & bbq	100
Murray Barber	BBQ	50
Michael & Rowena Blewett	Street bbq	100
Vicky Brown	BBQ (to be asked to speak with Jane Read who is holding similar event in same area)	50

NAME	ACTIVITY	AMOUNT
Dianne Campbell	Dinner for units in Highsted Road	50
Dave Crean	Street bbq	150
Natalie Cutler-Welsh	Coffee and dessert evening	80
Bill Delaney	BBQ	100
Josephine Dickson	BBQ	80
Maureen Donovan	Street bbq	100
Richard Green	Street bbq	100
Kathy English	Pizza and Pow Wow in the Park	100
Vaughan Fenton	Street bbq	60
Mary Forster	BBQ	70
Jim Fraser	Street bbq	100
John and Bernice Froud	Afternoon tea	50
Colleen Gallagher	Afternoon tea	80
Helen Gee	BBQ	60
Michael & Kiri Gilfedder	Street bbq	100
Bronwen Gill	Sausage sizzle	70
Phil Gourdie	BBQ etc	200
H C Groters	BBQ	60
Carol Guise	Street bbq	100
Warren Hight	Street party etc	100
Mary Hussey	BBQ	150
David Johnson	BBQ	50
Sharifa Kamgar	BBQ	100
Peggy Kelly	BBQ etc.	75
Jennifer Leahy	For kids' food and drinks	50
Russell Lewis	BBQ/street party	70
Stephen & Carol Long	Street bbq	90
David & Jessica Luke	BBQ	30
Fi Moloney	BBQ	50
Margaret Moore & Tim O'Sullivan	Street bbq	100
Victoria Moynihan	Street bbq	50
Denise Norriss	BBQ	100
Maria Pasene	Summer sizzler bbq	100
Wayne T Rae (appn # 48) and Kathryn Wilson (appn # 66)	BBQ for Morrison Avenue residents – as both are holding same event at almost identical times, they be granted a total amount of \$150 and be asked to hold a joint function for the entire street.	150
Jane Read	BBQ in reserve (to be asked to speak with Vicky Brown who is holding similar event in park).	50
Dahl Marie Robertson	Street party (for food only)	90
Dawn Ross	BBQ etc (to be made aware of Russell Lewis who is having similar function)	90
Helen Ross	Afternoon tea/garden party	50
Bruce Rutherford	BBQ	70
Janine Scheuber	BBQ	50
Pamela Schurr	BBQ etc.	100
Jerry & Liz Schutte	Food only from Neighbourhood Week Fund	50
Neil A Shaskey	Family programme	500
Lynne Smith	BBQ etc	80
Rosemary Soryl	Children's tea party	60
Elaine Steer	Street bbq	100
Nat Tatana	Pig on a spit etc.	100
Alan Threadgill	BBQ	80
Linda Topp	Pizza night	50
Vicki Verschaffelt	BBQ	80
John Wallace	BBQ	70
Linley M Wilson	BBQ	100
N Worsley	Outdoor film evening with food	100

9. Cont'd

NAME	ACTIVITY	AMOUNT
		\$
Nuong Wright	BBQ	50
Delta Trust	To pay for desserts for community meal	150
St Stephen's Church	To pay for desserts for community meal	150
Golden Age and Wesley Home	To host an afternoon tea during Neighbourhood Week	255
TOTAL ALLOCATED		\$5,930

- B. To allocate the following amounts for Neighbourhood Week activities from the Board's 2006/07 SCAP Fund:

NAME	ACTIVITY	AMOUNT
		\$
J Campbell	Community bbq	300
Michelle Eder	Sausage sizzle in the park (including cost of printing promotional material)	300
Sylvia Fidow	Community morning tea, Shirley Primary School	150
Julie-Ann Pyatt	Whanau fun day at Aratupu Pre School	300
Jerry & Liz Schutte	Community Skip Day (hire of skip)	275
TOTAL ALLOCATED		\$1,325

- C. To refer the following application to the Community Recreation Adviser to obtain more information and consider funding from the Community Events operational fund:

NAME	ACTIVITY	AMOUNT
		\$
Belinda Canton	Annual raft race	100
Karen Andrews	Kid's Christmas party	150

- D. To decline the following application:

NAME	ACTIVITY	AMOUNT
		\$
Joanne MacDonald	Halloween-themed children's party	150

The meeting concluded at 12.37 pm.

STAFF RECOMMENDATION

That the information be received.

10. SOCIAL HOUSING STRATEGY

The Board will have an opportunity to formulate a submission on the Council's draft Social Housing Strategy. The closing date for submissions is 6 December 2006.

A copy of information presented to a Community Board seminar on 5 October 2006 is attached.

STAFF RECOMMENDATION

That the Board formulate a submission regarding the Council's draft Social Housing Strategy.

11. NOTICES OF MOTION

That the Board fund a mural on the wall of Papanui Memorial Reserve reflecting the history of the R.S.A., and discussions take place with Papanui High School regarding their involvement (moved by Yvonne Palmer, seconded by Graham Condon).

12. UPDATE OF BOARD FUNDS

Attached are schedules detailing the Board's 2006/07 Discretionary, SCAP, Youth Development and Sport and Recreation Funds.

STAFF RECOMMENDATION

That the information be received.

13. UPDATE FROM COMMUNITY BOARD PRINCIPAL ADVISER

The Community Board Principal Adviser will update the Board on current issues.

STAFF RECOMMENDATION

That the information be received.

14. CHAIRPERSON'S AND BOARD MEMBERS' INFORMATION EXCHANGE

Board members will be provided with an opportunity to give an update on community activities.

15. CORRESPONDENCE

16. MEMBERS' QUESTIONS (If any have been submitted in accordance with Standing Orders 4.1.1 to 4.1.5)

17. RESOLUTION TO EXCLUDE THE PUBLIC

Attached.