

4. GOVERNMENT FUNDING – OUT OF SCHOOL CARE AND RECREATION PROGRAMMES

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This report outlines the latest information on new government funding available for Out of School Programmes and has also been referred to the November round of Community Board meetings for any comment. Out of School Programmes include before and after school and school holiday programmes for 5-13 year olds.

BACKGROUND

Out of School Programmes provide a range of recreational, educational and social opportunities and benefits for children and their families. In addition the availability of quality, affordable out of school care has been identified as an important factor in assisting parents to move into and remain in the workforce, and to date this factor has been the impetus for making available central government funding.

Christchurch City Council has long recognised the value which Out of School Programmes bring to children and their families in Christchurch and is recognised nationally as a leader in its support of this area. It is also one of the few local authorities which has developed and adopted an Out of School Programmes Policy (1999) to describe its vision and outcomes for Out of School Programmes. Funding for these programmes has been made available through Community Board Project Funding; the Social Initiatives Fund and the operational budgets of the Leisure and Community Relations Units.

GOVERNMENT BUDGET 2002 – ADDITIONAL FUNDING FOR OUT OF SCHOOL PROGRAMMES

In the Government's 2002 Budget, the Ministry of Social Development received \$36.592m additional funding over four years for Out of School Care and Recreation (OSCAR) programmes. The package of increased assistance is aimed at improving the viability, supply and quality of OSCAR programmes by covering any **operating deficit** between operating costs, fees and other revenue.

The National Association for OSCAR (NAOSCAR) has been contracted by MSD for two years (to July 2004) to provide support and advice to providers of out of school care and recreation. This is part of the Government's Making Work Pay project. NAOSCAR will receive, process and make recommendations on applications but MSD will make the final decisions on funding.

Applications will be looked at on their merits, but top priority will be given to those programmes which, even with the best and smartest management, will have deficits because of the socio-economic area in which they are operating. There are no target areas nationally and decisions will be made on a needs basis.

How will the money be spent?

The funds will cover an increased uptake of the OSCAR subsidy (a programme fee subsidy paid to parents who as beneficiaries are required by the Government to work or train in order to receive their benefit) as well as:

- **Assistance Grants**
Up to \$9,000 annual grant payable direct to OSCAR programmes based on individual programme need and to be used as a contribution to funding programme operating deficits (see Section on Eligibility).
- **Establishment Funding**
A total of \$169,000 annually for those programmes needing funding to purchase new equipment or to alter buildings, particularly in order to be eligible to meet Child, Youth and Family approval. This can be applied for in the same financial year as an Assistance Grant, with recommendations made monthly.

- **Field Workers**

Some funding will be available for a nation wide field workers service. This will fund a number of field workers who will advise and support OSCAR programmes as well as undertaking a liaison role within the community. Note that the OSCAR Network in Christchurch has received only 20 hours per week of this funding and this is to cover the whole of Canterbury.

- **Child Youth and Family resources for Provider Approval Process**

\$1.282m over four years to resource Child, Youth and Family for the provider approval process.

Eligibility to Receive Assistance Grant Funding

To be eligible to apply for an Assistance Grant programmes must be:

1. Approved by Child, Youth and Family
2. Operating for a minimum of 5 days per week
3. Open for at least 10 hours per week during the school term and 30 hours per week during school holidays
4. Collecting fees from parents using the programme
5. The programme must require an Assistance Grant to remain viable and sustainable.

There will be two funding rounds per financial year – in November and in March. OSCAR programmes may receive Assistance Grant funding only once per year.

Christchurch Providers Currently Eligible to Apply

Currently there are 46 Out of School programmes operating in the city with membership of the OSCAR Network, managed by a variety of agencies including the Council. Of these, nine are currently not eligible to apply for this funding.

DISCUSSION

The Government's new OSCAR funding presents a welcome resource to assist existing and new programmes and the potential for a key partnership between the Council and the Ministry of Social Development.

Programmes currently receiving Council funding will not be penalised and NAOSCAR is keen to work with those local authorities which have a history of supporting out of school care and recreation.

The Council's leisure holiday programmes which are provided in-house (currently five out of a total of 22) have Child, Youth and Family approval and will be applying for Assistance Grant funding in the November funding round.

Community Recreation Advisers and Community Development Advisers will be working with community providers of programmes to make sure they are aware of this funding and, if eligible, provide advisory assistance if required with applications or refer them to the OSCAR Network. If providers are currently not eligible staff will referring them to the OSCAR Network in Christchurch and National OSCAR to encourage them to become eligible to apply.

In the longer term new Government funding will enable some programmes to have less reliance upon the Council for their sustainable operational costs.

However it must also be noted that this funding has tight eligibility criteria (eg a programme which operates for four days per week will not be eligible and may not be able to sustain operating for five days per week). There is a maximum of only \$9,000 per annum available per annum per programme (as a comparison it costs around \$36,000 per annum to run an after school programme five afternoons per week for one year). It must also be noted that the Government's commitment to this is currently only for a four year period. Programmes must apply each year for the Assistance Grant funding and are not assured of receiving the same or less funding during the four year period.

It is therefore recommended that Community Boards consider continuing to support Out of School programmes in their areas at current funding levels for the 2003/04 financial year, until any successful Assistance Grants for Christchurch Out of School Programmes pending the Ministry's November 2002 and March, 2003 funding rounds can be reported to Boards. At this time any consequent opportunities for Boards to consider reducing their contributions to this area could also be discussed. It is expected that this will be able to be presented by June 2003.

COMMUNITY BOARD CONSULTATION

The report was considered by the six Community Boards. The recommendations to the Boards were:

1. That Community Recreation Advisers and Community Development Advisers work closely with community providers, the OSCAR Network in Christchurch and National OSCAR to ensure that Christchurch providers are aware of this funding.
2. That Community Boards consider continuing to support Out of School Programmes in their areas at current levels of funding for the 2003/04 financial year until an analysis of the impact of Government funding in this area in Christchurch has been made and reported back to Boards by June 2003.

The Burwood/Pegasus Community Board and the Hagley/Ferrymead Community Board agreed to the recommendations.

The Fendalton/Waimairi Community Board agreed with recommendation 1 and made the following two recommendations:

2. That the Board review its support of local out of school programmes and that an analysis and report be made to the Board on the impact of government funding in this area of Christchurch.
3. That based on the need to finalise project funding allocations early in 2003, officers provide an update report in March on the new funding allocated within this community.

The Riccarton/Wigram Community Board decided:

1. That Community Recreation Advisers and Community Development Advisers should work closely with local community providers on this scheme.
2. That the Board continue to support programmes in its area, and that budget allocations be considered at the time of the 2003/04 Project Fund meeting in early March 2003.

The Shirley/Papanui Community Board supported the recommendations, made the following comments and additional recommendations:

Board members suggested there may need to be more appropriate venues and information distribution for people to register for programmes, as the programmes are not being taken up by those who are eligible. They also asked why programmes were not eligible for funding if they operate less than five days per week. This is a question that should be put to MPs.

3. That the Board send a letter to the CEO of the Ministry of Social Development regarding the inadequate funding for field workers.
4. That the Council continue to monitor and advocate for Out of School funding for the city.
5. That the Board consider writing to Peter Dunne next year to consider Out of School funding in developing the Ministry for the Family.

The Spreydon/Heathcote Community Board supported the recommendations and made the following additional recommendation:

3. That funding be set aside from the Board's 2002/03 Discretionary Fund to research the effectiveness of after school programmes in the Spreydon/Heathcote area.

NATURAL + PEOPLE + ECONOMIC STEP ASSESSMENT

#	CONDITION:	Meets condition ✓✓0*	HOW IT HELPS MEET CONDITION:
The Natural Step			
N1	Reduce non-renewable resource use	0	
N2	Eliminate emission of harmful substances	0	
N3	Protect and restore biodiversity and ecosystems	0	
N4	People needs met fairly and efficiently	NA	NA - See People Step + Economic Step
The People Step			
P1	Basic needs met	✓✓	Care for children of working parents/time out for families
P2	Full potential developed	✓✓	Child development while on the programme
P3	Social capital enhanced	✓✓	Families and communities strengthened
P4	Culture and identity protected	✓✓	Local community identity reinforced
P5	Governance and participatory democracy strengthened	✓✓	
The Economic Step			
E1	Effective and efficient use of all resources	0	
E2	Job rich local economy	✓	Employment/career opportunities
E3	Financial sustainability	✓	Contribution to the city's economy

Staff

Recommendation: That the Community and Leisure Committee consider continuing to support current levels of Leisure and Community Relations Units' operational funding for Out of School Programmes when considering the 2003/04 Annual Plan, pending a report on the impact of Government funding for this area in Christchurch (June, 2003).

Chairman's

Recommendation: That the above recommendation be adopted and the Community Relations Manager be asked to prepare an evaluation report on Out of School Programmes on a metropolitan-wide basis.