



Christchurch City Council

SPREYDON/HEATHCOTE COMMUNITY BOARD AGENDA

TUESDAY 4 JULY 2006

AT 5.00PM

IN THE BOARDROOM,
SOUTH LIBRARY, SERVICE CENTRE AND LEARNING CENTRE,
66 COLOMBO STREET, CHRISTCHURCH

Community Board: Phil Clearwater (Chairperson), Oscar Alpers, Barry Corbett, Paul de Spa, Chris Mene, Sue Wells and Megan Woods.

Community Board Principal Adviser
Lisa Goodman
DDI: 941-5108
Email: lisa.goodman@ccc.govt.nz

Community Secretary
Peter Dow
DDI: 941-5105
Email: peter.dow@ccc.govt.nz

- PART A - MATTERS REQUIRING A COUNCIL DECISION
- PART B - REPORTS FOR INFORMATION
- PART C - DELEGATED DECISIONS

INDEX

- PART C 1. APOLOGIES
- PART C 2. CONFIRMATION OF MEETING REPORT – 6 JUNE 2006
- PART B 3. DEPUTATIONS BY APPOINTMENT
- PART B 4. CORRESPONDENCE
- PART B 5. PETITIONS
- PART B 6. NOTICES OF MOTION
- PART B 7. BOARD MEMBERS' INFORMATION EXCHANGE
- PART C 8. BOWENVALE AVENUE NEIGHBOURHOOD IMPROVEMENT PROJECT
- PART C 9. SPREYDON/HEATHCOTE STRENGTHENING COMMUNITIES ACTION PLAN (SCAP) COMMITTEE – REPORT OF 19 JUNE 2006
- PART C 10. SPREYDON/HEATHCOTE COMMUNITY BOARD HILLMORTON WORKING PARTY – REPORT OF 19 JUNE 2006
- PART C 11. SPREYDON/HEATHCOTE FINANCE & POLICY COMMITTEE –REPORT OF 20 JUNE 2006

We're on the Web!

www.ccc.govt.nz/Council/Agendas/

4. 7. 2006

- 2 -

PART B 12. BOARD FUNDS UPDATE

PART B 13. COMMUNITY BOARD PRINCIPAL ADVISER'S UPDATE

PART B 14. MEMBERS' QUESTIONS

1. APOLOGIES

2. CONFIRMATION OF MEETING REPORTS – 6 JUNE 2006

The report of the meeting of 6 June 2006 has been separately circulated.

CHAIRPERSON'S RECOMMENDATION

That the report of the Board's Ordinary meeting of 6 June 2006 be confirmed.

3. DEPUTATIONS BY APPOINTMENT

3.1 NEW ZEALAND POLICE

Inspector John Doyle will be in attendance to provide a police report covering the Spreydon/Heathcote area for the period to the end of December 2005.

3.2 WALTER & RUTH COAPMAN, 7 RAMAHANA ROAD

Mr & Mrs Walter & Ruth Coapman have been granted speaking rights to address the Board regarding an Elm tree on the boundary of their property and Centaurus Park which they want removed.

4. CORRESPONDENCE

5. PETITIONS

6. NOTICES OF MOTION

7. BOARD MEMBERS' INFORMATION EXCHANGE

Board members to provide updates on community/Council issues.

8. BOWENVALE AVENUE NEIGHBOURHOOD IMPROVEMENT PROJECT

General Manager responsible:	General Manager City Environment, Jane Parfitt, DDI 941-8656
Officer responsible:	Chris Kerr, Acting Transport and City Streets Manager
Author:	Kirsty Ferguson, Consultation Leader

PURPOSE OF REPORT

1. The purpose of this report is to seek the approval of the Spreydon/Heathcote Community Board to undertake a 'do nothing' approach for traffic calming measures along Bowenvale Avenue.

EXECUTIVE SUMMARY

2. The Bowenvale Avenue Neighbourhood Improvement Project was originally included in the Capital Works Programme following historical complaints received by the Council, which identified vehicles travelling at high speeds as a problem in Bowenvale Avenue.
3. Consultation was undertaken in September 2004 via an initial issues identification survey with the residents of Bowenvale Avenue and its side streets. The primary conclusion drawn from the survey was that speed was perceived to be a major problem in the street. However, a speed survey undertaken in late October/early November 2004 demonstrated that high speeds were recorded in the early to mid-morning period, through to late afternoon, which predominantly related to residential traffic.

4. 7. 2006

- 4 -

8 Cont'd

4. A letter was sent to residents in December 2004, advising that the Council considered engineering solutions would not be the best solution to resolving the speed issue. In particular, as the residents were concerned about speed in Bowenvale Avenue, and the speed survey demonstrated that residents were predominantly responsible for speeding along the street, the project team suggested that the residents would be best equipped to resolve the speed issue by changing their driving behaviour.
5. The project team anticipated that once the reason(s) for speeding were clearly identified, a letter sent to all residents would be as effective as engineered traffic calming measures. A report was presented to the Community Board in September 2005 recommending a "do nothing" approach until a further speed survey was undertaken in early 2006. In the interim, the Council's speed trailer was placed on Bowenvale Avenue on several occasions to demonstrate vehicle speeds to residents using the street.
6. A speed survey was undertaken in April 2006 along Bowenvale Avenue, which showed that the mean and 85 percentile speeds have both dropped since the last speed survey undertaken in 2004. In addition, no complaints have been received about speed in Bowenvale Avenue in the past 12 months, and a prioritisation ranking undertaken done by the Transport and City Streets Network Operations team demonstrated that the current situation would now not be considered for funding.
7. Therefore, it is considered that no traffic calming measures are required on Bowenvale Avenue and the residents should be congratulated for responding positively to the concerns raised within their street.

FINANCIAL AND LEGAL CONSIDERATIONS

8. The neighbourhood improvement project works for Bowenvale Avenue were programmed in the Transport and City Street Unit's capital programme for implementation in the 2005/06 financial year. The budgeted funding is no longer required if the recommended 'do nothing' approach is adopted by the Community Board.
9. There are no legal implications for this project.

BACKGROUND ON BOWENVALE AVENUE NEIGHBOURHOOD IMPROVEMENT PROJECT

10. The Council has historically received requests to address traffic speed in Bowenvale Avenue from the residents, who identified vehicles travelling at high speeds as a problem. Bowenvale Avenue has a closed and defined catchment, and therefore does not have a high number of vehicles commuting through the street to join onto other streets.
11. Consultation was undertaken with the residents of Bowenvale Avenue and its side streets in September 2004 to investigate the traffic speed issue and to ascertain whether this problem had since been resolved. A letter was delivered to all landowners and occupiers of Bowenvale Avenue and its side streets, which asked residents to confirm if there was a problem with traffic speed along Bowenvale Avenue. A cut-off slip and freepost envelope were provided to encourage residents to express their concerns, if they had any.
12. It was explicitly stated in the letter that this initial feedback would determine if the project proceeded or not. If it was found that there is a general concern relating to traffic speed in Bowenvale Avenue from residents, the Council would investigate and then further consult with residents regarding the types and locations of calming devices that could be installed. The Council had a good response to the initial consultation letter, with a 45% response rate (i.e. 147 responses received out of 326 delivered). Of these responses, 108 indicated that there was a speed related problem, 23 considered there was no problem, and 7 did not provide an answer to this question, but raised other issues.
13. Where no response was received from residents, it was assumed that they had no problem with traffic speed in Bowenvale Avenue. This was also explicitly stated in the letter sent out for consultation. The other common issues arising from the initial consultation included:

4. 7. 2006

- 5 -

8 Cont'd

- Cyclists in vehicles accessing tracks at the end of Bowenvale Ave (including mountain bikers) – 47 responses
 - Hoons/boy racers – 54 responses
 - Bus route and bus issues – 9 responses
 - Dark street (i.e. lighting issues) – 2 responses.
14. Due to the reasonably high response rate identifying speed-related issues along Bowenvale Avenue (i.e. 33% of the total delivered), a speed survey was carried out in late October/early November 2004. This survey found that the majority of speeding was generally occurring over the mid-morning to late afternoon period on weekdays, with the speed in one instance recorded at over 100 kph. There were 3-4 instances of speeds recorded between 80 to 100 kph on each day during the survey period.
15. Based on these findings, the project team concluded that the times when vehicles were speeding related predominantly to local residents, rather than late night speedsters, or cyclists/mountain bikers. It is important to note that this finding does not discount the occasional record of speeding vehicles late at night or in the early hours of the morning. Generally, hoons/boy racers tend to speed at night, while cycling/mountain biking generally occurs in the late afternoon (in summer) and on the weekends. However, the high speed issues identified appear to be the result of residents' themselves speeding during the day.
16. It was therefore concluded that:
- Of those respondents who indicated that there was not a speed problem, it was interesting to note that they generally live in rear sections (i.e. not directly fronting Bowenvale Avenue) with the exception of 34, 99, 102, 103 and 109 Bowenvale Avenue.
 - While some respondents indicated the exact location of the speed problems, many of the respondents took a holistic approach and considered that speed was a problem for the entire length, and "speedsters" were seen along many parts of Bowenvale Avenue.
 - Of the other issues raised, the findings indicated that 32% of respondents perceived that cyclists and/or mountain bikers were the cause of the speed problem, while 37% perceived that hoons/boy racers were the cause of the problem.
 - Analysis of the speed survey data clearly showed that the higher speeds were occurring during the mid-morning to late afternoon time periods on weekdays. This time period does not occur when hoons/boy racers or cyclists/mountain bikers would commonly be in the area.
17. It was therefore recommended that the residents and local community should be encouraged to take ownership of the speed-related issues at this time, and that a further review of traffic speeds in this area should be carried out in 2005/06. At this time, if there was still an issue with high traffic speeds along Bowenvale Avenue, then the option of traffic speed reduction measures could be further investigated.
18. In the interim, the Council's speed trailer was placed in Bowenvale Avenue to demonstrate to residents the speed at which they travel along the street.
19. A further speed survey was undertaken in April 2006 with the following results:
- | Year | Mean Speed | 85%-ile Speed |
|------|------------|---------------|
| 2004 | 50 km/hr | 59 km/hr |
| 2006 | 49 km/hr | 57 km/hr |
20. The *Procedures for LATMS Requests* guideline states that for a street to have traffic calming measures installed, the street should have a known speeding problem (i.e. 15% of vehicles are travelling over 58 km/hr). As the above speeds indicate, the April 2006 85%-ile is 57 km/hr, which does not meet this guideline for the installation of traffic calming measures.

8 Cont'd

21. A prioritisation ranking was also undertaken in May 2006 to see how this project would now rate in terms of funding for the relevant budget categories of the Capital Works Programme. It achieved a ranking of 34. A new project would need a minimum of 35 to be considered for funding on the Capital Works Programme.
22. The Network Operations team advised that they used to get regular calls about speeding along Bowenvale Avenue, and now they do not receive any. A search of the Councils 'Request for Service' (RFS) system confirmed that no complaints have been received between May 2005 and May 2006.
23. Therefore, the project team concluded that there is no justification for pursuing the installation of traffic calming measures along Bowenvale Avenue.

OPTIONS

24. While the initial consultation phase was largely an investigative process, potential options to address traffic speed along Bowenvale Avenue were identified as follows:
 - Speed humps
 - Chicanes
 - Road narrowing
 - Police enforcement
25. Respondents to the initial letter, sent to stakeholders in September 2004, divided their opinions on these options as follows:
 - Speed humps – 22 for, 17 against
 - Chicanes – 6 for, 11 against
 - Road narrowing – 8 for, 12 against
 - Police enforcement – 18 for, 1 against
26. Of those respondents who indicated a preference for engineering solutions, 36 were in favour of such options, with 40 against. The non-engineering option of police enforcement was favoured by 18 respondents, and opposed by one. Other suggestions to address traffic speed included the potential for construction of raised platforms on Bowenvale Avenue at each intersection with a side road and/or lane, and the installation of a centre white line.

PREFERRED OPTION

27. It was considered that the most cost effective solution for the Council to reduce speeds along Bowenvale Avenue was to inform residents of the findings of the initial consultation and investigation with a view to encouraging residents and the local community to take ownership of the speed-related problem. This was carried out in December 2004.
28. Following the results of a speed survey undertaken in April 2006, the project team recommends a preferred option to 'do nothing' in relation to traffic calming measures along Bowenvale Avenue. The continued use of the speed trailer on occasion in Bowenvale Avenue is also recommended.

STAFF RECOMMENDATION

It is recommended that the Spreydon/Heathcote Community Board support the staff recommendation to not undertake physical traffic calming work along Bowenvale Avenue.

CHAIRPERSON'S RECOMMENDATION

That the staff recommendation be supported.

9. **SPREYDON/HEATHCOTE STRENGTHENING COMMUNITIES ACTION PLAN (SCAP)
COMMITTEE – REPORT OF 19 JUNE 2005**

General Manager responsible:	General Manager, Regulation and Democracy Services, DDI 941-8549
Officer responsible:	Lisa Goodman, Community Board Principal Adviser
Author:	Peter Dow, Community Secretary

PURPOSE OF REPORT

The purpose of this report is to submit the outcomes of the SCAP Committee meeting as follows:

**Report of a meeting of the SCAP Committee
held on Monday 19 June 2006 at 5.30pm
in the Boardroom, Beckenham Service Centre**

PRESENT: Phil Clearwater (Chairperson), Oscar Alpers, Bruce Harding, Rob Patterson, Jan Rogers and Doug Shepherd

APOLOGIES: An apology for lateness was received and accepted from Oscar Alpers.

Oscar Alpers arrived at 5.55pm and was not present for clauses 1, 2, part of clause 5, and 6.

1. **MEETING REPORT – 15 MAY 2006**

The Committee **received** the report of its meeting held on 15 May 2006.

2. **SCAP 2005/06 FUND UPDATE**

The Committee **received** an update on the status of the 2005/06 SCAP fund which at the commencement of this meeting, had a balance of \$8,050 available for allocation.

3. **CROSS OVER TRUST – APPLICATION FOR FUNDING**

At its meeting on 15 May 2006, the Committee decided that the request from the Cross Over Trust for further funding support towards the salary of two youth workers, be held over for further consideration at this meeting if required, on the basis that the Trust had been successful in securing \$17,000 of the \$20,000 needed from other Council and external sources.

The Committee was advised that the Trust still had a shortfall of \$3,000 to meet its budget requirements.

The Committee **resolved** to allocate a further \$3,000 from the 2005/06 SCAP fund towards the required salary costs of two youth workers.

4. **OLDER ADULT SERVICES DIRECTORY IN SPREYDON/HEATHCOTE 2006**

Copies of the completed directory were tabled for information.

Members acknowledged with appreciation the efforts of those involved in producing the document which would now be circulated to targeted recipients.

5. **KAHOA TAULEVA CHRISTCHURCH TRUST – APPLICATION FOR FUNDING**

The Committee, at its meeting on 15 May 2006, had decided to conditionally allocate \$6,000 to the Trust towards the costs associated with the relocation of the Tongan Homework Club from the University of Canterbury to the Rowley Primary School. Staff were also asked to sign the Trust's current financial documents, to arrange a visit by the Committee and to ask the Trust to explore opportunities for partnerships with the Rowley Primary School and Addington.net.

9 Cont'd

The Committee was advised that the Trust's financial documents had been viewed and were acceptable. Also, since the Committee's last meeting, information had been received that Ministry of Education funding had been obtained by the Trust for salary costs to run the programme, and therefore this aspect could be excluded from any support provided by the Committee.

The situation was also clarified that this was a separate and new homework club initiative and not a relocation from the University to the Rowley Primary School.

Members remained supportive of the proposal and felt that a "one off" grant was appropriate.

The Committee **resolved** to allocate \$6,000 to the Kahoa Tauleva Christchurch Trust from its 2005/06 SCAP fund towards the Tongan Homework Club's set up and operational costs (excluding salaries) at the Rowley Primary School.

6. **TE WHARE ROOPU O OTEREPO WALTHAM COMMUNITY COTTAGE – APPLICATION FOR FUNDING**

The Committee considered a funding request from the Te Whare Roopu O Oterepo Waltham Community Cottage to deliver a proposed three year Puawai Maori Programme.

The Committee **resolved** to allocate \$3,315 from its 2005/06 SCAP fund to Te Whare Roopu O Oterepo Waltham Community Cottage towards the bridging Puawai Maori Programme.

7. **2005/06 SCAP FUND – REMAINING BALANCE**

Taking into consideration funding decisions just made by the Committee, a balance of \$1,735 remained available for allocation.

Possible projects discussed included the Strickland Street Community Gardens, a further print run of the Older Adult Services Directory and a revised Spreydon/Heathcote Community Directory.

The Committee **resolved** that subject to a report back by staff, the remaining 2005/06 SCAP fund balance of \$1,735 be allocated for a further printing and distribution of the Spreydon/Heathcote Older Adult Services Directory.

8. **MEETING DATES**

The Committee **agreed** that the focus of its next meeting would be to consider a forward programme covering the new financial year, and that a possible date by the end of July 2006 be determined in discussion with the Committee Chairperson.

The meeting concluded at 6.32pm.

CHAIRPERSON'S RECOMMENDATION

That the SCAP Committee report of 19 June 2006 be received and confirmed.

10. **SPREYDON/HEATHCOTE COMMUNITY BOARD HILLMORTON WORKING PARTY – REPORT OF 19 JUNE 2006**

General Manager responsible:	General Manager, Regulation and Democracy Services, DDI 941-8549
Officer responsible:	Lisa Goodman, Community Board Principal Adviser
Author:	Peter Dow, Community Secretary

PURPOSE OF REPORT

The purpose of this report is to submit the outcomes of the Hillmorton Working Party meeting as follows:

10 Cont'd

**Report of a meeting of the Hillmorton Working Party
held on Monday 19 June 2006 at 6.30pm
in the Boardroom, Beckenham Service Centre**

PRESENT: Phil Clearwater (Chairperson), Oscar Alpers, Paul de Spa and Megan Woods.

APOLOGIES: An apology for absence was received and accepted from Chris Mene

ALSO PRESENT: Jennie Hamilton and Dave Margetts.

1. FORMER ADMINISTRATION BUILDING

The Board's Working Party considered the following matters:

- (a) Preparation of an alternate layout plan for the building and reserve on a sufficient/appropriate area of land.
- (b) To arrange for a review of Dave Margetts costing estimates for preliminary exterior maintenance work on the building.
- (c) Consideration of funding options for (a) and (b) above.

Jennie Hamilton and Dave Margetts were present to contribute to the Working Party's deliberations.

After discussion, the Working Party **agreed** that approaches be made to known contacts in the community for input and advice in relation to points (a) and (b) above.

Also tabled and discussed were the earlier subdivision plan prepared by the former Hospital Board, Ngai Tahu's plan subdivision plan currently being assessed by Council staff, and an alternative proposal that incorporated the building within the proposed reserve area.

The Working Party also discussed the possibility of making contact with Council staff to seek a solution that would enable the building to be retained on land which is part of the proposed recreation reserve, and the alternative subdivision layout prepared by the former Hospital Board be submitted to show how this could be achieved. The Community Board Principal Adviser noted that until a decision is made on whether or not the subdivision/land use applications are to be notified, it would not be appropriate for such an approach to be made to Council staff.

The Working Party **agreed** to the following next steps:

- The Community Board Principal Adviser to provide confirmation of advice given on the requested approach to Council staff, and on whether there were any other avenues that the working party could take to provide input at this stage.
- Board discretionary funding may be available towards costs for the preliminary exterior maintenance of the building and the formation of a trust.
- An approach being made to the District Health Board for a grant towards the exterior maintenance work on the building.

The meeting concluded at 7.52pm.

CHAIRPERSON'S RECOMMENDATION

That the report of the Hillmorton Working Party be received.

11. SPREYDON/HEATHCOTE FINANCE & POLICY COMMITTEE – REPORT OF 20 JUNE 2005

General Manager responsible:	General Manager, Regulation and Democracy Services, DDI 941-8549
Officer responsible:	Lisa Goodman, Community Board Principal Adviser
Author:	Peter Dow, Community Secretary

PURPOSE OF REPORT

The purpose of this report is to submit for the Board's consideration the following report and accompanying recommendations:

**Report of a meeting of the Finance & Policy Committee
held on Tuesday 20 June 2006 at 5.00pm
in the Boardroom, Beckenham Service Centre**

PRESENT: Phil Clearwater (Chairperson), Oscar Alpers, Paul de Spa, Chris Mene and Megan Woods

APOLOGIES: Apologies for absence were received and accepted from Barry Corbett and Sue Wells and from Oscar Alpers for lateness.

Oscar Alpers arrived at 5.50pm and was absent for clause 1.

1. **SPREYDON/HEATHCOTE YOUTH DEVELOPMENT SCHEME – CRITERIA REVIEW**

The Committee considered a staff report containing proposed revised criteria and a possible name change for the Board's Youth Development Scheme, based on earlier discussions of the Board.

A sum of \$7,500 had earlier been allocated by the Board from its 2006/07 project funds for the continuation of the Spreydon/Heathcote Youth Development Scheme.

The **attached** revised funding criteria and name change resulted from the Committee's considerations.

Staff undertook to circulate the details of allocations made by the Board since the commencement of the scheme several years ago.

COMMITTEE RECOMMENDATION

That the attached revised funding criteria for the Spreydon/Heathcote Community Board's Youth Achievement Fund, be adopted.

2. **SPREYDON/HEATHCOTE COMMUNITY BOARD'S OBJECTIVES FOR 2006/09 – WORK PROGRAMME**

The Committee undertook an initial discussion on a way forward in relation to progressing the implementation of the Board's objectives for the 2006/09 period.

Rather than establishing a separate Board working party, as had been the initial intention, members **agreed** that progress in implementing the Board objectives, with an emphasis on the balance of the current term, be undertaken by the Finance & Policy Committee via its already scheduled meeting programme.

In relation to Board Objective 1 (*“Effectively engage with Spreydon/Heathcote communities in order to successfully represent and advocate for their views, interests, needs and aspirations”*), members **agreed** that a key priority was better networking with the community on matters of mutual interest and concern.

11 Cont'd

The Committee **agreed** to continue to work on the objectives at subsequent meetings, and after the Board sets its priorities, to then issue specific invitations for separate discussions with local constituent Members of Parliament, ECan, residents associations and other community stakeholder groups in the first instance.

COMMITTEE RECOMMENDATION

That the information be received.

The meeting concluded at 6.40pm.

CHAIRPERSON'S RECOMMENDATION

That the report of the Finance & Policy Committee meeting of 20 June 2006 be received and the recommendations therein be adopted.

12. BOARD FUNDS UPDATE

Attached is a schedule with current information on the Board's 2005/06 Project, Discretionary, SCAP and Youth Developments Funds.

CHAIRPERSON'S RECOMMENDATION

That the information be received.

13. COMMUNITY BOARD PRINCIPAL ADVISER'S UPDATE

The Community Board Principal Adviser will update the Board on current issues.

14. QUESTIONS FROM MEMBERS